

STRATEGY AND POLICY COMMITTEE

MINUTES

THURSDAY 6 MAY 2010

9.15AM – 10.08AM 10.22AM – 11.57AM 12.02PM – 12.27PM

Committee Room 1, Ground Floor, Council Offices, 101 Wakefield Street Wellington

PRESENT:

Mayor Prendergast	(9.15am – 10.08am, 10.22am – 11.57am, 12.02pm – 12.27pm)
Councillor Ahipene-Mercer	(9.15am – 10.08am, 10.22am – 11.57am, 12.02pm – 12.27pm)
Councillor Best	(9.15am - 10.08am, 10.22am - 11.57am, 12.02pm - 12.27pm)
Councillor Cook	(9.18am – 10.08am, 10.22am – 11.57am, 12.04pm – 12.27pm)
Councillor Coughlan	(9.22am – 10.08am, 10.24am – 11.57am, 12.02pm – 12.27pm)
Councillor Foster	(9.15am – 10.08am, 11.07am - 11.57am, 12.02pm – 12.27pm)
Councillor Gill	(9.15am – 10.08am, 10.22am – 11.57am, 12.02pm – 12.27pm)
Councillor McKinnon	(9.15am – 10.08am, 10.22am – 11.29am, 11.33am - 11.57am,
	12.02pm – 12.27pm)
Councillor Morrison	(9.15am – 10.08am, 10.22am – 11.57am, 12.02pm – 12.27pm)
Councillor Pannett	(9.15am – 10.08am, 10.22am – 11.29am, 11.33am – 11.57am,
	12.02pm – 12.27pm)
Councillor Pepperell	(9.15am – 10.08am, 10.22am – 11.57am, 12.02pm – 12.27pm)
Councillor Ritchie	(9.15am – 10.08am, 10.22am – 11.57am, 12.02pm – 12.21pm,
	12.26pm - 12.27pm)
Councillor Wade-Brown	(9.15am – 10.08am, 10.22am – 11.57am, 12.02pm – 12.27pm)
Councillor Wain	(9.15am - 10.08a m, 10.22am - 11.57am, 12.02pm - 12.27pm)

ABSENT:

Councillor Goulden

DEMOCRATIC SERVICES OFFICERS IN ATTENDANCE:

Svea Cunliffe-Steel – City Secretary Fiona Dunlop – Committee Adviser

092/10P **APOLOGIES**

(1215/52/IM)

NOTED:

There were no apologies.

093/10P CONFLICT OF INTEREST DECLARATIONS

(1215/52/IM)

NOTED:

Councillor Foster declared a conflict of interest in relation to Report 1 – Capacity. He advised that he would not take part in debate or voting on the matter. He also advised that as the public participant would be addressing the meeting about Report 1 he would withdraw from that part of the meeting.

094/10P MINUTES FOR CONFIRMATION

(1215/52/IM)

Moved Councillor Foster, seconded Councillor Morrison the motion that the Strategy and Policy Committee approve the minutes of the meeting held on Thursday 18 March 2010 having been circulated be taken as read and confirmed as an accurate record of that meeting.

The motion was put and was declared **CARRIED**.

RESOLVED:

THAT the Strategy and Policy Committee:

1. Approve the minutes of the meeting held on Thursday 18 March 2010 having been circulated be taken as read and confirmed as an accurate record of that meeting.

(Councillor Foster withdrew from the table and Mayor Prendergast assumed the Chair.)

095/10P PUBLIC PARTICIPATION

(1215/52/IM)

NOTED:

Warwick Taylor representing the Wellington Residents Coalition addressed the meeting regarding Report 1 – Capacity. Mr Taylor expressed the Resident Coalitions concern regarding the list of predicted savings and that there isn't better maintenance of the assets.

(Councillor Cook joined the meeting at 9.18am.)

Mr Taylor urged the Council to bring the water management back in house.

096/10P **CAPACITY**

(9.22AM - 11.07AM)

Report of Stavros Michael – Director, Infrastructure and Peter Garty - Acting Chief Financial Officer.
(1215/52/IM) (REPORT 1)

Moved Councillor McKinnon, seconded Councillor Wade-Brown the substantive motion amended as follows.

"Officers recommend that the Committee:

- 1. Receive the information.
- 2. Agree to the continued provision of water services through the current Council Controlled Organisation model, as opposed to an in-house business unit, because this is the vehicle that is most likely to deliver the vision and associated potential benefits of an integrated water management system for the region.
- 3. Request officers continue working with the Council Controlled Organisation to achieve improvements in its performance in line with its establishment objectives.
- 4. Request officers to continue to explore with other, currently non Council Controlled Organisation participating Territorial Local Authorities, mechanisms to achieve a comprehensive regional model for the management of water services.
- 5. Note that asset ownership as well as policy and strategic direction for the three waters will continue to be with the Council.
- 6. Note that any changes to the future governance of the Council Controlled Organisation resulting from other Territorial Local Authority participation will be brought back to the Council for approval."

(Councillor Coughlan joined the meeting at 9.22am.)

Moved Councillor Pepperell, seconded Councillor Ritchie the following amendment.

Replacement Recommendation 2 and removal of recommendations 3 to 6

THAT the Strategy and Policy Committee:

- 2. Recommend to Council that:
 - (a) It agree to consult under section 88 of the Local Government Act 2002 on a proposal to bring water management back in house and instead pursue joint venture with local authorities and Wellington Regional Council.
 - (b) It instruct officers to prepare the necessary consultation documentation for approval by the Strategy and Policy Committee

(The meeting adjourned for morning tea at 10.08am and reconvened at 10.22am.)

(Mayor Prendergast, Councillors Ahipene-Mercer, Best, Cook, Gill, McKinnon, Morrison, Pannett, Pepperell, Ritchie, Wade-Brown and Wain were present when the meeting reconvened.)

(Councillor Coughlan returned to the meeting at 10.24am.)

The amendment was put and a **DIVISION** called.

Voting for: Councillors Cook, Pannett, Pepperell and Ritchie.

Voting against: Mayor Prendergast, Councillors Ahipene-Mercer, Best,

Coughlan, Gill, McKinnon, Morrison, Wade-Brown and

Wain.

Majority vote: 4:9

The amendment was declared **LOST**.

The substantive motion recommendation 1 was <u>put</u> and declared <u>CARRIED</u>.

The substantive motion recommendations 2 and 4 were \underline{put} and a DIVISION called.

Voting for: Mayor Prendergast, Councillors Ahipene-Mercer, Best,

Coughlan, Gill, McKinnon, Morrison, Wade-Brown and

Wain.

Voting against: Councillors Cook, Pannett, Pepperell and Ritchie.

Majority vote: 9:4

The substantive motion recommendations 2 and 4 were declared CARRIED.

The substantive motion recommendations 3, 5 and 6 was <u>put</u> and were declared <u>CARRIED</u>.

RESOLVED:

THAT the Strategy and Policy Committee:

- 1. Receive the information.
- 2. Agree to the continued provision of water services through the current Council Controlled Organisation model, as opposed to an inhouse business unit, because this is the vehicle that is most likely to deliver the vision and associated potential benefits of an integrated water management system for the region.
- 3. Request officers continue working with the Council Controlled Organisation to achieve improvements in its performance in line with its establishment objectives.
- 4. Request officers to continue to explore with other, currently non Council Controlled Organisation participating Territorial Local Authorities, mechanisms to achieve a comprehensive regional model for the management of water services.
- 5. Note that asset ownership as well as policy and strategic direction for the three waters will continue to be with the Council.
- 6. Note that any changes to the future governance of the Council Controlled Organisation resulting from other Territorial Local Authority participation will be brought back to the Council for approval.

NOTED:

The resolutions differ from the recommendations in the officer's report as follows:

The Committee added the text in **bold**.

(Councillor Foster returned to the Chair.)

097/10P KILBIRNIE TOWN CENTRE – DRAFT REVITALISATION PLAN (11.07AM – 11.40AM)

Report of Paul Kos – Principal Advisor Urban, Strategy and Centres. (1215/52/IM) (REPORT 2)

Moved Councillor Foster, seconded Councillor Ahipene-Mercer the substantive motion.

(Councillor McKinnon left the meeting at 11.29am.) (Councillor McKinnon returned to the meeting at 11.33am.)

The substantive motion was put and declared **CARRIED**.

RESOLVED:

THAT the Strategy and Policy Committee:

- 1. Receives the information.
- 2. Agree to release the Kilbirnie Town Centre draft Revitalisation Plan for public consultation over May/June 2010.
- 3. Note that the results of consultation and a final plan will be reported back to the Committee in August 2010 for further consideration.
- 4. Delegate to the Portfolio Leader for Urban Development and the Chief Executive the authority to make minor editorial changes and further changes to the Plan, as required as a result of decisions of this Committee, prior to the its publication.

098/10P REVIEW OF ROAD ENCROACHMENT AND SALE POLICY (11.40AM – 12.24PM)

Report of Bryan Smith – Principal Advisor Policy. (1215/52/IM)

(REPORT 3)

Moved Councillor Foster, seconded Councillor Pannett the substantive motion.

Moved Mayor Prendergast, seconded Councillor Gill the following amendment.

"THAT the Strategy and Policy Committee:

- 1. Receive the information.
- 2. Agree to consult on the Draft Road Encroachment and Sale Policy 2010 (attached as Appendix 3 of the officer's report) as amended, and the following options for fees:
 - (a) in respect of annual rental fees:
 - (i) moving to a differentiated fee structure where annual rental fees are set as a proportion of average land values in a given suburb, and these are adjusted each three years in line with rateable land values (preferred option); or
 - (ii) basing rental fees on individual valuations of encroachments, updated every three years; or
 - (iii) maintaining the status quo of a flat rental rate per square metre, adjusted annually by Consumer Price Index and reviewed every three years as part of the Long Term Council Community Plan process;
 - (b) clarifying that "fences and hedges" are "structures" for the purpose of setting fees, meaning encroachments that are fenced or hedged would no longer be eligible for the first 50 square metres of land free;
 - (c) in respect of new airspace encroachment leases, obtaining registered valuations of proposed encroachments and charging a one-off fee covering the life of the lease;
 - (d) in respect of timing for the introduction of changes to fees, that changes to the fee structure should apply:
 - (i) for new encroachment licences and leases, from the date the Council agrees to the new Road Encroachment and Sale Policy and associated fee structure, and for existing licences and leases, from 1 July 2011 (preferred option); or
 - (ii) when licences are issued or re-issued (for example when a property is sold or when changes are made to an existing encroachment licence), noting that this means it will take many years for a new pricing structure to be consistently applied across the city;

- 3. Note that consultation would occur over June-early July 2010 with oral hearings in late July and a final report to Strategy and Policy Committee in August 2010 with any agreed changes to fees included for consideration as part of the 2011/12 Draft Annual Plan Process.
- 4. Delegate to the Chief Executive and the Urban Development Portfolio Leader the authority to make any changes to the Draft Road Encroachment and Sale Policy **and approve any supporting consultation material** required as a result of decisions of this committee, prior to it being released for consultation.
- 5. Agree to the Mayor writing to the Minister of Local Government, seeking support for a review of the legislation concerning road stopping, with a view to making the process less cumbersome and expensive, while still protecting the broader public interest.
- 6. Request officers to consider options for a more proactive approach to road stopping and associated land sales, while protecting the broader public interest, and to report to Strategy and Policy Committee when the results of consultation are reported back in August 2010."

(The meeting adjourned at 11.57am and reconvened at 12.02pm.)

(Mayor Prendergast, Councillors Ahipene-Mercer, Best, Coughlan, Foster, Gill, McKinnon, Morrison, Pannett, Pepperell, Ritchie, Wade-Brown and Wain were present when the meeting reconvened.)

The amendment was ACCEPTED with the LEAVE of the meeting.

(Councillor Cook returned to the meeting at 12.04pm.)

Moved Councillor Ritchie, seconded Councillor Pepperell the following amendment.

"THAT the Strategy and Policy Committee:

1. Defer further consideration of this paper and hold a workshop in August/September 2010 after the Draft Annual Plan Deliberations."

The amendment was put and declared LOST.

(Councillor Ritchie left the meeting at 12.21pm.)

The substantive motion as amended was <u>put</u> and declared <u>CARRIED</u>.

RESOLVED:

THAT the Strategy and Policy Committee:

- 1. Receive the information.
- 2. Agree to consult on the Draft Road Encroachment and Sale Policy 2010 (attached as Appendix 3 of the officer's report) as amended, and the following options for fees:
 - (a) in respect of annual rental fees:
 - (i) moving to a differentiated fee structure where annual rental fees are set as a proportion of average land values in a given suburb, and these are adjusted each three years in line with rateable land values (preferred option); or
 - (ii) basing rental fees on individual valuations of encroachments, updated every three years; or
 - (iii) maintaining the status quo of a flat rental rate per square metre, adjusted annually by Consumer Price Index and reviewed every three years as part of the Long Term Council Community Plan process;
 - (b) clarifying that "fences and hedges" are "structures" for the purpose of setting fees, meaning encroachments that are fenced or hedged would no longer be eligible for the first 50 square metres of land free;
 - (c) in respect of new airspace encroachment leases, obtaining registered valuations of proposed encroachments and charging a one-off fee covering the life of the lease;
 - (d) in respect of timing for the introduction of changes to fees, that changes to the fee structure should apply:
 - (i) for new encroachment licences and leases, from the date the Council agrees to the new Road Encroachment and Sale Policy and associated fee structure, and for existing licences and leases, from 1 July 2011 (preferred option); or
 - (ii) when licences are issued or re-issued (for example when a property is sold or when changes are made to an existing encroachment licence), noting that this means it will take many years for a new pricing structure to be consistently applied across the city;
- 3. Note that consultation would occur over June-early July 2010 with oral hearings in late July and a final report to Strategy and Policy

Committee in August 2010 with any agreed changes to fees included for consideration as part of the 2011/12 Draft Annual Plan Process.

- 4. Delegate to the Chief Executive and the Urban Development Portfolio Leader the authority to make any changes to the Draft Road Encroachment and Sale Policy and approve any supporting consultation material required as a result of decisions of this committee, prior to it being released for consultation.
- 5. Agree to the Mayor writing to the Minister of Local Government, seeking support for a review of the legislation concerning road stopping, with a view to making the process less cumbersome and expensive, while still protecting the broader public interest.
- 6. Request officers to consider options for a more proactive approach to road stopping and associated land sales, while protecting the broader public interest, and to report to Strategy and Policy Committee when the results of consultation are reported back in August 2010.

NOTED:

The resolution differs from the recommendations in the officer's report as follows:

The Committee added the text in **bold**.

099/10P HERITAGE GRANTS

(12.24PM - 12.26PM)

Report of Vivien Rickard – Principal Heritage Adviser. (1215/52/IM) (REPORT 4)

Moved Councillor Wain, seconded Mayor Prendergast the substantive motion amended as follows:

"Officers recommend that the Committee:

- 1. Receive the information.
- 2. Agree to the allocation of the grants to Shed 22 and St John's Bar as assessed in the November 2009 Built Heritage Incentive Fund round.

Built Heritage Incentive Fund Grants – November 2009

Project	Grant Proposed
(2) Shed 22, Macs Bar, corner Cable Street and	\$12,000
Taranaki Street	
Description: Critical waterproofing repairs to arrest	
damage to the building, and to make good the effects of	

the damage.	
No special conditions apply.	
(3) St Johns Bar, 5 Cable Street, Te Aro	\$15,000
Description: Critical waterproofing repairs to arrest water	
damage to the building, and to make good the effects of	
previous water damage.	
No special conditions apply.	

3. Agree to the allocation of grants and associated conditions to applicants in the March 2010 round of the Built Heritage Incentive Fund, as assessed by Council officers, as follows:

Built Heritage Incentive Fund Grants – March 2010

Dunt Heritage incentive rund Grants – March 2010	Grant	
Project	Proposed	
(1) House, 30 Hawkestone Street, Thorndon	\$0	
Description: To repair and re-point the clay tile roof of the	, -	
property to prolong the life of the roof.		
This application does not provide sufficient documentation and		
does not meet eligibility Criterion 3. (Not listed on the District		
Plan Heritage List or contributing to a District Plan Heritage		
Area).		
(2) Building, Cook Islands High Commission, 56 Mulgrave	\$8,000	
Street, Thorndon		
Description: External maintenance and repair works including		
repainting the exterior of the building.		
• A grant would be conditional on the owner agreeing to		
the preparation of a conservation plan for the building if		
supported by a Built Heritage Incentive Fund grant.		
(3) Fence and Wall, 195 Oriental Parade, Oriental Bay	\$3,000	
Description: Repair and repaint the distinctive wrought iron		
fence and gate and also repair and repaint the street wall.		
No special conditions apply.		
(4) House, 5b St Mary Street, Thorndon	\$5,000	
Description: Restore the front aspect of the property.		
A grant would be conditional on the owner obtaining		
conservation advice if supported by a Built Heritage		
Incentive Fund grant.		
(5) Building, 21 Hania Street, Mt Victoria.	\$24,000	
Description: To undertake essential repairs including		
repair/replacement of steel window frames and exterior		
painting.		
A grant would be conditional on the owner continuing to		
obtain conservation advice if supported by a Built		
Heritage Incentive Fund grant.		
(6) Former St Anne's Church, 77 Northland Road, Northland	\$4,600	
Description: Repairs to fix serious water entry issues and		
concomitant damage to the interior and exterior fabric of the		

building.		
 A grant would be conditional on the owner consulting a 		
conservation architect, if supported by a Built Heritage		
Incentive Fund grant.		
(7) Building corner Dixon and Cuba Streets, 84-92 Cuba	\$10,000	
Street, Te Aro.	\$10,000	
Description: Re strengthening and refurbishment of a heritage		
building in the Cuba Heritage Area.		
 A grant would be conditional on a conservation plan 		
being prepared to guide the proposed work, if supported		
by a Built Heritage Incentive Fund grant.		
(8) House, 46 Tarikaka Street, Ngaio	\$4,000	
Description: Restoration, repair and maintenance		
A grant would be conditional on the owner obtaining		
conservation advice, if supported by a Built Heritage		
Incentive Fund grant.		
(9) Te Marama Woolshed, 171 South Makara Road, Karori	\$5,000	
Description: Repair and upgrade of existing woolshed.		
A grant would be conditional on the owner obtaining		
conservation advice, if supported by a Built Heritage		
Incentive Fund grant.		
(10) Building, 292 Wakefield Street (1 Cambridge Tce), Te	\$5,000	
Aro.		
Description: Replacement of original timber windows on the		
façade of the building.		
• A grant would be conditional on the owner obtaining		
conservation advice, if supported by a Built Heritage		
Incentive Fund grant.		
Total	\$68,600	
	\$58,600	

4. Agree to the grant application for the building on the corner of Dixon and Cuba Streets, 84-92 Cuba Street, Te Aro being deferred, pending further information and advice being sought by officers and reported back to a future Strategy and Policy Committee meeting."

The substantive motion as amended was <u>put</u> and declared <u>CARRIED</u>.

RESOLVED:

THAT the Strategy and Policy Committee:

- 1. Receive the information.
- 2. Agree to the allocation of the grants to Shed 22 and St John's Bar as assessed in the November 2009 Built Heritage Incentive Fund round.

Built Heritage Incentive Fund Grants - November 2009

Project	Grant
(2) Shed 22, Macs Bar, corner Cable Street and Taranaki Street	\$12,000
Description: Critical waterproofing repairs to arrest damage to the building, and to make good the effects of the damage.	
No special conditions apply.	
(3) St Johns Bar, 5 Cable Street, Te Aro	\$15,000
Description: Critical waterproofing repairs to arrest water damage to the building, and to make good the effects of previous water damage.	
No special conditions apply.	

3. Agree to the allocation of grants and associated conditions to applicants in the March 2010 round of the Built Heritage Incentive Fund, as assessed by Council officers, as follows:

Built Heritage Incentive Fund Grants - March 2010

Project	Grant
(1) House, 30 Hawkestone Street, Thorndon	\$0
Description: To repair and re-point the clay tile roof of the property to prolong the life of the roof.	
This application does not provide sufficient documentation and does not meet eligibility Criterion 3. (Not listed on the District Plan Heritage List or contributing to a District Plan Heritage Area).	
(2) Building, Cook Islands High Commission, 56 Mulgrave Street, Thorndon	\$8,000
Description: External maintenance and repair works including repainting the exterior of the building.	
• A grant would be conditional on the owner agreeing to the preparation of a conservation plan for the building if supported by a Built	

Heritage Incentive Fund grant.	
(3) Fence and Wall, 195 Oriental Parade, Oriental Bay	\$3,000
Description: Repair and repaint the distinctive wrought iron fence and gate and also repair and repaint the street wall.	
No special conditions apply.	
(4) House, 5b St Mary Street, Thorndon	\$5,000
Description: Restore the front aspect of the property.	
A grant would be conditional on the owner obtaining conservation advice if supported by a Built Heritage Incentive Fund grant.	
(5) Building, 21 Hania Street, Mt Victoria.	\$24,000
Description: To undertake essential repairs including repair/replacement of steel window frames and exterior painting.	
• A grant would be conditional on the owner continuing to obtain conservation advice if supported by a Built Heritage Incentive Fund grant.	
(6) Former St Anne's Church, 77 Northland Road, Northland	\$4,600
Description: Repairs to fix serious water entry issues and concomitant damage to the interior and exterior fabric of the building.	
• A grant would be conditional on the owner consulting a conservation architect, if supported by a Built Heritage Incentive Fund grant.	
(7) Building corner Dixon and Cuba Streets, 84- 92 Cuba Street, Te Aro.	\$10,000
Description: Re strengthening and refurbishment of a heritage building in the Cuba Heritage Area.	
A grant would be conditional on a conservation plan being prepared to guide the	

proposed work, if supported by a Built	
Heritage Incentive Fund grant.	
(8) House, 46 Tarikaka Street, Ngaio	\$4,000
Description: Restoration, repair and maintenance	
• A grant would be conditional on the owner obtaining conservation advice, if supported by a Built Heritage Incentive Fund grant.	
(9) Te Marama Woolshed, 171 South Makara Road, Karori	\$5,000
Description: Repair and upgrade of existing woolshed.	
• A grant would be conditional on the owner obtaining conservation advice, if supported by a Built Heritage Incentive Fund grant.	
(10) Building, 292 Wakefield Street (1 Cambridge Tce), Te Aro.	\$ 5,000
Description: Replacement of original timber windows on the façade of the building.	
• A grant would be conditional on the owner obtaining conservation advice, if supported by a Built Heritage Incentive Fund grant.	
Total	\$68,600 \$58,600

4. Agree to the grant application for the building on the corner of Dixon and Cuba Streets, 84-92 Cuba Street, Te Aro being deferred, pending further information and advice being sought by officers and reported back to a future Strategy and Policy Committee meeting.

NOTED:

The resolution differs from the recommendations in the officer's report as follows:

The Committee deleted the text in strikethrough and added the text in **bold**.

100/10P ACQUISITION OF LAND FOR SERVICE LANE - HOPPER STREET, WELLINGTON (12.26PM – 12.27PM)

Report of Paul Davidson – Property Advisor and Neil Johnstone – Team Leader, Road and Traffic Maintenance. (1215/52/IM) (REPORT 5)

Moved Mayor Prendergast, seconded Councillor Morrison the substantive motion.

(Councillor Ritchie returned to the meeting at 12.26pm.)

The substantive motion was <u>put</u> and declared <u>CARRIED</u>.

RESOLVED:

THAT the Strategy and Policy Committee:

- 1. Receives the information.
- 2. Recommends that the Council:

The meeting concluded at 12.27pm.

- (a) Agrees to acquire approximately $100m^2$ (subject to survey) of land at the rear of 23 25 Hopper Street being Part Section 81 Town of Wellington, for service lane under the Public Works Act 1981.
- (b) Agrees to pay compensation of \$109,000 plus GST (if any) for the land plus reasonable vendors costs to be determined by the Chief Executive.
- (c) Authorises the Chief Executive Officer to conclude the final contract for the land purchase.

Confirmed:		
	Chair	
	/ /	