

Environmental Impact Statement-Treatment and Disposal of Wellington's Sewage.March 1988.

Over the last decade, improvements to the City's sewerage system and the quality of effluent have been proposed and studied in detail. The main reports covering options, technical feasibility, costs, and environmental aspects of the proposals are by the Wellington City Corporation (1976), Beca Carter-Caldwell Connell (1980) and Beca Carter Hollings and Ferner Ltd (1986).

In 1976, the Wellington City Corporation published an Environmental Impact Assessment on alternative treatment plant sites and recommended Moa Point as the future site, on reclaimed land. Between 1978 and 1980, a detailed study was undertaken of treatment options at Moa Point, oceanographic and related conditions and outfall options.

The 1980 report on the Moa Point study recommended that a fine screening and high-rate primary treatment plant (HRP) be provided, with the effluent being discharged to Cook Strait through a 1.95 km long outfall. The major treatment operations were fine screening (to remove all particles larger than about 1 mm), high-rate separation of floatable grease and scum and incineration of the materials removed by treatment. The ocean outfall would have provided a large initial dilution and maintained shellfishing water quality at Point Dorset.

Planning approvals were subsequently obtained for a milliscreening plant at Moa Point with initially a 300 metre outfall. However, there was no definite action to build the scheme until 1984, when the Council moved to raise a \$10 million loan to build the milliscreening plant and related works. This proposal drew significant public opposition and led to the formation of the Wellington Clean Water Campaign in September 1984 whose supporters included environmental, diving, Maori and trade union interests, as well as many individuals.

Two years of intensive debate followed. The WCC defended the milliscreening plant proposal. The Clean Water Campaign group opposed the Council's milliscreening plant proposal with their own programme for high quality land based treatment away from Moa Point.

The Clean Water Campaign maintained a philosophical objection to the discharge of untreated sewage into the sea. It was felt that pollution of the sea should be kept to a minimum so that if effluent must be discharged, it should first be treated to a high degree.

In March 1985 the Campaign sponsored a formal petition under the Local Authorities Loans Act demanding that a ratepayers poll be held on whether the \$10 million loan should be raised. The validity of the demands made became the subject of High Court litigation, with the WCC deciding in March 1986 to conduct a

poll. Held in May 1986, the poll rejected the loan proposal by a 63/37 margin, with 61.7 per cent of eligible voters actually voting.

Three options to gauge preferences were put to vote at the October 1986 Council election. These were secondary treatment at Karori Stream mouth, and milliscreening and long ocean outfalls at Moa Point or Karori Stream. The form of the poll drew allegations from the Clean Water Campaign that it was designed to favour the milliscreening/long outfall options, particularly the Moa Point one, at the expense of the secondary treatment option. The results of the poll were as shown in Table 1.1.

Table 1.1 : Results of Poll of Wellington City Ratepayers  
October : 1986

| Proposal  | % Votes Cast | Number Voting       |
|---|--------------|---------------------|
| Secondary Treatment (Discharge at Karori Stream)                  | 42           | 15,764              |
| <u>Milliscreen at Airport</u> (SE corner, Discharge at Moa Point) | 34           | 12,888              |
| <u>Milliscreen at Happy Valley</u> (Discharge at Karori Stream)   | 19           | 7,105               |
| Informal Votes  | 5            | 1,704               |
| Total   | 100          | 37,461 <sup>a</sup> |

41.93% OF ELECTORATE

<sup>a</sup>Total number of eligible voters on the roll was 89 329

TABLE 8.2 Total Project Costs - As Adjusted by Review Panel  
 First Steps in a New Deal For the Harbour Capital.Cleaning the Slate.  
 Audit Report on Wellington Sewage Treatment.

| Scheme Item   | GOLF COURSE SITE |                                      |  |  | SOUTH OF GOLF COURSE SITE UNDERGROUND PLANT |                                      |  |  | SOUTH OF GOLF COURSE SITE ABOVE GROUND PLANT |  |                                      |                                  |  |
|---|------------------|--------------------------------------|--|--|---|--------------------------------------|--|--|--|--|--------------------------------------|----------------------------------|--|
|   | EIS Stage II     | PWT NZ Ltd Biological Aerated Filter | Aquatic-OTV Ltd. Biological Aerated Filter |  | EIS Stage II                                | PWT NZ Ltd Biological Aerated Filter | Aquatic-OTV Ltd. Biological Aerated Filter |  | EIS Stage II                                 | PWT NZ Ltd Trickling Filter Solids Contact | PWT NZ Ltd Biological Aerated Filter | Aquatic-OTV Ltd Activated Sludge |  |
| <b>CAPITAL COSTS</b>                                    |                  |                                      |  |  |   |                                      |  |  |  |  |                                      |                                  |  |
| 1. Treatment Plant                                      |                  | 77,695,639                           | 82,635,300                                 |  |   | 75,233,639                           | 80,768,300                                 |  |  | 61,365,600                                 | 66,046,639                           | 66,469,70                        |  |
| 2. (a) Sludge transfer, treatment and disposal          |                  | 15,950,000                           | 15,950,000                                 |  |   | 15,950,000                           | 15,950,000                                 |  |  | 15,950,000                                 | 15,950,000                           | 15,950,00                        |  |
| (b) Adjustment  |                  |                                      |  |  |   |                                      |  |  |  |  |                                      |                                  |  |
| 3. Milliscreen extension                                |                  | 2,258,000                            | 2,258,000                                  |  |   | 2,258,000                            | 2,258,000                                  |  |  | (2,500,000)                                | 2,258,000                            | 2,258,00                         |  |
| 4. Stand-by power                                       |                  | 1,020,000                            | 1,020,000                                  |  |   | 915,000                              | 915,000                                    |  |  | 905,000                                    | 905,000                              | 905,00                           |  |
| 5. Inlet pumpstation                                    |                  | 1,400,000                            | 1,400,000                                  |  |   | 1,400,000                            | 1,400,000                                  |  |  | 1,400,000                                  | 1,400,000                            | 1,400,00                         |  |
| 6. Milliscreened effluent pumpstation                   |                  | 2,695,000                            | 2,695,000                                  |  |   | 2,695,000                            | 2,695,000                                  |  |  | 2,695,000                                  | 2,695,000                            | 2,695,00                         |  |
| 7. Outfall  |                  | 30,900,000                           | 30,900,000                                 |  |   | 30,900,000                           | 30,900,000                                 |  |  | 30,900,000                                 | 30,900,000                           | 30,900,00                        |  |
| <b>TOTAL CAPITAL COST</b>                               | 124,900,000      | 131,918,639                          | 136,858,300                                |  | 117,000,000                                 | 129,351,639                          | 134,886,300                                |  | 105,100,000                                  | 112,973,600                                | 120,154,639                          | 120,577,700                      |  |
| <b>ANNUAL OPERATION AND MAINTENANCE COSTS</b>           |                  |                                      |  |  |   |                                      |  |  |  |  |                                      |                                  |  |
| 1. Treatment Plant                                      | 2,790,000        | 3,931,622                            | 3,703,044                                  |  | 2,970,000                                   | 4,074,822                            | 3,866,044                                  |  | 3,780,000                                    | 3,612,411                                  | 3,818,926                            | 3,810,514                        |  |
| 2. Sludge transfer, treatment and disposal              | 955,000          | 1,221,000                            | 1,271,000                                  |  | 955,000                                     | 1,221,000                            | 1,271,000                                  |  | 955,000                                      | 904,000                                    | 1,221,000                            | 1,271,000                        |  |
| Total Annual O&M  | 3,745,000        | 5,152,622                            | 4,974,044                                  |  | 3,925,000                                   | 5,295,822                            | 5,137,044                                  |  | 3,735,000                                    | 4,516,411                                  | 5,039,926                            | 5,081,514                        |  |
| Capitalised O&M (x 12.8)                                | 47,936,000       | 65,953,561                           | 63,667,763                                 |  | 50,240,000                                  | 67,786,522                           | 65,754,163                                 |  | 47,808,000                                   | 57,810,060                                 | 64,511,058                           | 65,043,380                       |  |
| <b>TOTAL PROJECT COST INCLUDING CAPITALISED O&amp;M</b> | 172,836,000      | 197,872,200                          | 200,526,063                                |  | 167,240,000                                 | 197,138,161                          | 200,640,463                                |  | 152,908,000                                  | 170,783,660                                | 184,665,692                          | 185,621,080                      |  |

Note: This table does not include deletion of the sludge thickeners

## Comparison with the Moa Point Proposal

In order that the costs of the Western and Eastern Schemes can be compared with the previous Moa Point proposal, the costs of a scheme involving milliscreening and high rate primary (HRP) at Moa Point and discharge through a 2400 metre long outfall are given below. A 2400 metre long outfall would give shellfish quality shoreline waters. These costs were given for comparison purposes in the EIS, where it was noted that the Council does not intend to proceed with any Moa Point outfall option.

Cost Summary - Moa Point Long Outfall  
(In March 1988 Dollars)

| <u>Capital Costs (SM)</u>                        | <u>Milliscreen with HRP</u> |
|--|-----------------------------|
| Treatment  | 16.2                        |
| Pipelines  | 3.3                         |
| Pump Stations                                    | 4.0                         |
| Outfall (2400 m)                                 | 35.8                        |
|  | ----                        |
|  | 59.3                        |
| <br><u>Annual Operating and Maintenance (SM)</u> |                             |
| Milliscreening                                   | 0.444                       |
| Pumping  | 0.058                       |
| Treatment  | 0.37                        |
|  | -----                       |
|  | 0.872                       |
| <u>Capitalised O&amp;M (x 12.873)</u>            | - 11.1                      |
|  | -----                       |
| <u>Total Cost. Including O&amp;M</u>             | <u>\$70.4M</u>              |

### Submissions to the Panel

Because of their volume it is impossible to discuss all the written and oral submissions in this report. (A full list of submissions is appended). However, the Council and the panel are extremely grateful to those who made the personal effort to respond on this important subject.

Section 4 discusses the feasible options. In doing so, the leading arguments within the submissions received are drawn upon in developing the conclusions reached. Some of the key submissions include matters of general importance which do not relate to specific options. These matters are outlined below:

#### Department of Health

In an oral submission, the Medical Officer of Health (Dr Fogg) and the Principal Health Officer for the Wellington health district (Mr D. Buckland) advised that while the department welcomed all moves to improve water quality, the upgrading of water quality around Moa Point would not necessarily mean that shellfish could be taken safely from Wellington's coastal waters. Pollution from urban stormwater runoff would still be present.

They stated that sewage treatment and an outfall have to be seen against a background of an old and leaky sewerage system. When asked whether Wellington would be better to spend \$70 million on the Moa Point option plus \$74 million on the sewerage system, or \$144 million on a western option, Mr Buckland replied that the city does not have unlimited resources and that water quality objectives could be achieved with a long outfall. He believes that both the existing Moa Point discharge and the sewerage system need to be fixed. This view was confirmed by Dr Fogg, who advised that the department is equally concerned about the Moa Point shoreline discharge and the leaking sewerage system.

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## Appendix C:

Wellington Regional Council Bulletin on Faecal  
Coliform Levels in the Coastal Waters of the Wgton Region

| Wellington Harbour - Summary of Results 1987-1992 |      |                |                         |         |        |
|---|------|----------------|-------------------------|---------|--------|
| Site  | Year | Number Samples | Faecal Coliforms/100 ml |         | Median |
|   |      |                | Minimum                 | Maximum |        |
| <u>Overseas Terminal</u>                          | 1987 | 26             | >2000                   | 144000  | 41500  |
| SB  | 1988 | 37             | 216                     | 684000  | 45900  |
|   | 1989 | 25             | >2000                   | 940000  | 187000 |
|   | 1990 | 22             | 2000                    | 1651000 | 150000 |
|   | 1991 | 27             | 101                     | 991000  | 54000  |
|   | 1992 | 26             | 66                      | 600000  | 55000  |
| Oriental Bay                                      | 1987 | 20             | 0                       | 182     | 34     |
| SB  | 1988 | 25             | 1                       | 5940    | 36     |
|   | 1989 | 34             | 6                       | 3200    | 43     |
|   | 1990 | 28             | 0                       | >4000   | 97     |
|   | 1991 | 30             | 5                       | >2000   | 111    |
|   | 1992 | 31             | 2                       | 760     | 56     |
| Balaena Bay                                       | 1987 | 20             | 0                       | 888     | 4      |
| SB  | 1988 | 25             | 0                       | 475     | 3      |
|   | 1989 | 35             | 0                       | 511     | 10     |
|   | 1990 | 27             | 0                       | >2000   | 5      |
|   | 1991 | 30             | 0                       | 2040    | 7      |
|   | 1992 | 30             | 0                       | 19680   | 16     |
| Hataitai Beach                                    | 1987 | 20             | 0                       | 238     | 14     |
| SB  | 1988 | 25             | 0                       | 1980    | 33     |
|   | 1989 | 34             | 0                       | 1122    | 52     |
|   | 1990 | 28             | 1                       | >2000   | 87     |
|   | 1991 | 31             | 0                       | >2000   | 64     |
|   | 1992 | 32             | 0                       | >2000   | 111    |
| <u>Evans Bay (Culvert)</u>                        | 1987 | 13             | 0                       | 2130    | 150    |
| SB  | 1988 | 25             | 0                       | 5730    | 42     |
|   | 1989 | 24             | 6                       | 5220    | 450    |
|   | 1990 | 22             | <10                     | >20000  | 425    |
|   | 1991 | 26             | 2                       | 43800   | 1800   |
|   | 1992 | 26             | <100                    | >200000 | 8250   |

| South Coast - Summary of Results 1987-1992    |      |                |                         |         |        |
|---|------|----------------|-------------------------|---------|--------|
| Site  | Year | Number Samples | Faecal Coliforms/100 ml |         | Median |
|   |      |                | Minimum                 | Maximum |        |
| Breaker Bay                                   | 1987 | 19             | 0                       | 88      | 2      |
|   | 1988 | 23             | 0                       | 98      | 3      |
|   | 1989 | 34             | 0                       | 156     | 4      |
|   | 1990 | 27             | 0                       | 226     | 15     |
|   | 1991 | 29             | 0                       | 278     | 10     |
|   | 1992 | 32             | 0                       | 580     | 16     |
| Palmer Bay SA                                 | 1987 | 19             | 0                       | 928     | 9      |
|   | 1988 | 23             | 0                       | 401     | 3      |
|   | 1989 | 26             | 0                       | 513     | 9      |
|   | 1990 | 22             | 0                       | 288     | 27     |
|   | 1991 | 24             | 0                       | >2000   | 33     |
|   | 1992 | 24             | 1                       | 526     | 41     |
| West Huetetaka Peninsula<br>(MOA POINT)<br>SB | 1987 | 20             | 0                       | 2860    | 39     |
|   | 1988 | 23             | 0                       | 7230    | 12     |
|   | 1989 | 26             | 0                       | 630     | 29     |
|   | 1990 | 22             | 0                       | >2000   | 74     |
|   | 1991 | 24             | 1                       | 2310    | 37     |
|   | 1992 | 25             | <2                      | 5000    | 24     |
| Lyllall Bay SB                                | 1987 | 19             | 0                       | 54      | 16     |
|   | 1988 | 23             | 0                       | >2000   | 4      |
|   | 1989 | 34             | 0                       | 385     | 12     |
|   | 1990 | 28             | 0                       | >2000   | 34     |
|   | 1991 | 30             | 0                       | 1200    | 17     |
|   | 1992 | 31             | 0                       | 1070    | 24     |