STRATEGY AND POLICY COMMITTEE



MINUTES

THURDAY 23 AUGUST 2012

9.15AM – 10.45AM 11.02AM – 12.09PM 12.12PM – 12.45PM 1.05PM – 1.23PM 1.24PM – 1.56PM

Committee Room One Ground Floor, Council Offices 101 Wakefield St Wellington

PRESENT:

Mayor Wade-Brown	(10.22am – 10.45am, 11.02am – 12.09pm, 12.12pm –
	12.45pm, 1.05pm – 1.23pm, 1.24pm – 1.56pm.)
Councillor Ahipene-Mercer	(9.15am – 10.45am, 11.02am – 12.09pm, 12.12pm –
	12.45pm, 1.09pm – 1.23pm, 1.25pm – 1.54pm.)
Councillor Best (Deputy Chair)	(9.15am – 10.45am, 11.02am – 12.09pm, 12.12pm –
	12.45pm, 1.05pm – 1.23pm, 1.24pm – 1.56pm.)
Councillor Cook	(9.24am – 9.59am, 10.17am – 10.45am, 11.02am –
	12.09pm, 12.12pm – 12.45pm, 1.05pm – 1.14pm,
	1.15pm – 1.23pm, 1.24pm – 1.56pm.)
Councillor Coughlan	(9.45am – 10.45am, 11.02am – 12.09pm, 12.12pm –
	12.45, 1.05pm – 1.07pm, 1.09pm – 1.23pm, 1.24pm
	– 1.55pm.)
Councillor Eagle	(9.15am – 10.45am, 11.04am – 12.09pm, 12.12pm –
	12.45pm, 1.05pm – 1.23pm, 1.24pm – 1.56pm.)
Councillor Foster (Chair)	(9.15am - 10.45am)
Councillor Gill	(9.15am – 10.45am, 11.02am – 12.09pm, 12.12pm –
	12.45pm, 1.17pm - 1.23pm, 1.24pm - 1.43pm,
	1.44pm – 1.56pm.)
Councillor Lester	(9.15am – 10.45am, 11.02am – 12.09pm, 12.12pm –
	12.45pm, 1.05 pm $- 1.12$ pm, 1.14 pm $- 1.23$ pm,
	1.24pm – 1.56pm.)
Councillor McKinnon	(9.15am – 10.45am, 11.02am – 12.09pm, 12.12pm –
	$12.45 \mathrm{pm}, 1.05 \mathrm{pm} - 1.23 \mathrm{pm}, 1.24 \mathrm{pm} - 1.35 \mathrm{pm},$
	1.38pm – 1.56pm.)

Councillor Marsh (9.15am – 10.45am, 11.12am – 12.09pm, 12.12pm –

12.45pm, 1.12pm – 1.23pm, 1.24pm – 1.53pm.)

Councillor Morrison (9.19am – 10.45am)

Councillor Pannett (9.20am – 10.45am, 11.04am – 12.09pm, 12.12pm –

12.45pm, 1.05pm – 1.23pm, 1.24pm – 1.56pm.)

Councillor Pepperell (9.15am – 10.45am, 11.02am – 12.09pm, 12.12pm –

 $12.45 \,\mathrm{pm}, \, 1.05 \,\mathrm{pm} - 1.12 \,\mathrm{pm}, \, 1.14 \,\mathrm{pm} - 1.23 \,\mathrm{pm},$

1.24 pm - 1.56 pm.

Councillor Ritchie (9.17am – 10.15am, 10.17am – 10.45am, 11.02am –

12.09pm, 12.12pm – 12.45pm, 1.05pm – 1.23pm,

1.24pm - 1.56pm.)

APOLOGIES:

Mayor Wade-Brown (lateness while on Council business)

DEMOCRATIC SERVICES OFFICERS IN ATTENDANCE:

Antoinette Bliss - Committee Advisor

240/12P APOLOGIES

(1215/52/IM)

Moved Councillor Foster, seconded Councillor McKinnon, the motion that the Strategy and Policy Committee accept apologies for lateness for Mayor Wade-Brown while on Council business.

The motion was put and declared **CARRIED**.

RESOLVED:

THAT the Strategy and Policy Committee:

1. Accept apologies for lateness for Mayor Wade-Brown while on Council business.

241/12P CONFLICT OF INTEREST DECLARATIONS

(1215/52/IM)

NOTED:

There were no conflicts of interest declared.

242/12P **DEPUTATIONS**

(1215/52/IM)

NOTED:

There were no deputations.

243/12P PUBLIC PARTICIPATION

(1215/52/IM)

NOTED:

There was no public participation.

244/12P E-PETITIONS – ENSURE THAT ERSKINE COLLEGE & CHAPEL ARE SAVED FROM DEMOLITION, EARTHQUAKE STRENGTHENED AND RESTORED.

The Committee received an E-Petition from Steven Buck regarding "Ensure that Erskine College and Chapel are saved from demolition, earthquake strengthened and restored".

(Councillor Ritchie arrived at the meeting at 9.17am.) (Councillor Morrison arrived at the meeting at 9.19am.) (Councillor Pannett arrived at the meeting at 9.20am.) (Councillor Cook arrived at the meeting at 9.24am.)

Moved Councillor Foster, seconded Councillor Pepperell, the substantive motion with changes to the recommendations in the officer's report as follows (in bold and with strikethrough):

THAT Strategy and Policy Committee:

- 1. Receive the petition and refer to it to Officers to inform their work with the Property Owner.
- 1. Receive the ePetition and thank the petitioners for their efforts.
- 2. Reconfirm the importance of preserving the Chapel and Main Block.
- 3. Refer the petition to Officers to work with the Mayor, Portfolio Leader, Urban Development and with the Wellington Company and SECT.

(Councillor Coughlan arrived at the meeting at 9.45am.)

The substantive motion as amended was <u>put</u> and declared <u>CARRIED</u>.

RESOLVED:

THAT Strategy and Policy Committee:

- 1. Receive the petition and refer to it to Officers to inform their work with the Property Owner.
- 1. Receive the ePetition and thank the petitioners for their efforts.
- 2. Reconfirm the importance of preserving the Chapel and Main Block.
- 3. Refer the petition to Officers to work with the Mayor, Portfolio Leader, Urban Development and with the Wellington Company and SECT.

NOTED:

The Resolution differs from the officer's recommendations as follows:

The Committee added the text in **bold** and the text removed with strikethrough.

245/12P ORDER OF BUSINESS

(1215/52/IM)

NOTED:

The Chair advised the meeting that the remainder of the agenda would be taken as follows:

- Report 3 International Association of Public Participation Conference Report Back.
- Report 4 SPC Forward Programme
- Report 2 Review of Council's Engagement Framework
- Report 1 Local Government Reform in Wellington

(Councillor Cook left the meeting at 9.59am.)

246/12P REPORT BACK ON CONFERENCE: 2011 AUSTRALASIAN CONFERENCE OF THE INTERNATIONAL ASSOCIATION FOR PUBLIC PARTICIPATION (IAP2) (9.55AM – 10.00AM)

Report of Councillor Paul Eagle with material provided by Simon Wright, Consultation and Engagement team.
(1215/52/IM) (REPORT 3)

Moved Councillor Eagle, seconded Councillor Cook, the substantive motion.

The substantive motion was put and declared CARRIED.

RESOLVED:

THAT Strategy and Policy Committee:

1. Receive the information.

247/12P STRATEGY AND POLICY COMMITTEE FORWARD PROGRAMME (10.01AM – 10.03AM)

Report of Antoinette Bliss, Committee Adviser, Democratic Services (1215/52/IM) (REPORT 4)

Moved Councillor Foster, seconded Councillor Cook, the substantive motion with changes to the recommendations in the officer's report as follows (in bold and with strikethrough):

THAT the Strategy and Policy Committee:

- 1. Receive the information.
- 2. Agree to the Forward Programme for the Strategy and Policy Committee, attached as Appendix 1 to this report, **amended as follows:**
 - (a) **6 September 2012**
 - Remove Proposed Lease to Meridian Energy Limited
 Brooklyn Wind Turbine (moved to 11 October 2012)
 - (b) 13 September 2012
 - Add Town Belt Legislative And Policy Framework Review – Draft Management Plan And Drafting Instructions For Proposed Town Belt Bill
 - (c) 20 September 2012
 - Add Adoption of final Events Policy

Moved Councillor Ahipene-Mercer, seconded Councillor Ritchie, the following amendment:

THAT the Strategy and Policy Committee:

- (d) Add to unscheduled
 - Council Signage Policy.

The amendment was <u>put</u> and declared <u>CARRIED</u>.

The substantive motion as amended was put and declared CARRIED.

RESOLVED:

THAT the Strategy and Policy Committee:

- 1. Receive the information.
- 2. Agree to the Forward Programme for the Strategy and Policy Committee, attached as Appendix 1 to this report, amended as follows:
 - (a) 6 September 2012
 - Remove Proposed Lease to Meridian Energy Limited -Brooklyn Wind Turbine (moved to 11 October 2012)
 - (b) 13 September 2012
 - Add Town Belt Legislative And Policy Framework Review – Draft Management Plan And Drafting Instructions For Proposed Town Belt Bill
 - (c) 20 September 2012
 - Add Adoption of final Events Policy
 - (d) Add to unscheduled
 - Council Signage Policy.

NOTED:

The Resolution differs from the officer's recommendations as follows:

The Committee added the text in **bold**.

(Councillor Ritchie left the meeting at 10.15am.) (Councillor Ritchie returned to the meeting at 10.17am.) (Councillor Cook returned to the meeting at 10.17am.) Report of Fiona Johnson and Andrew Stitt – Manager Policy and Planning (1215/52/IM) (REPORT 2)

(Mayor Wade-Brown joined the meeting at 10.22am.)

Moved Councillor Eagle, seconded Councillor Pepperell, the substantive motion with changes to the recommendations in the officer's report as follows (in bold and with strikethrough):

THAT the Strategy and Policy Committee:

- 1. Receive the information.
- 2. Agree the proposed Engagement Framework attached as Appendix 1 that aims to:
 - make it easier for the community to engage with the Council
 - improve the transparency of the Council and the decisionmaking
 - strengthen and build on our partnerships within the city
 - maximise the value from engagement, existing data and customer feedback.
- 2. Hold a councillor workshop that comprehensively identifies the issues and concerns.
- 3. Establish a working party consisting of the Portfolio Leader, Community Engagement (Chair) and four other councillors to work with officers to further develop the engagement framework and report back to SPC by December 2012.

The substantive motion as amended was put and declared CARRIED.

The Chair called for nominations for Councillors to be members of the Working Group. Councillors Best, Marsh, Pannett and Pepperell indicated that they wished to be considered for membership of the Working Group.

Moved Councillor Eagle seconded Mayor Wade-Brown, that motion that Councillors Best, Marsh, Pannett and Pepperell be appointed as members of the Working Group.

The motion was put and declared CARRIED.

RESOLVED:

THAT the Strategy and Policy Committee:

- 1. Receive the information.
- 2. Agree the proposed Engagement Framework attached as Appendix 1 that aims to:
 - make it easier for the community to engage with the Council
 - improve the transparency of the Council and the decision making
 - strengthen and build on our partnerships within the city
 - maximise the value from engagement, existing data and customer feedback.
- 2. Hold a councillor workshop that comprehensively identifies the issues and concerns.
- 3. Establish a working party consisting of the Portfolio Leader, Community Engagement (Chair) and four other councillors to work with officers to further develop the engagement framework and report back to SPC by December 2012.

NOTED:

The Resolution differs from the officer's recommendations as follows:

The Committee added the text in **bold** and the text removed with strikethrough.

(The meeting adjourned for morning tea at 10.45am and reconvened at 11.02am.)

(Mayor Wade-Brown, Councillors Ahipene-Mercer, Best, Cook, Coughlan, Gill, Lester, McKinnon, Pepperell and Ritchie were present when the meeting reconvened.)

(Councillor Eagle joined the meeting at 11.04am.) (Councillor Pannett joined the meeting at 11.04am.)

249/12P REFORM OF LOCAL GOVERNMENT IN WELLINGTON – REPORT BACK ON CONSULTATION (11.05AM – 1.55PM)

Report of Allan Prangnell, Executive Strategist and Elise Webster, Senior Strategy Adviser (1215/52/IM) (REPORT 1)

Moved Mayor Wade-Brown, seconded Councillor Ritchie, the substantive motion with changes to the recommendations in the officer's report as follows (in bold and with strikethrough):

THAT the Strategy and Policy Committee:

- 1. Receive the information.
- 2. Agree that officers develop more detail on options 1, 2, 3 and 4 and provide comparative analysis with particular emphasis on the key issues raised by the public in submissions and the Colmar Brunton research:
 - (a) financial analysis and rates impacts
 - (b) representation arrangements
 - (c) economies of scale and scope, including estimates of possible efficiencies and savings
 - (d) fit with Local Government Commission criteria as outlined in the draft Local Government Act 2002 Amendment Bill
 - (e) strategic positioning for the future
 - (f) indicative service delivery arrangements
 - (g) the most effective governance model for achieving Wellington City Council's top priorities, as summarised by Appendix C (as attached to the minutes)
- 3. Agree to consider the outcome of this analysis as part of a Councillor workshop to be held in September 2012, with a view to identifying a preferred option to submit, either individually or jointly with other councils and organisations, to the local Government Commission following the passing of the LGA 2002 Amendment Bill
- 4. Agree that should a change option be submitted to the Local Government Commission affecting Wellington City Council, that a council or Local Government Commission poll should be held before a final decision is made, allowing the voters of Wellington to influence (council poll) or decide (Local Government Commission poll) the final outcome of the proposal.

(Councillor Marsh returned to the meeting at 11.12am.)

Moved Councillor McKinnon, seconded Councillor Ahipene-Mercer, the following amendment:

THAT the Strategy and Policy Committee:

4. Agree that should a change option be submitted to the Local Government Commission affecting Wellington City Council, that a council or Local Government Commission poll should be held before a final decision is made, allowing the voters of Wellington to influence (council poll) or decide (Local Government Commission poll) the final outcome of the proposal.

- 4. Agree to take into account the analysis undertaken by other processes underway on regional governance before making any decision on a preferred governance model for Wellington
- 5. Agree that should a change option be submitted to the Local Government Commission affecting Wellington City Council, that a council or Local Government Commission poll **involving all affected council areas** should be held before a final decision is made, allowing the voters of Wellington to influence (council poll) or decide (Local Government Commission poll) the final outcome of the proposal.

The amendment was <u>put</u> and declared <u>CARRIED</u>.

(The meeting adjourned at 12.09pm and reconvened at 12.12pm.)

(Mayor Wade-Brown, Councillors Ahipene-Mercer, Best, Cook, Coughlan, Eagle, Gill, Lester, McKinnon, Marsh, Pannett, Pepperell and Ritchie were present when the meeting reconvened.)

(The meeting adjourned for lunch at 12.45pm and reconvened at 1.05pm.)

(Mayor Wade-Brown, Councillors Best, Cook, Coughlan, Eagle, Lester, McKinnon, Pannett, Pepperell and Ritchie were present when the meeting reconvened.)

(Councillor Coughlan left the meeting at 1.07pm.)

(Councillor Coughlan returned to the meeting at 1.09pm.)

(Councillor Ahipene-Mercer returned to the meeting at 1.09pm.)

(Councillor Lester left the meeting at 1.12pm.)

(Councillor Pepperell left the meeting at 1.12pm.)

(Councillor Marsh returned to the meeting at 1.12pm.)

(Councillor Lester returned to the meeting at 1.14pm.)

(Councillor Pepperell returned to the meeting at 1.14pm.)

(Councillor Cook left the meeting at 1.14pm.)

(Councillor Cook returned to the meeting at 1.15pm.)

(Councillor Gill returned to the meeting at 1.17pm.)

(The meeting adjourned at 1.23pm and reconvened at 1.24pm.)

(Mayor Wade-Brown, Councillors Best, Cook, Coughlan, Eagle, Gill, Lester, McKinnon, Marsh, Pannett, Pepperell and Ritchie were present when the meeting reconvened.)

(Councillor Ahipene-Mercer returned to the meeting at 1.25pm.)

(Councillor McKinnon left the meeting at 1.35pm.)

(Councillor McKinnon returned to the meeting at 1.38pm.)

(Councillor Gill left the meeting at 1.43pm.)

(Councillor Gill returned to the meeting at 1.44pm.)

(Councillor Marsh left the meeting at 1.53pm.)

(Councillor Ahipene-Mercer left the meeting at 1.54pm.)

(Councillor Coughlan left the meeting at 1.55pm.)

The substantive motion as amended was <u>put</u> and declared <u>CARRIED</u>.

RESOLVED:

THAT the Strategy and Policy Committee:

- 1. Receive the information.
- 2. Agree that officers develop more detail on options 1, 2, 3 and 4 and provide comparative analysis with particular emphasis on the key issues raised by the public in submissions and the Colmar Brunton research:
 - a. financial analysis and rates impacts
 - b. representation arrangements
 - c. economies of scale and scope, including estimates of possible efficiencies and savings
 - d. fit with Local Government Commission criteria as outlined in the draft Local Government Act 2002 Amendment Bill
 - e. strategic positioning for the future
 - f. indicative service delivery arrangements
 - g. the most effective governance model for achieving Wellington City Council's top priorities, as summarised by Appendix C (attached)
- 3. Agree to consider the outcome of this analysis as part of a Councillor workshop to be held in September 2012, with a view to identifying a preferred option to submit, either individually or jointly with other councils and organisations, to the local Government Commission following the passing of the LGA 2002 Amendment Bill
- 4. Agree that should a change option be submitted to the Local Government Commission affecting Wellington City Council, that a council or Local Government Commission poll should be held before a final decision is made, allowing the voters of Wellington to influence (council poll) or decide (Local Government Commission poll) the final outcome of the proposal.

- 4. Agree to take into account the analysis undertaken by other processes underway on regional governance before making any decision on a preferred governance model for Wellington
- 5. Agree that should a change option be submitted to the Local Government Commission affecting Wellington City Council, that a council or Local Government Commission poll involving all affected council areas should be held before a final decision is made, allowing the voters of Wellington to influence (council poll) or decide (Local Government Commission poll) the final outcome of the proposal.

NOTED:

The Resolution differs from the officer's recommendations as follows:

The Committee added the text in **bold** and the text removed with strikethrough.

The meeting concluded at 1.56pm	n
Confirmed:	
ComminedCha	nir

Appendix C

Priorities

- Resilience (LTP)
 - o Earthquake
 - o Water
 - o Energy security
 - o Sea level rise
 - o Flood protection
- Where talent wants to live (LTP)
 - o The economy and jobs
 - o Open for business
 - o Destination Wellington
 - o Events
- Financial sustainability (LTP)
 - o Capital
 - o Debt levels/servicing
 - o Rates
- Strong CBD (W2040)
 - o Securing the primacy of the region's CBD
 - o Inter-regional competition for business
 - o Capital City status, nationhood
- Connected City (W2040)
 - o Long haul
 - o Ngauranga gorge/Basin Reserve to Airport
 - o Public Transport
 - o Transmission Gully
- Eco City (W2040)
 - o Harbour/water quality
 - o Environmental attractions
- **People City (W2040)**
 - o Community engagement
 - o Culture and heritage
 - o Democratic representation
 - o Immigration
- Effective planning and management (Regional)
 - o Spatial/regional/District Planning
 - o Urban limits and population planning
 - o Economies of scale and scope
 - o Management effective and efficient delivery of services
 - o Regional amenities