Code of Practice

Electric scooter share schemes

This code applies to the trading in public places of electric scooters in Wellington City.

5 February 2021

Version control

Version	Date	Notes
Draft 1.0	18/02/2019	First draft based on WCC dock less bike share document
Draft 1.1	20/02/2019	Revised on feedback from Council officers
Draft 1.2	21/02/2019	Revised on feedback from Council legal team
Draft 2.0	21/02/2019	First version sent to operators
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Draft 3.0	17/06/2019	Released for launch of operations
Draft 4.0	31/01/2020	Updated data requirements
Draft 5.0	12/6/2020	Updated specific conditions
Draft 6.0	09/10/2020	Updated conditions and fees
Draft 6.1	18/11/2020	Revised on feedback from Council officers
Draft 7.0	25/2/2020	Updated to reflect new operating period

The Code of Practice is the working document for electric scooter share in Wellington. Along with the licence issued and the Trading in Public Places Policy it forms the structure of how scooter share companies are to operate in Wellington.

This document is administered by Wellington City Council's Transport Planning team. For further information please contact transport@wcc.govt.nz

Table of contents

1.	Introduction	2
2.	Aim and scope	2
3.	Licence applications	2
4.	Communications	3
5.	Safety and maintenance	3
6.	Operations	3
7.	Customer experience and education	5
8.	Data requirements	5
9.	Specific conditions	7
10.	Integration with Waka Kotahi NZ Transport Agency's Mobility Marketplace	8
11.	Licence fees	8
12.	Appendix 1: Information requirements for MaaS integration	9
13.	Appendix 2: Courtenay precinct	. 10

1. Introduction

- 1.1. Electric scooter share schemes are now common in main centres around New Zealand. In Wellington there is enough demand from the public as well as from scooter hire companies for Wellington City Council to grant licences to allow electric scooter share to operate.
- 1.2. Electric scooter share schemes have the potential to reduce car trips within the central city, and provide another option to walking, biking and taking the bus.
- 1.3. Safety remains our primary objective so people can use and enjoy the city's public spaces, including roads and walkways. Alongside this, streets must be made more accessible for people on foot, especially vulnerable users including children, older people and people who are less mobile and/or have a disability. Electric scooter share schemes must work for everyone without adversely affecting or causing a danger or nuisance to other people.
- 1.4. This Code of Practice outlines the requirements for electric scooter hire companies, and the recommendations that companies are expected to follow as part of providing safe and effective share schemes.
- 1.5. This Code of Practice will be reviewed and updated as required so that it continues to reflect best practice and the interests of the community. Electric scooter share companies should check the Council's website for the most up-to-date version.
- 1.6. It is important to note that Wellington City Council needs to be flexible and able to respond to changes in consumer demand and the use of transport options like electric scooters, and how this may change over time.
- 1.7. For the purpose of this Code of Practice, Wellington City Council refers to the Council and its Council Controlled Organisations, and any person or organisation delegated by the Council to act on its behalf.

2. Aim and scope

- 1.8. A key aim of this Code of Practice is to ensure that electric scooter share schemes are well-designed and work in harmony within the city and with other transport modes.
- 1.9. This Code of Practice applies to all electric scooter share companies. It sets out the operational and safety standards they must comply with in order to be issued a licence and maintain approval to operate under the Wellington Consolidated Bylaw 2008, Part 5: Public Places.

3. Licence applications

- 1.10. Before launching an electric scooter share scheme, companies must apply to the Council for a licence to operate.
- 1.11. The licence application must include a plan that shows how their proposed scheme will adhere to this Code of Practice. The plan also needs to include how they will close their operation if it no longer meets the code and their licence to operate is revoked.
- 1.12. Scooter companies will work with the Council to agree on a scheme size that is fit for purpose for Wellington.
- 1.13. Applications must include up-to-date references and contact details of referees.

4. Communications

- 1.14. Clear and open lines of communication must be maintained with the Council.
- 1.15. Scooter companies must get approval from the Council for their promotions or media that specifically mention Wellington City Council, its Council Controlled Organisations and Council activities.
- 1.16. The Council will work with scooter companies on media related to Council events and promotions.

5. Safety and maintenance

- 1.17. Electric scooter companies must comply with relevant New Zealand health and safety regulations and hold public liability insurance to the amount set out in the Council's Trading in Public Places Policy, valid throughout the full period of the licence. A copy of the insurance certificate is to be provided to the Council as part of a licence application.
- 1.18. All electric scooters must have front and rear lights. Lights must stay on while riders wait at crossings or intersections.
- 1.19. Scooter companies must have steps in place to encourage riders to comply with all relevant provisions of the Land Transport (Road User) Rule 2004.
- 1.20. Electric scooters must comply with Waka Kotahi NZ Transport Agency's definition of a <u>low-powered vehicle</u>.
- 1.21. Electric scooters must be high quality so they can withstand constant public use and exposure to the elements, while continuing to meet rider safety and comfort standards. Scooters should have smart technology with an active Global Positioning System (GPS) and wireless connectivity/diagnostics that can identify mechanical failure and tipped-over scooters, as well as enabling remote maintenance. Scooter companies must show how they will ensure that all their electric scooters are maintained to these standards.
- 1.22. Companies must ensure their electric scooters continue to comply with legal standards and requirements. At a minimum, scooters should be fully serviced every six months, with regular checks and repairs throughout the year. All repairs must be completed as soon as possible following notification of any issues. All mechanical services and repairs must be logged and available for review by the Council whenever requested or to an agreed reporting schedule.
- 1.23. The Council retains the right to require companies to inspect their scooter fleets and provide assurances to the Council's satisfaction that the fleets are safe to operate. The Council may require a fleet to be removed from circulation immediately if it is unsafe. Failure to remedy any issue to the Council's satisfaction may result in suspension or cancellation of the licence.

6. Operations

- 1.24. Electric scooter share schemes can only be operated in Wellington City with a licence granted under the Wellington Consolidated Bylaw 2008, Part 5: Public Places, before any scheme is launched.
- 1.25. The Council reserves the right to limit the number of electric scooter share companies operating in the city and the number of electric scooters.

- 1.26. The Council reserves the right to enforce a minimum number of electric scooters per company.
- 1.27. Electric scooter share schemes must not cause disruption or nuisance to the street environment or have a negative impact on other people who use these public spaces, including people with impaired vision and/or other disabilities. Scooter company websites should have up-to-date information for customers about safe and considerate riding, including giving way to pedestrians on footpaths or other shared spaces.
- 1.28. Scooter companies should be able to monitor their scooters remotely at all times, including whether they have fallen over, to ensure electric scooters are not abandoned around the city, or causing a nuisance.
- 1.29. Electric share scooters should always be parked where they do not create hazards for pedestrians or block vehicle access. Information on good parking behaviour must be communicated to customers.
- 1.30. Damaged scooters or scooters parked in a non-compliant manner or location must be removed by the scooter company within the timeframes specified in item 7.1.41. If not, scooters will be removed by the Council. The removal cost is \$371 per scooter and this will be passed on to the companies when scooters are returned to them. This cost may change over time at the Council's discretion.
- 1.31. If an electric share scooter is left for more than three consecutive days in an area where scooters are not licenced to be used, it must be moved by the scooter company or the Council may remove the scooter at the company's expense.
- 1.32. Scooter companies will preferably have systems that incentivise good parking behaviour and penalise non-compliance.
- 1.33. Any specific infrastructure improvements required for successful operations would need to be considered and approved by the Council.
- 1.34. Scooter companies must have capability to redistribute their electric scooters around the city to avoid bunching, particularly in advance of major events or at the Council's request.
- 1.35. Parking requirements will be subject to change by the Council in order to manage the numbers of electric scooters on the city's streets.
- 1.36. Scooter companies must provide the Council with up-to-date and relevant contact details for their operational staff who have responsibility for resolving issues.
- 1.37. Scooter companies are required to use geo-fencing technology to control rider access to certain areas in the city, which would be agreed with the Council.
- 1.38. Riding or parking electric share scooters is not permitted in the areas listed below:

Location	Riding ban	Parking ban	Restriction	
Wellington Botanic Gardens including the Rose Garden and Anderson Park	✓	√	No parking or riding in any area except vehicle and/or bike only areas	
Bolton Street Cemetery	✓	✓	No parking or riding in any area	
Otari-Wilton's Bush	✓	✓	No parking or riding in any area	
Truby King Park (excluding main roads)	✓	✓	No parking or riding in any area except on main roads	
Cuba Street Mall	✓	✓	No parking or riding in any area	
Waterfront side of Oriental Parade from Herd Street to Freyberg Pool	~	~	No parking or riding in any area except the Oriental Parade cycle path	
Lambton Quay footpath between Whitmore Street and Willis Street	~	~	No parking or riding on the footpath; riding on the road is allowed	

Willis Street footpath between Lambton Quay and Manners Street	✓	No parking or riding on the footpath; rid road is allowed		
Manners Street footpath	√	✓	No parking or riding on the footpath; riding on the road is allowed	
Courtenay Place footpath	✓	✓	No parking or riding on the footpath; riding on the road is allowed	

7. Customer experience and education

- 1.39. Scooter companies must provide 24-hour communication channels for customers, including a clearly displayed telephone number on their website, apps and electric scooters.
- 1.40. Scooter companies are required to have a process for dealing with complaints and be able to provide the Council with a record of complaints received and response time logs when requested.
- 1.41. When an incident is logged by the Council's call centre and referred to the scooter company, the company must promptly advise the Council how the matter was resolved within the following timeframes:

Matter	Incident response and feedback to the Council			
Urgent safety issue	2 hours			
Routine incident/complaint	12 hours			

1.42. Customers must agree to the company's terms and conditions for using electric scooters at the point of hire. The terms must promote safe and legal riding, and good parking behaviour.

8. Data requirements

- 1.43. All personal information must be collected, processed and stored in accordance with the requirements of the New Zealand Privacy Act 1993.
- 1.44. If requested, anonymised data collected by scooter companies must be shared with the Council to assist with ongoing transport planning, facility improvements and the development of an electric scooter share policy. The following table sets out the minimum data requirements.

	Format	Description
Company name	[company name]	n/a
Trip record number	xxx0001, xxx0002, xxx0003,	3-letter company acronym +
		consecutive trip #
Trip duration	MM:SS	n/a
Trip distance	KM	n/a
Start date	MM, DD, YYYY	n/a
Start time	HH:MM:SS (00:00:00 – 23:59:59)	n/a
End date MM, DD, YYYY		n/a
End time	HH:MM:SS (00:00:00 – 23:59:59)	n/a
Start location	GPS location	n/a
End location GPS location		n/a
Electric scooter ID number	xxxx1, xxxx2,	Unique identifier for every electric
		scooter, determined by company

- 1.45. It is also useful for the Council to have the following information (provided by scooter companies on request):
 - scooter routes
 - deployment locations report and map
 - number of customer issues and complaints that are opened, closed and outstanding
 - number of urgent issues and routine incidents dealt with under clause 6.3 (within two hours and 12 hours)
 - number of reported crashes and the circumstances if known.
- 1.46. The Council can request scooter companies to provide real-time information on their fleets through a documented application program interface (API). Data published to the API may include (but is not limited to) the following information in real time for every electric scooter:
 - electric scooter identification number
 - GPS co-ordinate
 - availability start date
 - availability start time
 - battery level.

The Council will contract a third-party software vendor to provide data management services and will be required to share data collected by the scooter companies with the third-party software vendor. The Council will share this data using the Mobility Data Specification (MDS) Provider Application Program Interface (API). More information found at https://github.com/openmobilityfoundation/mobility-data-specification/tree/main/provider

The scooter company will be required to:

- populate all required fields in the Provider API
- Status API data should include all relevant vehicle_state values, including "available" and
 "unavailable" vehicles on the street. The vehicle_state vaules should represent the
 appropriate real world/operational state of the vehicles as defined by MDS. Similarly,
 event_type fields should be populated to represent the appropriate real
 world/operational reason underlying the vehicle_state. All changes in vehicle_state
 should have a valid prior vehicle_state as outlined in MDS. More information on
 vehicle_state can be found at https://github.com/openmobilityfoundation/mobility-data-specification/blob/main/general-information.md#vehicle-states
- populate the parking_verification_URL field if the scooter company develops the capability to report on this field
- update the MDS status endpoint provided to the third-party software company with realtime information at least every 10 minutes
- implement any changes to the required field as formalised through the MDS Github Repository within 45 business days of receiving a formal notice from the Council.

The Council will:

 use a third-party vendor to conduct an audit on the MDS API of scooter companies to ensure compliance with the specification as a condition of launching the scooter share scheme

- provide formal notice to scooter companies from time to time to implement changes to the required field through the MDS Github Repository.
- 1.47. Customer data integration and transfer may be required in the future, both with Greater Wellington Regional Council's journey planning platforms and Waka Kotahi NZ Transport Agency's Mobility as a Service project (as digital capabilities are extended). The Council may update this condition if or when required.
- 1.48. The Council reserves the right to display information about electric scooter share companies on the Council's websites and apps.

9. Specific conditions

- 1.49. Scooter companies will use geo-fencing technology to ensure that scooters cannot be hired in the Courtenay precinct (as outlined in Appendix 2) during the following times:
 - 9pm Friday 6am Saturday
 - 9pm Saturday 6am Sunday
 - 9pm Sunday 6am Monday
 - 9pm on the eve of public holidays observed in Wellington until 6am on the day of that public holiday.
- 1.50. Scooter companies will ensure that all their electric scooters have a unique and visible registration number that enables public reporting of unsafe rider behaviour.
- 1.51. Scooter companies must contact the following organisations and providers about any access requirements or restrictions for electric share scooters on their land or facilities, and report back to the Council using the form below. This process must occur at the beginning of each new licence period.

Location	Riding ban	Parking ban	Deployment ban	Outcome of discussion
NZ Parliament Buildings	×	✓	✓	
Wellington Railway Station	✓	✓	√	No scooters inside the station building
Те Рара	×	✓	×	No parking near front door and red gates to left of entrance
Victoria University (all campuses)	✓	✓	✓	
Massey University	×	×	×	Discussions remain ongoing
Wellington International Airport	×	✓	✓	List any restrictions
Sky Stadium	×	×	×	No scooters past the ticket gates
Basin Reserve	×	✓	✓	Ground closes at 9pm; no riding during events
Wellington Regional Hospital	×	✓	√	Low speed zone across hospital grounds; no parking across emergency services access ways

- 1.52. Scooter companies will work with the Council to manage their scooter redistribution plan for the city.
 - 1.52.1. 25% of the licenced fleet must be distributed to the suburban zones (available via Ride Report) each day.
- 1.53. Per item 8.1 of the Council's <u>Footpath Management Policy</u>, scooter companies must ensure the minimum footpath widths are adhered to.
- 1.54. People riding electric share scooters on the waterfront must be encouraged by the scooter hire companies to keep left and not exceed the posted speed limit.
- 1.55. Scooter companies will ensure that the 15km/h speed restriction is enforced on all their electric scooters as set out in the shapes available via the operators Ride Report account.
- 1.56. Scooter companies must develop and implement operational plans that will:
 - ensure their electric scooters are designed to last at least two years on Wellington's streets
 - ensure all their other company vehicles are electric, with a focus on using electric bikes where possible
 - ensure the deployment of swappable batteries occurs as soon as possible
 - ensure all scooters, equipment and parts have an end-of-life recycling or disposal plan.

10. Integration with Waka Kotahi NZ Transport Agency's Mobility Marketplace

- 1.57. Waka Kotahi NZ Transport Agency is piloting a Mobility as a Service (MaaS) project, which brings together any legal transport operators into a Mobility Marketplace. The Mobility Marketplace is powered by a real-time data processing platform and operates on open data principles.
- 1.58. Operators of new transport services, including electric scooter share, should have the technological capability to integrate their services into this Mobility Marketplace, allowing customers to view all transport choices, in one place.
- 1.59. An open data contract will need to be established with Waka Kotahi to enable data to pass through the MaaS platform in an open licence agreement. The information outlined in Appendix 1 will then be pushed to a central MaaS Platform using an API (note: this feed could be pulled directly from the scooter companies' existing apps).

11. Licence fees

- 1.60. There is no licence application fee for electric scooter share companies.
- 1.61. If a licence is granted, scooter share companies will be required to pay the following fees:
 - \$615 for a licence up to 36 months in duration
 - \$25 bond per licensed electric scooter (this will be returned when the licence period ends)
 - 11 cents per scooter trip taken in Wellington City subject to negotiation and change.

12. Appendix 1: Information requirements for MaaS integration

- 1. Real-time electric scooter locations. Update frequency <10s.
 - a. Must contain:
 - i. Electric scooter identifier
 - ii. Lat/Long location
 - iii. Accurate speed
 - b. Would ideally contain:
 - i. Compass/directional information
- 2. On-demand availability information.
 - a. Request
 - i. Current location for all available
 - b. Reply
 - i. Booking is possible: Yes/No
 - ii. Current location of all 'available' electric scooters
 - iii. Estimated cost of the journey
- 3. On-demand booking request.
 - a. Request
 - i. Lat/Long of the origin
 - b. Reply
 - i. Booking identifier (if successful)
 - ii. Electric scooter identifier matching the one in the real-time electric scooter position
- 4. On-demand status.
 - a. Request
 - i. Booking identifier returned by the booking request
 - b. Reply

Statuses as:

- i. BOOKED
- ii. INVALID
- iii. CANCELLED
- 5. On-demand cancel.
 - a. Request
 - i. Booking identifier returned by the booking request

13. Appendix 2: Courtenay precinct

