# ORDINARY MEETING

# OF

# WELLINGTON CITY COUNCIL

# MINUTES

Time: 9:30am Date: Wednesday, 6 July 2022 Venue: Ngake (16.09) Level 16, Tahiwi 113 The Terrace Wellington

# PRESENT

Mayor Foster (Chair) Deputy Mayor Free (Deputy Chair) Councillor Calvert Councillor Condie Councillor Day Councillor Day Councillor Fitzsimons Councillor Foon Councillor Foon Councillor Matthews Councillor Matthews Councillor O'Neill Councillor Pannett Councillor Paul Councillor Rush Councillor Woolf Councillor Young

# IN ATTENDANCE

Liz Kelly

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Absolutely Positively Wellington City Council Me Heke Ki Poneke

# 1 Meeting Conduct

#### 1.1 Karakia

The Chairperson opened the meeting at 9:30am with the following karakia.

Whakataka te hau ki te uru,	Cease oh winds of the west
Whakataka te hau ki te tonga.	and of the south
Kia mākinakina ki uta,	Let the bracing breezes flow,
Kia mātaratara ki tai.	over the land and the sea.
E hī ake ana te atākura.	Let the red-tipped dawn come
He tio, he huka, he hauhū.	with a sharpened edge, a touch of frost,
Tihei Mauri Ora!	a promise of a glorious day

#### 1.2 Apologies

No apologies were received.

#### 1.3 Announcements by the Mayor

"As we ease into a new financial year, and council's traditional recess month, I just wanted to briefly reflect on what has been an extraordinary last two weeks of decisions and delivery for our city. It's a chance for to say thank you to councillors, to management and to staff for an enormous amount of hard work and ongoing hard work.

As a council, we deliberately have put our foot to the floor, we said we want to get things done, and throughout the triennium we have. In the last two weeks in particular, we've had some disagreements and agreements along the way, we've made decisions and we've moved on, and we'll do that again today. Two weeks ago we agreed the first comprehensive District Plan in 22 years. Last week we adopted an annual plan; we agreed on an option for sewerage sludge treatment, which is a huge and critical investment for our city; and we agreed on a landfill option. And together those two investments open the way for a much more sustainable, lower waste future.

We've also confirmed extra funding arrangements for our Town Hall. We agreed to establish a Community Housing Provider, a milestone step for getting our community housing out of an ever-deepening hole, and better supporting tenants and enabling building of new much need social housing stock. We celebrated Matariki, for the first time a national holiday, and got a lot of good feedback on the fireworks incidentally, a lot of people enjoyed being down at the waterfront.

We celebrated reopening our beloved St James Theatre, and TEEKS and the NZSO played to a full house for three nights straight. The Airport Express bus started last Friday. Yesterday we heard that 3,000 people used it in the first four days, which is three times what the airport flyer did in a month, in its final months pre-COVID. As an airport board member in particular I'm delighted that we've got this quality service back. And today will provide a response to government's water reform regulations, and to agree a milestone step in getting Wellington moving, providing certainty on the proposed direction for future transport and urban form of our city, following the government's announcements last week.

I think whatever way you look at that, councillors, that is an extraordinary level of delivery in anyone's language. I just want to say thank you to all of you for the roles you have played in that."

## 1.4 Conflict of Interest Declarations

No conflicts of interest were declared.

### 1.5 Confirmation of Minutes

#### Moved Mayor Foster, seconded Councillor Matthews, the following motion

Resolved

That the Te Kaunihera o Poneke | Council:

1. Approve the minutes of the Ordinary Te Kaunihera o Poneke | Council Meeting held on 30 June 2022, having been circulated, that they be taken as read and confirmed as an accurate record of that meeting.

Carried

A division was required under Standing Order 27.6(d), voting on which was as follows: **For:** 

Mayor Foster, Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Deputy Mayor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Woolf, Councillor Young

Majority Vote: 14:0

Carried

1.6 Items not on the Agenda

There were no items not on the agenda.

1.7 Public Participation

There were no requests for Public Participation.

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# 2. General Business

## 2.1 Select Committee Submission on Water Services Entity Bill

#### Moved Mayor Foster, seconded Councillor Condie, the following motion

That Te Kaunihera o Poneke | Council:

- 1) Note the intent of the Water Services Entities Bill and the key matters as outlined.
- 2) Approve the submission, as set out in Attachment 1 on the Water Services Entities Bill and;
- Agree to delegate authority to the Chief Executive to finalise the submission, including any amendments agreed by Te Kaunihera o Poneke | Council as well as any minor consequential edits.

#### Moved Councillor Rush, seconded Councillor Pannett, the following amendment

#### Resolved

- Approve the submission, as set out in Attachment 1 on the Water Services Entities Bill and with the following additions:
  - a) A restatement of our concern that a strong local voice with democratic accountability is of utmost importance;
  - A statement that the scale benefits modelled do not match up with other modelling done and that the adherence to 4 WSE model is the primary mechanism by which local voice may be lost;
  - c) That the original considerations included WSE's numbering from 1 to 13. WCC considers that more emphasis should have been placed on a larger number that facilitates local voice for WCC we would expect this would result in Wellington Water becoming both asset owner and technical operator, a position supported by the Mayoral Task Force
  - d) We do not consider the shareholding structure to have any meaningful benefit and would look to adjust how the ownership rights were reflected in financial contribution and voting rights."
- 3) Agree to delegate authority to the Chief Executive, Mayor, Chair and Deputy Chair of the Pūroro Waihanga | Infrastructure Committee and Chair of the Pūroro Āmua | Planning and Environment Committee to finalise the submission, including any amendments agreed by the Te Kaunihera o Pōneke | Council as well as any minor consequential edits.
- 4) Agree that the Mayor enter into the Memorandum of Understanding with Communities 4 Local Democracy.

Carried

**Secretarial note:** The amendment was decided part-by-part, divisions for which were as follows:

Clause 2a:

#### For:

Mayor Foster, Councillor Calvert, Councillor Day, Councillor Fitzsimons, Councillor Foon, Deputy Mayor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Woolf, Councillor Young

Against:

Councillor Condie

Majority Vote: 13:1

Carried

#### Clauses 2b-2d:

#### For:

Mayor Foster, Councillor Calvert, Deputy Mayor Free, Councillor Pannett, Councillor Rush, Councillor Woolf, Councillor Young

#### Against:

Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Councillor Matthews, Councillor O'Neill, Councillor Paul

Majority Vote: 7:7

Equal

The vote being tied, the chairperson applied their casting vote **for** Clauses 2b-2d. The amendment was **carried** by 8 to 7 votes.

Clause 3:

For:

Mayor Foster, Councillor Calvert, Deputy Mayor Free, Councillor Pannett, Councillor Rush, Councillor Woolf, Councillor Young

#### Against:

Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Councillor Matthews, Councillor O'Neill, Councillor Paul

Majority Vote: 7:7

Equal

The vote being tied, the chairperson applied their casting vote **for** Clause 3. The amendment was **carried** by 8 to 7 votes.

Clause 4: <u>For:</u> Deputy Mayor Free, Councillor Pannett, Councillor Rush

#### <u>Against:</u>

Mayor Foster, Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Councillor Matthews, Councillor O'Neill, Councillor Paul, Councillor Woolf, Councillor Young

Majority Vote: 3:11

Lost

#### Moved Mayor Foster, seconded Councillor Condie, the following substantive motion

#### Resolved

That Te Kaunihera o Poneke | Council:

- 1) Note the intent of the Water Services Entities Bill and the key matters as outlined.
- Approve the submission, as set out in Attachment 1 on the Water Services Entities Bill and with the following additions:
  - a) A restatement of our concern that a strong local voice with democratic accountability is of utmost importance;
  - A statement that the scale benefits modelled do not match up with other modelling done and that the adherence to 4 WSE model is the primary mechanism by which local voice may be lost;
  - c) That the original considerations included WSE's numbering from 1 to 13. WCC considers that more emphasis should have been placed on a larger number that facilitates local voice for WCC we would expect this would result in Wellington Water becoming both asset owner and technical operator, a position supported by the Mayoral Task Force
  - d) We do not consider the shareholding structure to have any meaningful benefit and would look to adjust how the ownership rights were reflected in financial contribution and voting rights."
- 3) Agree to delegate authority to the Chief Executive, Mayor, Chair and Deputy Chair of the Pūroro Waihanga | Infrastructure Committee and Chair of the Pūroro Āmua | Planning and Environment Committee to finalise the submission, including any amendments agreed by the Te Kaunihera o Pōneke | Council as well as any minor consequential edits. Carried

Secretarial note: the motion was decided part by part, division for which were as follows:

Clause 1:

#### For:

Mayor Foster, Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Deputy Mayor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Woolf, Councillor Young

Majority Vote: 14:0

Carried

Clause 2a:

## For:

Mayor Foster, Councillor Calvert, Councillor Fitzsimons, Councillor Foon, Deputy Mayor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Woolf, Councillor Young

#### <u>Against:</u>

Councillor Condie, Councillor Day

Majority Vote: 12:2

#### Clauses 2b-2d:

#### For:

Mayor Foster, Councillor Calvert, Deputy Mayor Free, Councillor Pannett, Councillor Rush, Councillor Woolf, Councillor Young

#### <u>Against:</u>

Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Councillor Matthews, Councillor O'Neill, Councillor Paul

Majority Vote: 7:7

Equal

The vote being tied, the chairperson applied their casting vote **for** Clauses 2b-2d. The motion was **carried** by 8 to 7 votes.

Clause 2 (whole):

#### For:

Mayor Foster, Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Deputy Mayor Free, Councillor Matthews, Councillor O'Neill, Councillor Paul, Councillor Rush, Councillor Woolf, Councillor Young

#### Against:

Councillor Pannett

Majority Vote: 13:1

Carried

#### Clause 3:

#### For:

Mayor Foster, Councillor Calvert, Deputy Mayor Free, Councillor Pannett, Councillor Rush, Councillor Woolf, Councillor Young

#### <u>Against:</u>

Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Councillor Matthews, Councillor O'Neill, Councillor Paul

Majority Vote: 7:7

Equal

The vote being tied, the chairperson applied their casting vote **for** Clause 3. The motion was **carried** by 8 to 7 votes.

#### Meeting Adjournment

#### Moved Mayor Foster, seconded Councillor Young, the following motion

#### Resolved

That Te Kaunihera o Poneke | Council:

1) Adjourn the meeting until 12:15pm.

A division was required under Standing Order 27.6(d), voting on which was as follows: **For:** 

Mayor Foster, Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Deputy Mayor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Woolf, Councillor Young

Majority Vote: 14:0

Carried

Carried

The meeting adjourned at 10:47pm and reconvened at 12:16pm with all members present.

#### 2.2 Let's Get Wellington Moving: MRT/SHI Preferred Programme Option

#### Moved Mayor Foster, seconded Deputy Mayor Free, the following motion

That Te Kaunihera o Poneke | Council:

- 1) Receive the information
- 2) Note the conclusions in the Preferred Programme Option Report that Option 1 (Light rail from Wellington Station to Island Bay, bus priority<sup>1</sup> enhanced bus Terrace to Miramar and the Airport, a new Mt Victoria Tunnel<sup>2</sup> and grade separated Basin Reserve) is the best performing MRT/SHI programme option under the intensified land use scenario against the LGWM Programme objectives.
- 3) Agree that Option 1 is the preferred option to proceed through to the Detailed Business Case.
- 4) Note that the Option 1<sup>3</sup> relies on the following conditions to deliver the full Programme outcomes:
  - a. Ability to or support the delivery of high levels of intensification in the southern corridor
  - b. No significant cost escalation or scope change
  - c. Current assumptions regarding population growth and travel demand patterns
  - d. The ability to integrate with the current and future public transport network
  - e. The ability to deliver the infrastructure required, including road space allocation, stabling and power supply.
- 5) Agree that, given the current levels of uncertainty in the above conditions in relation to

<sup>&</sup>lt;sup>1</sup> Bus priority and enhanced bus can be used interchangeably.

<sup>&</sup>lt;sup>2</sup> Noting that different tunnel options exist and all add new capacity for public transport and active modes

<sup>&</sup>lt;sup>3</sup> This also applies to options 2, 3 & 4 to varying degrees

Option 1 at the current Indicative Business Case stage, and close performance of Option 1 and 2 highlighted in the Preferred Programme Option Report, both Light Rail Transit and Bus Rapid Transit modes should continue to be investigated in the next stage (Detailed Business Case) along with the following:

- a. Ways of minimising cost risk and ensuring affordability
- Planning for intensive urban development<sup>4</sup> and urban amenity to give greater confidence that the urban development can be delivered over next 30 years and beyond
- c. Defining high quality Mass Rapid Transit characteristics required for Wellington City's southern corridor to enable urban development
- d. Improvements in Light Rail Transit and Bus Rapid Transit technology and equivalent modes that could better deliver high-quality and sufficient-capacity Mass Rapid Transit
- e. Further ways of optimising carbon-reducing impacts of the programme
- f. Impacts of changes in demands and travel patterns (e.g. post-Covid trips patterns and travel behaviour change).
- 6) Note that Options 3 and 4 do not deliver on the LGWM Programme objectives to the extent that Options 1 and 2 do, as concluded in the Preferred Programme Option Report, however they remain open for consideration until the current partner decision making process<sup>5</sup> in relation to a Preferred Programme Option is complete. At this stage no further work is planned to be undertaken on Options 3 and 4 in the Detailed Business Case phase.
- 7) Note that the uncertainties and assumptions (outlined in recommendations 4 and 5) above should be further investigated in the next Detailed Business Case stage to provide greater certainty before an investment decision to move to implementation phase will be considered by LGWM partners.
- 8) Note that the do-nothing or the counterfactual option of dispersed regional urban growth does not deliver the vision and/or achieve the objectives of the LGWM Programme.
- 9) Note the intention to take opportunities to accelerate aspects of the Programme such as early delivery staging and sequencing identified within road reserve, faster approval pathways and early enabling works.
- Delegate approval of the final MRT/SHI Indicative Business Case to Council's Chief Executive Officer, subject to it being consistent with the Council's decisions on this paper.
- 11) Agree to fund the Detailed Business Case phase of the MRT/SHI programme (\$120.7m<sup>6</sup> total; GW \$24.1m; WCC \$24.1m), based on the previously agreed interim funding split for business case development and LGWM management costs being 60/20/20 (Waka Kotahi/Greater Wellington Regional Council/Wellington City Council).
- 12) Note the budget for the Detailed Business Case assumed a single preferred mode for the purpose of scope, costs, and timeframes. This budget and associated partner funding requirements may need to be increased to investigate both Light Rail and Bus Rapid Transit modes once more detailed scope and timing requirements are understood.

<sup>&</sup>lt;sup>4</sup> Informed by key statutory land use processes (including the Wellington City Council Spatial Plan, District Plan, Housing and Business Capacity Assessment and a Future Development Strategy).

<sup>&</sup>lt;sup>5</sup> Varies for partners, noting that councils are required to follow the Special Consultative Procedure under the LGA.

<sup>&</sup>lt;sup>6</sup> Excluding the Waka Kotahi admin fee which is not relevant to the council share

- 13) Note Council has sufficient budget for its share of the Detailed Business Case in its Long-Term Plan 2021 2031 and draft Annual Plan 2022/23. The central government share will be sought through Waka Kotahi's funding approval process.
- 14) Note that cost allocation and funding mechanisms and final design decisions for implementation of the LGWM MRT/SHI programme will be considered as part of future Annual Plan and Long-Term Plan processes, which will include a special consultative procedure.
- 15) Note the affordable funding envelope for the LGWM Programme is \$7.4b total<sup>7</sup>.
- 16) Note the Government announcement of 29 June 2022 which aligns with the Preferred Programme Options Report in Attachment 1 by supporting light rail from Wellington Station to Island Bay, a new tunnel through Mt Victoria for public transport, and walking and cycling, and upgrades to improve traffic flow at the Basin Reserve and noting the detailed business case will consider bus rapid transit as an alternative mode option along the Mass Rapid Transit route
- 17) Note the importance of travel demand management and behaviour change to maximise the Programme achieving its objectives and preparing for disruption associated with construction of MRT and other projects in the city (especially Golden Mile).
- 18) Endorse the working objectives for LGWM urban development to guide collective crossagency work on urban development within the Mass Rapid Transit corridor catchment with a particular focus on delivering affordable and public housing set out in in Attachment 5 to this report.
- 19) Endorse the expressions of collective and organisational commitment agreed by crossagency partners associated with LGWM work on urban development set out in Attachment 5 to this report.
- 20) Endorse LGWM on behalf of partners, including mana whenua, preparing a proposal for a Specified Development Project with Kāinga Ora, noting that LGWM will report back to partners with final recommendations on a Specified Development Project proposal.
- 21) Note that the cost of purchasing and consolidating land parcels and delivering community outcomes around Mass Rapid Transit stations as part of facilitating comprehensive urban development and intensification are not included in any option or programme costs but will be subject to ongoing work including through the Detailed Business Case phase.
- 22) Note that the LGWM Courtenay to Newtown Corridor has been agreed by the Wellington Regional Leadership Committee as one of seven Complex Development Opportunities (priority growth areas) under the Wellington Regional Growth Framework.
- 23) Note that a combination of the existing and new Mount Victoria tunnels will provide one dedicated lane for dedicated public transport and one lane for private vehicles, in each direction, with improved capacity for active modes. The Hataitai bus tunnel will be retained for local bus services.
- 24) Note that the provision of one lane dedicated for public transport in each direction through Mount Victoria in addition to the existing Hataitai bus tunnel is integral to the Programme achieving its objectives.
- 25) Note that the full Indicative Business Case will include:

<sup>&</sup>lt;sup>7</sup> Includes the whole of life cost over a 30-year period to 2049/50 and on-going operational and financing charges for the entire LGWM programme.

- a) Benefit cost ratio based on high value land use scenario for each option.
- b) Carbon payback period analysis based on high value land use scenario for each option.
- 26) Note that during the Detailed Business Case the Programme will investigate and develop a Mt Victoria tunnel proposal that could be upgraded to MRT in future.

**Secretarial note:** The motion was moved with amendments, supported by officers, as marked in red.

#### Moved Councillor Calvert, seconded Councillor Woolf, the following amendment

#### Resolved

- 3a) Agree that Option 1 is the preferred option and Option 2 (Bus rapid transit component) to proceed through to the Detailed Business Case.
- 4a) Note that the Options 1 and 2 rely on the following conditions to deliver the full Programme outcomes:
  - a. Ability to or support the delivery of high levels of intensification in the southern corridor
  - b. No significant cost escalation or scope change
  - c. Current assumptions regarding population growth and travel demand patterns
  - d. The ability to integrate with the current and future public transport network
  - e. The ability to deliver the infrastructure required, including road space allocation, stabling and power supply.
- 10a) Delegate approval of the final MRT/SHI Indicative Business Case to the Mayor and Council's Chief Executive Officer, subject to it being consistent with the Council's decisions on this paper.
- 27) Note that as part of the Detailed Business Case analysis should be undertaken on:
  - a. Updated projected population growth figures post-pandemic for Wellington city and the region.
  - b. Other planned housing growth areas within the region and the impact that this may have on predicted growth numbers for the city centre and eastern and southern corridors.
  - c. Affordability for Wellingtonians within the context of other infrastructure upgrades. such as water and the regional rail development plan
- 28) Note that the LGWM will regularly report back to partner shareholding governing bodies against progress milestones in the preparation of the Detailed Business Case.

Carried

Secretarial note: The motion was decided part by part, division for which were as follows:

Clauses 3a and 4a: <u>For:</u> Councillor Calvert, Councillor Woolf

#### Against:

Mayor Foster, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon,

Deputy Mayor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Young

Majority Vote: 2:12

Clause 10a: <u>For:</u> Councillor Calvert, Councillor Rush, Councillor Woolf, Councillor Young

#### Against:

Mayor Foster, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Deputy Mayor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul

Majority Vote: 4:10

Lost

Lost

Clause 27:

#### For:

Mayor Foster, Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Deputy Mayor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Woolf, Councillor Young

Majority Vote: 14:0

Carried

Clause 28:

## For:

Mayor Foster, Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Deputy Mayor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Woolf

#### <u>Against:</u>

**Councillor Young** 

Majority Vote: 13:1

#### Moved Mayor Foster, seconded Deputy Mayor Free, the following substantive motion:

#### Resolved

That Te Kaunihera o Poneke | Council:

- 1) Receive the information
- 2) Note the conclusions in the Preferred Programme Option Report that Option 1 (Light rail from Wellington Station to Island Bay, bus priority<sup>8</sup> enhanced bus from Kent/Cambridge Terrace to Miramar and the Airport, a new Mt Victoria Tunnel<sup>9</sup> and grade separated Basin Reserve) is the best performing MRT/SHI programme option under the intensified land use scenario against the LGWM Programme objectives.
- 3) Agree that Option 1 is the preferred option to proceed through to the Detailed Business Case.
- 4) Note that the Option 1<sup>10</sup> relies on the following conditions to deliver the full Programme outcomes:
  - a. Ability to or support the delivery of high levels of intensification in the southern corridor
  - b. No significant cost escalation or scope change
  - c. Current assumptions regarding population growth and travel demand patterns
  - d. The ability to integrate with the current and future public transport network
  - e. The ability to deliver the infrastructure required, including road space allocation, stabling and power supply.
- 5) Agree that, given the current levels of uncertainty in the above conditions in relation to Option 1 at the current Indicative Business Case stage, and close performance of Option 1 and 2 highlighted in the Preferred Programme Option Report, both Light Rail Transit and Bus Rapid Transit modes should continue to be investigated in the next stage (Detailed Business Case) along with the following:
  - a. Ways of minimising cost risk and ensuring affordability
  - b. Planning for intensive urban development<sup>11</sup> and urban amenity to give greater confidence that the urban development can be delivered over next 30 years and beyond
  - c. Defining high quality Mass Rapid Transit characteristics required for Wellington City's southern corridor to enable urban development
  - d. Improvements in Light Rail Transit and Bus Rapid Transit technology and equivalent modes that could better deliver high-quality and sufficient-capacity Mass Rapid Transit
  - e. Further ways of optimising carbon-reducing impacts of the programme
  - f. Impacts of changes in demands and travel patterns (e.g. post-Covid trips patterns and travel behaviour change).

<sup>&</sup>lt;sup>8</sup> Bus priority and enhanced bus can be used interchangeably.

<sup>&</sup>lt;sup>9</sup> Noting that different tunnel options exist and all add new capacity for public transport and active modes

<sup>&</sup>lt;sup>10</sup> This also applies to options 2, 3 & 4 to varying degrees

<sup>&</sup>lt;sup>11</sup> Informed by key statutory land use processes (including the Wellington City Council Spatial Plan, District Plan, Housing and Business Capacity Assessment and a Future Development Strategy).

- 6) Note that Options 3 and 4 do not deliver on the LGWM Programme objectives to the extent that Options 1 and 2 do, as concluded in the Preferred Programme Option Report, however they remain open for consideration until the current partner decision making process<sup>12</sup> in relation to a Preferred Programme Option is complete. At this stage no further work is planned to be undertaken on Options 3 and 4 in the Detailed Business Case phase.
- 7) Note that the uncertainties and assumptions (outlined in recommendations 4 and 5) above should be further investigated in the next Detailed Business Case stage to provide greater certainty before an investment decision to move to implementation phase will be considered by LGWM partners.
- 8) Note that the do-nothing or the counterfactual option of dispersed regional urban growth does not deliver the vision and/or achieve the objectives of the LGWM Programme.
- 9) Note the intention to take opportunities to accelerate aspects of the Programme such as early delivery staging and sequencing identified within road reserve, faster approval pathways and early enabling works.
- Delegate approval of the final MRT/SHI Indicative Business Case to Council's Chief Executive Officer, subject to it being consistent with the Council's decisions on this paper.
- 11) Agree to fund the Detailed Business Case phase of the MRT/SHI programme (\$120.7m<sup>13</sup> total; GW \$24.1m; WCC \$24.1m), based on the previously agreed interim funding split for business case development and LGWM management costs being 60/20/20 (Waka Kotahi/Greater Wellington Regional Council/Wellington City Council).
- 12) Note the budget for the Detailed Business Case assumed a single preferred mode for the purpose of scope, costs, and timeframes. This budget and associated partner funding requirements may need to be increased to investigate both Light Rail and Bus Rapid Transit modes once more detailed scope and timing requirements are understood.
- 13) Note Council has sufficient budget for its share of the Detailed Business Case in its Long-Term Plan 2021 - 2031 and draft Annual Plan 2022/23. The central government share will be sought through Waka Kotahi's funding approval process.
- 14) Note that cost allocation and funding mechanisms and final design decisions for implementation of the LGWM MRT/SHI programme will be considered as part of future Annual Plan and Long-Term Plan processes, which will include a special consultative procedure.
- 15) Note the affordable funding envelope for the LGWM Programme is \$7.4b total<sup>14</sup>.
- 16) Note the Government announcement of 29 June 2022 which aligns with the Preferred Programme Options Report in Attachment 1 by supporting light rail from Wellington Station to Island Bay, a new tunnel through Mt Victoria for public transport, and walking and cycling, and upgrades to improve traffic flow at the Basin Reserve and noting the detailed business case will consider bus rapid transit as an alternative mode option along the Mass Rapid Transit route

<sup>&</sup>lt;sup>12</sup> Varies for partners, noting that councils are required to follow the Special Consultative Procedure under the LGA.

<sup>&</sup>lt;sup>13</sup> excluding the Waka Kotahi admin fee which is not relevant to the council share

<sup>&</sup>lt;sup>14</sup> includes the whole of life cost over a 30-year period to 2049/50 and on-going operational and financing charges for the entire LGWM programme.

- 17) Note the importance of travel demand management and behaviour change to maximise the Programme achieving its objectives and preparing for disruption associated with construction of MRT and other projects in the city (especially Golden Mile).
- 18) Endorse the working objectives for LGWM urban development to guide collective crossagency work on urban development within the Mass Rapid Transit corridor catchment with a particular focus on delivering affordable and public housing set out in in Attachment 5 to this report.
- 19) Endorse the expressions of collective and organisational commitment agreed by crossagency partners associated with LGWM work on urban development set out in Attachment 5 to this report.
- 20) Endorse LGWM on behalf of partners, including mana whenua, preparing a proposal for a Specified Development Project with Kāinga Ora, noting that LGWM will report back to partners with final recommendations on a Specified Development Project proposal.
- 21) Note that the cost of purchasing and consolidating land parcels and delivering community outcomes around Mass Rapid Transit stations as part of facilitating comprehensive urban development and intensification are not included in any option or programme costs but will be subject to ongoing work including through the Detailed Business Case phase.
- 22) Note that the LGWM Courtenay to Newtown Corridor has been agreed by the Wellington Regional Leadership Committee as one of seven Complex Development Opportunities (priority growth areas) under the Wellington Regional Growth Framework.
- 23) Note that a combination of the existing and new Mount Victoria tunnels will provide one dedicated lane for dedicated public transport and one lane for private vehicles, in each direction, with improved capacity for active modes. The Hataitai bus tunnel will be retained for local bus services.
- 24) Note that the provision of one lane dedicated for public transport in each direction through Mount Victoria in addition to the existing Hataitai bus tunnel is integral to the Programme achieving its objectives.
- 25) Note that the full Indicative Business Case will include:
  - a) Benefit cost ratio based on high value land use scenario for each option.
  - b) Carbon payback period analysis based on high value land use scenario for each option.
- 26) Note that during the Detailed Business Case the Programme will investigate and develop a Mt Victoria tunnel proposal that could be upgraded to MRT in future.
- 27) Note that as part of the Detailed Business Case analysis should be undertaken on:
  - a. Updated projected population growth figures post-pandemic for Wellington city and the region.
  - b. Other planned housing growth areas within the region and the impact that this may have on predicted growth numbers for the city centre and eastern and southern corridors.
  - c. Affordability for Wellingtonians within the context of other infrastructure upgrades. such as water and the regional rail development plan
- 28) Note that the LGWM will regularly report back to partner shareholding governing bodies against progress milestones in the preparation of the Detailed Business Case.

Secretarial note: The motion was decided part by part, divisions for which were as follows:

Clause 1:

#### For:

Mayor Foster, Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Deputy Mayor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Woolf, Councillor Young

Majority Vote: 14:0

Carried

## Clause 2:

#### For:

Mayor Foster, Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Deputy Mayor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Woolf

#### <u>Against:</u>

Councillor Young

Majority Vote: 13:1

Carried

#### Clause 3:

#### For:

Mayor Foster, Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Deputy Mayor Free, Councillor Matthews, Councillor O'Neill, Councillor Paul, Councillor Rush, Councillor Woolf

#### Against:

Councillor Pannett, Councillor Young

Majority Vote: 12:2

Carried

Clause 4:

#### For:

Mayor Foster, Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Deputy Mayor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Woolf, Councillor Young

#### Against:

Councillor Rush

Majority Vote: 13:1

Carried

Clause 5:

For:

Mayor Foster, Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Deputy Mayor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Woolf

Councillor Young Majority Vote: 13:1

Clause 6:

COUNCIL

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Against:

#### For:

Mayor Foster, Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Deputy Mayor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Woolf, Councillor Young

Majority Vote: 14:0

Carried

Carried

Clauses 7-10:

#### For:

Mayor Foster, Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Deputy Mayor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Woolf

#### Against:

Councillor Young

Majority Vote: 13:1

Carried

#### Clause 11:

#### For:

Mayor Foster, Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Deputy Mayor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush

#### Against:

Councillor Woolf, Councillor Young

Majority Vote: 12:2

Carried

#### Clause 12:

#### For:

Mayor Foster, Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Deputy Mayor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Woolf

#### <u>Against:</u>

Councillor Young

Majority Vote: 13:1

Absolutely Positively Wellington City Council Me Heke Ki Põneke

#### Clauses 13-16:

#### For:

Mayor Foster, Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Deputy Mayor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Woolf, Councillor Young

Majority Vote: 14:0

Carried

Clauses 17-19:

#### For:

Mayor Foster, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Deputy Mayor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Woolf, Councillor Young

#### Against:

Councillor Calvert, Councillor Rush

Majority Vote: 13:1

Carried

Clauses 20-28:

#### For:

Mayor Foster, Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Deputy Mayor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Woolf, Councillor Young

Majority Vote: 14:0

Carried

The meeting concluded at 2:08pm with the reading of the following karakia:

Unuhia, unuhia, unuhia ki te uru tapu nui	Draw on, draw on
Kia wātea, kia māmā, te ngākau, te tinana,	Draw on the supreme sacredness
te wairua	To clear, to free the heart, the body
l te ara takatū	and the spirit of mankind
Koia rā e Rongo, whakairia ake ki runga	Oh Rongo, above (symbol of peace)
Kia wātea, kia wātea	Let this all be done in unity
Āe rā, kua wātea!	

Authenticated:

Chair