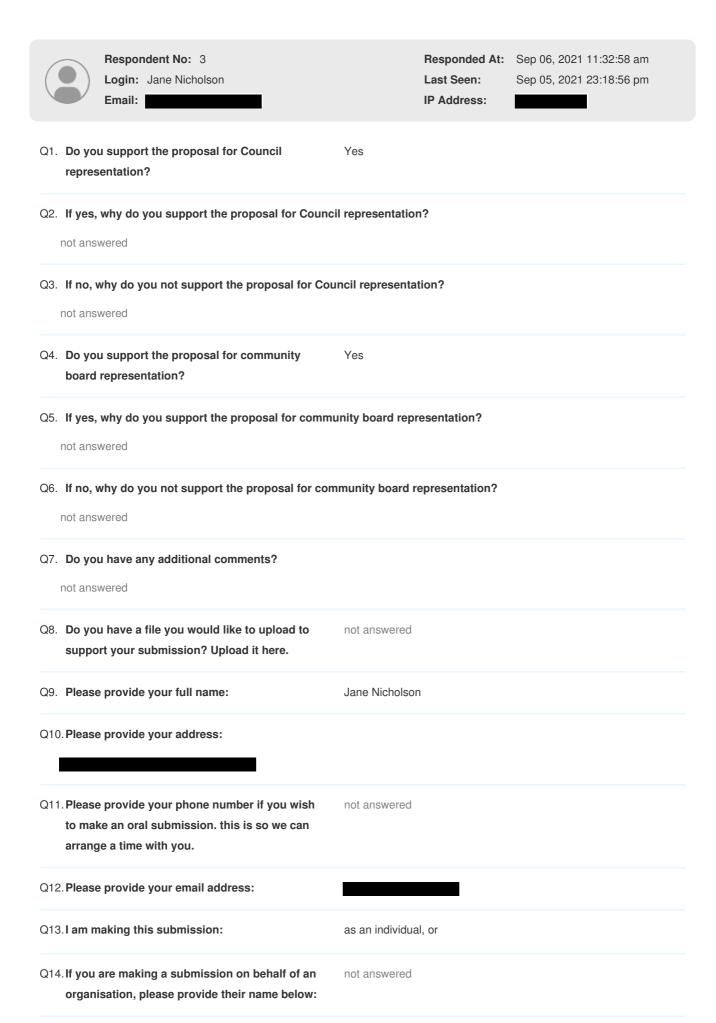


Q15.I would like to make an oral submission to the Councillor	No
Q16.I am connected to Wellington because	I live in Wellington I work in Wellington I own a business in Wellington I am a Wellington City Council Ratepayer
Q17. What gender do you identify with?	Male



No

Q15.I would like to make an oral submission to the

Councillor

Q16.I am connected to Wellington because	I live in Wellington
	I work in Wellington
	I own a business in Wellington
	I am a Wellington City Council Ratepayer
Q17. What gender do you identify with?	Female

Login: CJB Email:		Last Seen: P Address:	Sep 05, 2021 23:06:19 pm
Q1. Do you support the proposal for Council representation?	Yes		
Q2. If yes, why do you support the proposal for Council not answered	cil representation?		
Q3. If no, why do you not support the proposal for Connot answered	uncil representatio	on?	
Q4. Do you support the proposal for community board representation?	No		
Q5. If yes, why do you support the proposal for common not answered	unity board repres	sentation?	
Q6. If no, why do you not support the proposal for connot answered	mmunity board rep	presentation?	
Q7. Do you have any additional comments?  Most of the current councillors, and Mayor, seem to adding extra councillors, at large, would create more dratepayers money. Increasing the number of represe COUNCILLORS, AND PAY THEM MORE. Hopefully the candidate. Be realistic in what you propose!	ivision. Most of the ntatives is a stupid	councillors can't	seem to agree a sensible use of re. SUGGEST REDUCTION OF
Q8. Do you have a file you would like to upload to support your submission? Upload it here.	not answered		
Q9. Please provide your full name:	Christine Batten		
Q10. Please provide your address:			
Q11. Please provide your phone number if you wish to make an oral submission. this is so we can arrange a time with you.	not answered		
Q12. Please provide your email address:			
Q13.I am making this submission:	as an individual,	or	

Responded At: Sep 06, 2021 12:00:28 pm

Respondent No: 4

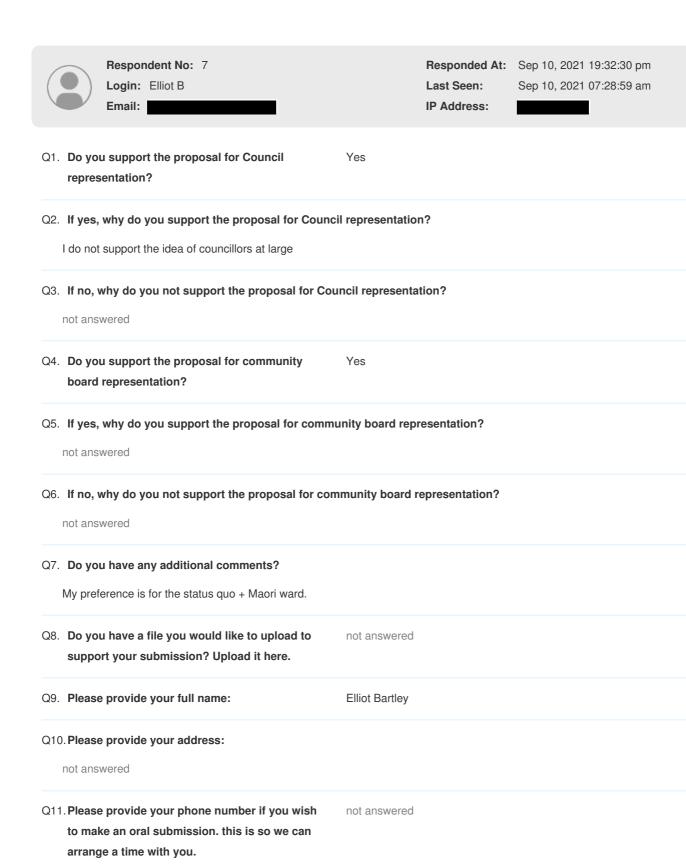
Q14. If you are making a submission on behalf of an organisation, please provide their name below:	not answered
Q15.I would like to make an oral submission to the Councillor	No
Q16.I am connected to Wellington because	I live in Wellington
Q17. What gender do you identify with?	Female



Q15.I would like to make an oral submission to the Councillor	No
Q16.I am connected to Wellington because	I live in Wellington I work in Wellington I own a business in Wellington I am a Wellington City Council Ratepayer
Q17. What gender do you identify with?	Female



Q16.I am connected to Wellington because	I live in Wellington
	I work in Wellington
	I am a Wellington City Council Ratepayer
Q17. What gender do you identify with?	Female



not answered

not answered

No

as an individual, or

Q12. Please provide your email address:

Q14. If you are making a submission on behalf of an

Q15.I would like to make an oral submission to the

organisation, please provide their name below:

Q13.I am making this submission:

Councillor

Q16.I am connected to Wellington because	I live in Wellington
	I work in Wellington
	I am a Wellington City Council Ratepayer
Q17. What gender do you identify with?	Male



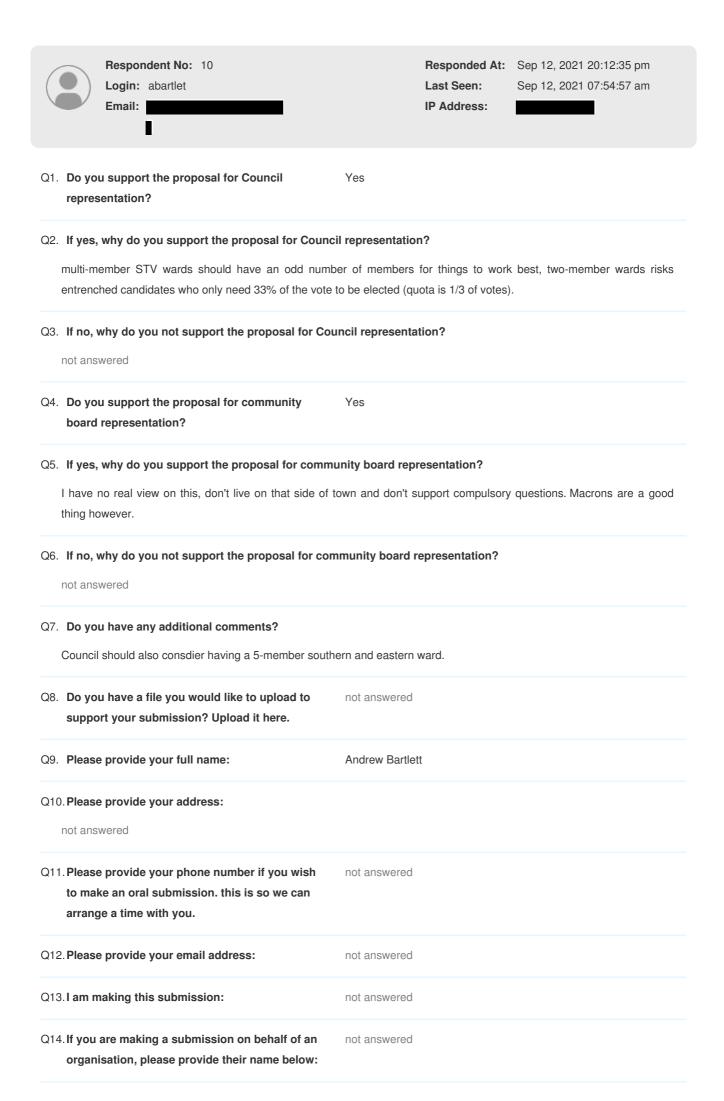
organisation, please provide their name below:

Q15.I would like to make an oral submission to the Councillor	No
Q16.I am connected to Wellington because	I live in Wellington
Q17. What gender do you identify with?	Male

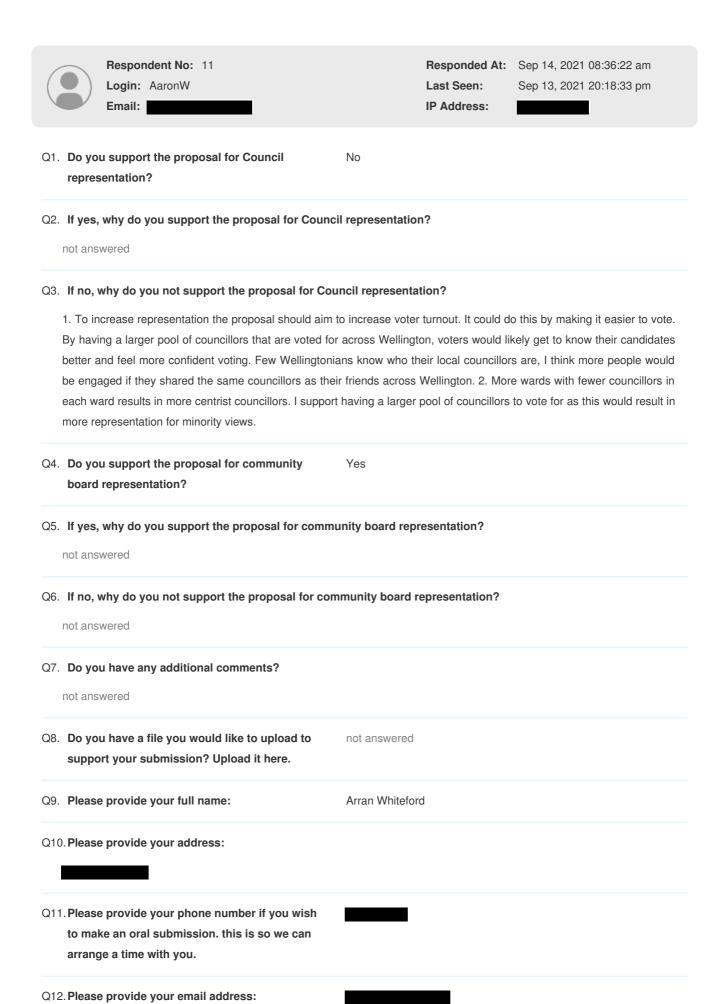


organisation, please provide their name below:

Q15.I would like to make an oral submission to the Councillor	No
Q16.I am connected to Wellington because	I live in Wellington I work in Wellington I own a business in Wellington I am a Wellington City Council Ratepayer
Q17. What gender do you identify with?	Male



Q15.I would like to make an oral submission to the Councillor	No
Q16.I am connected to Wellington because	I live in Wellington
Q17. What gender do you identify with?	Male



as an individual, or

Q13.I am making this submission:

Q14.If you are making a submission on behalf of an organisation, please provide their name below:	not answered
Q15.I would like to make an oral submission to the Councillor	No
Q16.I am connected to Wellington because	I live in Wellington I work in Wellington I study in Wellington I am a Wellington City Council Ratepayer
Q17. What gender do you identify with?	Male



not answered

Q14. If you are making a submission on behalf of an

organisation, please provide their name below:

Q15.I would like to make an oral submission to the Councillor	No
Q16.I am connected to Wellington because	I live in Wellington I work in Wellington I am a Wellington City Council Ratepayer
Q17. What gender do you identify with?	Female



Q16.I am connected to Wellington because	I live in Wellington
	I am a Wellington City Council Ratepayer
Q17. What gender do you identify with?	Male

## Personal Submission of Nicholas Ruane on the Wellington City Council / Me Heke Ki Pōneke Representation Review.

I am making this submission in my personal capacity as a Wellington resident, disabled person, leader in the disability community and a person who is interested to ensure that the full rights of citizenship for disabled people are realised in Aotearoa New Zealand.

I wish to focus this submission specifically upon political rights and the political aspirations of disabled people to stand for and be elected to political office, specifically local government.

The Office for Disability Issues is particularly interested in local government as it sees local government as the engine room for the aspiration of Convention Rights for disabled people in New Zealand.

I want to draw Councillors attention to first, how the Council supports the Convention, and second which provision of the Convention is most relevant to this discussion.

If Councillors are of the mind that the Convention on the Rights of Persons with Disabilities is not relevant to Local Government, I would draw your attention to the fact that in 2020 the Office for Disability Issues began a National Local Authority Survey on Accessibility.

This is a yearly health check on Accessability, (Art 9 of the Convention). This clearly indicates that Central Government views Local Government as having obligations to discharge under the Convention.

The Wellington City Council Accessability Action Plan 2019 properly endorses the Convention on the Rights of Persons with Disabilities (CRPD) as being important to clarify the rights of persons with disabilities and sets out the responsibilities to respect those rights.

Of particular relevance to this submission is Art.29 which states as follows:

States Parties shall guarantee to persons with disabilities political rights and the opportunity to enjoy them on an equal basis with others, and shall undertake:

a) To ensure that persons with disabilities can effectively and fully participate in political and public life on an equal basis with others, directly or through freely chosen representatives, including the right and opportunity for persons with disabilities to vote and be elected

I ask, how will WCC give effect to Art 29? It was not referenced at all in the consultation document, and there was no engagement with disabled people about how our political rights could be realised?

To my recollection there has only been one person who identified as a disabled person, Humphrey Hanley, who stood for Council. His bid was ultimately unsuccessful.

Turning specifically to the issue of elected representation here in Wellington.

What I am asking Councillors is, can this Representation Review achieve some important democratic and inclusion objectives.

As citizens of Wellington, every issue that comes to the Council table has a direct impact upon disabled people in Wellington, Housing, Transport, infrastructure, pipes, the Arts budget, City Safety,

The question I put to Councillors is this,

How is the lived experience of actual disabled people properly represented in discussions when there are not currently, or at any time in the past has there been a Councillor who identifies as disabled to reflect that experience?

What Disabled people are being asked to do, is to trust that non disabled people can represent us, our voice, experiences in the decisions that are made on our behalf.

This is not just, what this is is a form of thinking that says that as an abled bodied person I can make the decision for you, on behalf of the disabled person in their best interests.

This would never be asked of, or accepted from, any other group in our society today, and yet as Disabled people we are asked to be happy about this situation.

## Councillor at Large option

I support Councillors thinking wider than the option which is currently supported.

I wish to be clear that I fully support the option that brings Tangata Whenua to the Council table, as is their right. That is not the point of my submission

Disabled people and Māori share a similar experience of being subject to oppression in this country, we both have inadequate access to the health system, Deaf New Zealanders have been denied access to their language, both disabled people and Māori have very poor employment outcomes and we both have been subjected to shocking abuse in institutional care.

The point of my submission is that this Representation Review could have achieved a larger democratic participation objective.

Disabled people are a specific identifiable population group representing 24% of the population.

The Councilor at Large model of representation should be used to give political voice for disabled people and also as an innovative method for Council to support New Zealand to meet its Convention obligations, which the Representitive organisations of Disabled People and the Office for Disability Issues would be both supportive of.

A Councillor at Large Model would bring a new level of democratic participation to Council that is not there today, a voice currently not present.

I urge Councillors to reconsider what can be achieved through this process and think about whose

voices are missing from the Council table today and what can be done to fix that.
Think about what a wider representation of elected members from our great city would bring to th quality of decision making that will ultimately deliver a better city for every Wellingtonian.
Ngā mihi nui,
Nick Ruane.



Q12. Please provide your email address:

arrange a time with you.

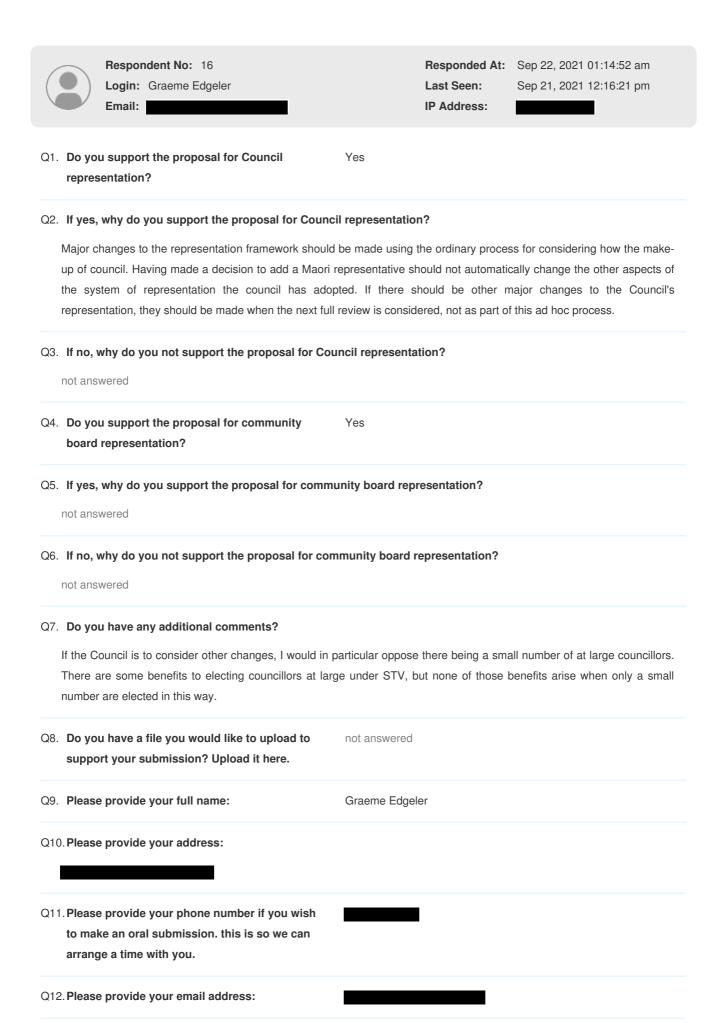
Q13.I am making this submission:

as an individual, or

Q14. If you are making a submission on behalf of an organisation, please provide their name below:	not answered
Q15.I would like to make an oral submission to the Councillor	No
Q16.I am connected to Wellington because	I live in Wellington
Q17. What gender do you identify with?	Female



Q16.I am connected to Wellington because	I live in Wellington
Q17. What gender do you identify with?	Male



as an individual, or

Q13.I am making this submission:

Q14. If you are making a submission on behalf of an organisation, please provide their name below:	not answered
Q15.I would like to make an oral submission to the Councillor	No
Q16.I am connected to Wellington because	I live in Wellington I own a business in Wellington
Q17. What gender do you identify with?	Male



**Responded At:** Sep 22, 2021 01:23:27 am **Last Seen:** Sep 21, 2021 12:58:02 pm

IP Address:

Q1. Do you support the proposal for Council Yes representation?

## Q2. If yes, why do you support the proposal for Council representation?

While I am much more a fan of Option 3 over what is proposed I do appreciate that the council is trying to minimise changes. Wellington already has low interest in local politics so I think it is a good move to try and make the transition as simple as possible. I also am very much a fan of the introduction of the Maori ward. It is important that we listen to Maori voices which can easily be drowned out but the overwhelming number of white people in Wellington.

Q3. If no, why do you not support the proposal for Council representation?

not answered

Q4. Do you support the proposal for community Yes board representation?

Q5. If yes, why do you support the proposal for community board representation?

I am not impacted by this decision in any tangible way but I think what has been proposed is a step in the right direction. It's the little things that make somewhere feel welcoming and applaud the council for making this small but important change. I don't understand how anyone could be against this proposal in all honesty.

Q6. If no, why do you not support the proposal for community board representation?

not answered

Q7. Do you have any additional comments?

I find it weird the way this consultation was approached. For other projects with multiple options, all were presented on an equal footing with one being favoured by the council but not barring feedback on the other options. I can understand if this was done to try and drum up interaction but in all honesty, I don't think you will attract anyone new by trying streamlining this.

Q8. Do you have a file you would like to upload to not answered support your submission? Upload it here.

Q9. Please provide your full name: Joshua Edwards

Q10. Please provide your address:

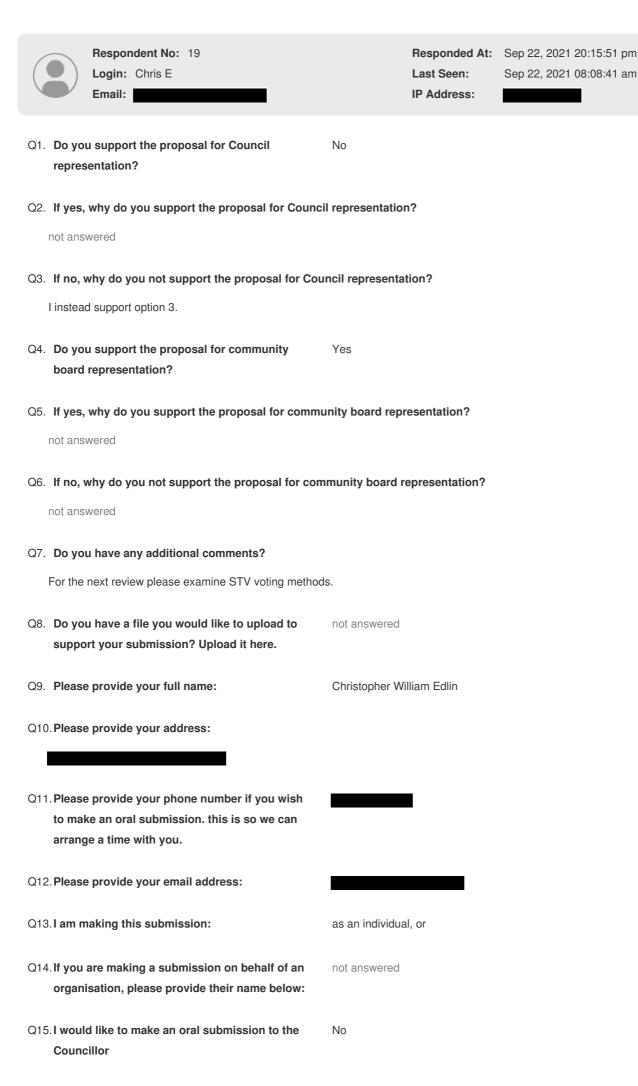
Q11. Please provide your phone number if you wish to make an oral submission. this is so we can arrange a time with you.

not answered

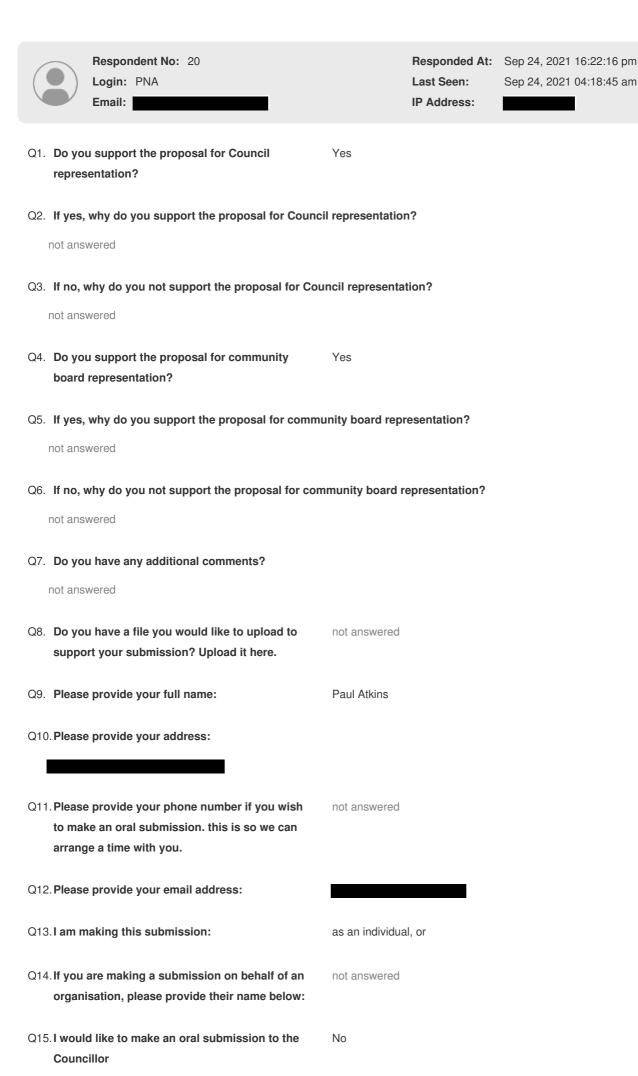
Q12. Please provide your email address:	
Q13.I am making this submission:	as an individual, or
Q14. If you are making a submission on behalf of an organisation, please provide their name below:	not answered
Q15.I would like to make an oral submission to the Councillor	No
Q16.I am connected to Wellington because	I live in Wellington I study in Wellington
Q17. What gender do you identify with?	Male

	Respondent No: 18		Responded At:	Sep 22, 2021 10:32:52 am
	Login: Gregory Kent		Last Seen:	Sep 21, 2021 22:27:25 pm
	Email:		IP Address:	
	_			
-	u support the proposal for Council	No		
repres	sentation?			
Q2. If yes,	, why do you support the proposal for Counc	il representation	1?	
not ans	swered			
O3. If no.	why do you not support the proposal for Cou	ıncil representa	tion?	
		-		
It would	d be undemocratic by allowing one councillor to b	oe elected regard	lless of the amoun	t of votes he/she receives.
Q4. <b>Do yo</b>	u support the proposal for community	Yes		
board	representation?			
Q5. If yes,	, why do you support the proposal for commu	unity board repr	esentation?	
not ans	swered			
Q6. <b>If no.</b> v	why do you not support the proposal for com	nmunity board r	epresentation?	
		,	•	
not ans	wered			
Q7. <b>Do yo</b>	u have any additional comments?			
not ans	swered			
Q8. Do yo	u have a file you would like to upload to	not answered		
suppo	ort your submission? Upload it here.			
Q9. Please	e provide your full name:	Gregory Kent		
Q10. Please	e provide your address:			
O11 Place	e provide your phone number if you wish	not anawarad		
	ke an oral submission. this is so we can	not answered		
arranç	ge a time with you.			
010 <b>Di</b> an-	o provido vour amail address:			
Q12. Please	e provide your email address:			
010 Lam =	noking this outprission.	oo oo todhala	l or	
Qाउ. <b>ı am n</b>	naking this submission:	as an individua	u, Of	
_	are making a submission on behalf of an	not answered		
organ	isation, please provide their name below:			

Q15.I would like to make an oral submission to the Councillor	No
Q16.I am connected to Wellington because	I live in Wellington
Q17. What gender do you identify with?	Male



Q16.I am connected to Wellington because	I live in Wellington
	I work in Wellington
Q17. What gender do you identify with?	Male



Q16.I am connected to Wellington because	I live in Wellington
	I work in Wellington
	I am a Wellington City Council Ratepayer
Q17. What gender do you identify with?	Male

Respondent No: 21  Login: Max Shierlaw  Email:		Responded At: Last Seen: IP Address:	Sep 26, 2021 17:02:49 pm Sep 25, 2021 22:46:35 pm
Q1. Do you support the proposal for Council representation?	No		
Q2. If yes, why do you support the proposal for Council not answered	cil representatio	n?	
Q3. If no, why do you not support the proposal for Co	uncil representa	ation?	
The Council should be elected at large given that the M	Maori ward is an a	at large election.	
Q4. Do you support the proposal for community board representation?	No		
Q5. If yes, why do you support the proposal for comm	unity board rep	resentation?	
Q6. If no, why do you not support the proposal for cor	mmunity board	representation?	
not answered			
Q7. Do you have any additional comments?			
The proposal has been selected because it suits Coun-	cillors who clearl	y see it as their bes	st means of getting re-elected.
Q8. Do you have a file you would like to upload to			naws.com/ehq-production-
support your submission? Upload it here.			b02c34c399f52ba5732/original/1632 ad8ab07870e5_SUBMISSION_TO
			UNCIL_REPRESENTATION_RE
	VIEW.docx?10	632628837	
Q9. Please provide your full name:	Max Shierlaw		
Q10. Please provide your address:			
not answered			
Q11. Please provide your phone number if you wish to make an oral submission. this is so we can arrange a time with you.			
Q12. Please provide your email address:			
Q13.I am making this submission:	as an individu	al, or	

#### SUBMISSION TO THE WELLINGTON CITY COUNCIL REPRESENTATION REVIEW

#### **RECOMMENDED SYSTEM:**

The Council has failed to put forward the most logical representation option given its decision to establish a Maori ward. The Maori ward is an at large ward, so for consistency and fair and effective representation for the rest of the community, one general ward at elected at large should be implemented. The size of the Council should remain unchanged, so thirteen councillors should be elected at large in a general ward.

This would enable a voter on the general ward to be able to vote for all thirteen councillors rather than just two or three as they do at present. A vote would have a much bigger say in the makeup of the Council which would be welcomed by the electorate.

#### **COMMUNITIES OF INTEREST:**

While advocating a ward based electoral system, the Council does not appear to have turned its mind to the Local Government Commission's guidelines on Communities of Interest:

"'Community of interest' describes it as a three-dimensional concept:

- perceptual a sense of belonging to a clearly defined area or locality
- functional the ability to meet with reasonable economy the community's requirements for comprehensive physical and human services
- political the ability of the elected body to represent the interests and reconcile the conflicts of all its members."

## **Perception:**

I submit that most people who live in Wellington identify themselves as living or belonging to Wellington. The capital city encompasses the belonging of most Wellingtonians. Many Wellingtonians do not work in the Ward in which they reside, a significant number travel to the CBD.

Clearly Wellington's ward system does not reflect a sense of belonging.

### **Functional:**

Wellington's hub is the CBD. Much of the City's business activity is located there, as well as the Region's entertainment.

Facilities such as the Michael Fowler Centre, the Town Hall when it is renovated, the St James Theatre when it is renovated and the convention Centre currently under construction are facilities are the benefit of the entire City. The Council's economic strategy centres around the CBD so what the Council is doing there is of interest to all Wellingtonians, not just those in the Lambton ward.

Many secondary students live outside of the ward where they attend school. Wellington Boys & Girls Colleges attract students from all over the city and their enrolment zones cover more than one ward.

Likewise the two tertiary institutions. Both attract students from all over the City.

These examples illustrate that Wellington Council's ward system is not functional. The wards do not have the ability to meet the community's requirements for comprehensive physical and human services.

#### Political:

Much of the Local Government services in Wellington are integrated across the City and the region. Three Waters is an integrated service throughout the region. It is managed as a network. There are no conflicting interests of members in relation to Three Waters. It is very much in the City's interests that it is managed and overseen as a City wide network.

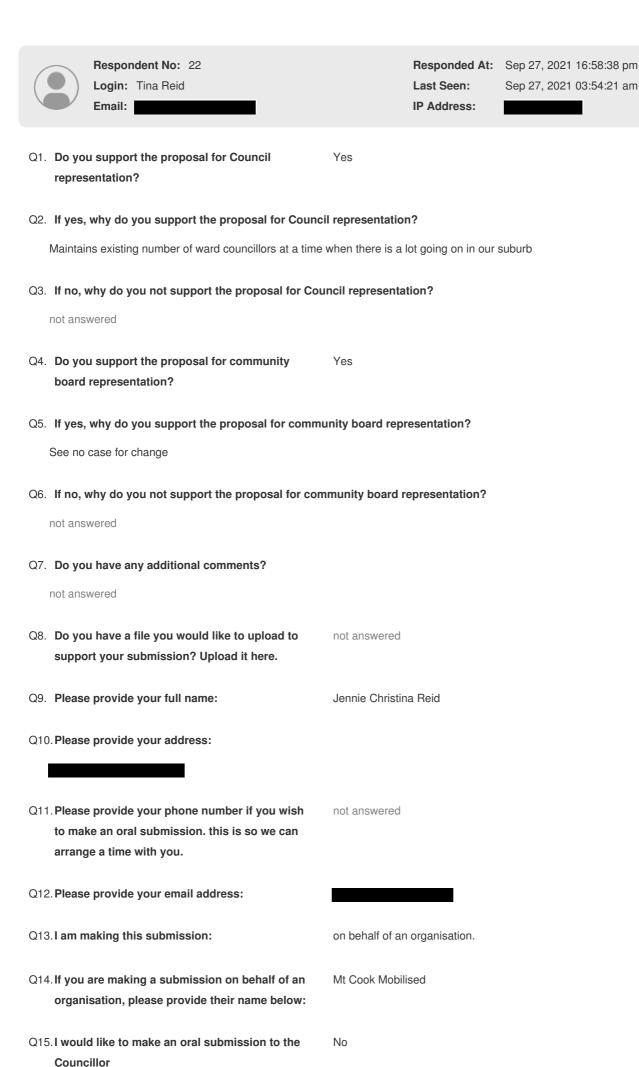
Likewise with roading, a connected network is very much in the City's interest and major roading projects usually have a city wide interest, such as the current consultation over Cobham Drive.

Climate change. By definition this must be addressed as a City wide issue. If the City is to meet its targets, resources must be applied throughout the city and the strategies and policies are designed to achieve this, an example being the 147km citywide cycleway network.

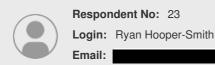
## **CONCLUSION:**

A Representation Review is not a tick box exercise to derive a system that suits Councillors. Rather it is an impartial analysis of the best method to achieve fair and effective representation. The issue of whether the existing ward system reflects communities of interest has not been considered, and doesn't appear to have been analysed at all in recent years.

Q14. If you are making a submission on behalf of an organisation, please provide their name below:	not answered
Q15.I would like to make an oral submission to the Councillor	Yes
Q16.I am connected to Wellington because	I prefer not to say
Q17. What gender do you identify with?	Male



Q16.I am connected to Wellington because	I live in Wellington
	I work in Wellington
	I am a Wellington City Council Ratepayer
Q17. What gender do you identify with?	Female



**Responded At:** Sep 29, 2021 16:04:38 pm **Last Seen:** Sep 29, 2021 03:00:14 am

IP Address:

Q1.	Do you support the proposal for Council	No
	representation?	

Q2. If yes, why do you support the proposal for Council representation?

not answered

Q3. If no, why do you not support the proposal for Council representation?

I believe that we need to have at-large council representation, and reduce the number of councillors representing wards. I also think we need to consider whether having a singular Māori ward is worth it, or fair. Having city-wide councillors may allow greater representation or Māori and minority groups that are sparse and not densely located in one ward. It will also ensure that for city-wide issues, certain councillors are forced to take a lens on the whole city rather than just how it will affect their ward.

- Q4. Do you support the proposal for community Yes board representation?
- Q5. If yes, why do you support the proposal for community board representation?

not answered

Q6. If no, why do you not support the proposal for community board representation?

not answered

Q7. Do you have any additional comments?

not answered

Q8. Do you have a file you would like to upload to not answered support your submission? Upload it here.

Q9. Please provide your full name: Ryan Hooper-Smith

Q10. Please provide your address:

not answered

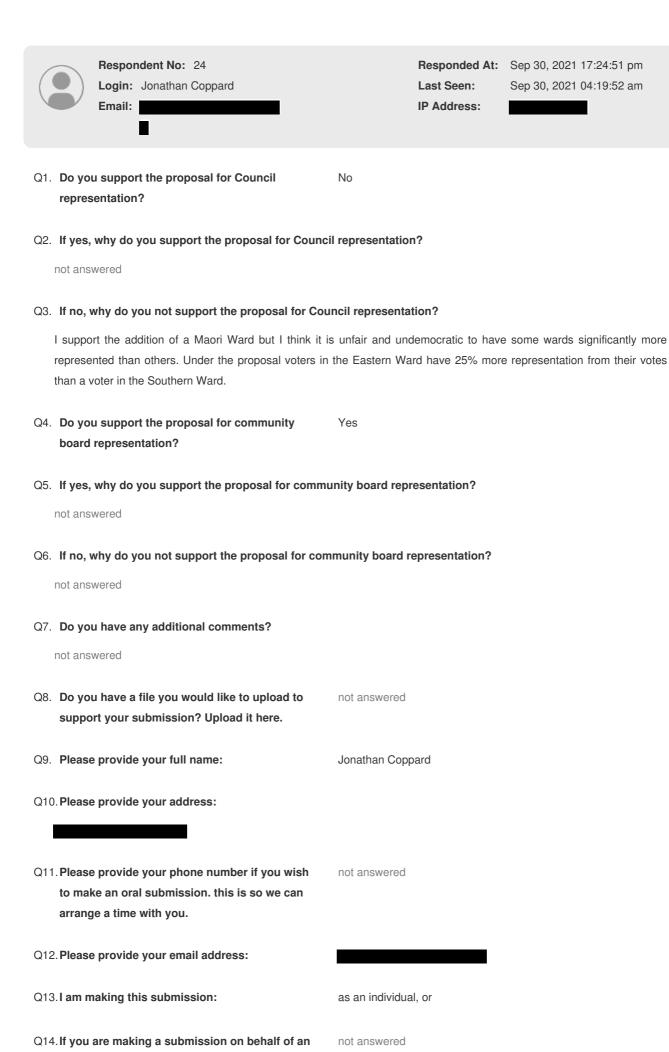
Q11. Please provide your phone number if you wish to make an oral submission. this is so we can arrange a time with you.

not answered

 ${\tt Q12.} \textbf{Please provide your email address:}$ 

Q13.**I am making this submission:** as an individual, or

Q14.If you are making a submission on behalf of an organisation, please provide their name below:	not answered
Q15.I would like to make an oral submission to the Councillor	No
Q16.I am connected to Wellington because	I live in Wellington I work in Wellington I study in Wellington
Q17. What gender do you identify with?	Male



organisation, please provide their name below:

Q15.I would like to make an oral submission to the Councillor	No
Q16.I am connected to Wellington because	I live in Wellington I work in Wellington I study in Wellington
Q17. What gender do you identify with?	Male



Respondent No: 25 Login: lukeyduke

Email:

**Responded At:** Oct 02, 2021 14:42:10 pm **Last Seen:** Oct 02, 2021 00:42:05 am

IP Address:

Q1. Do you support the proposal for Council No representation?

Q2. If yes, why do you support the proposal for Council representation?

not answered

#### Q3. If no, why do you not support the proposal for Council representation?

I wholeheartedly agree with the establishment of a Maori ward, but I do not really agree with any of the proposals. I don't believe that suburbs are enough to warrant communities of interest and therefore correspond to being wards. I know that because there is to be a Maori Ward, there has to be a ward structure. I'm more arguing for the fact that I think there should be two ward - the Maori Ward (Te Whanganui a Tara) and one General Ward. The General Ward could elect maybe six councillors, with a further six elected by "at large". I look to the likes of Dunedin City, which did away with its ward structure and elects all councillors "at large", and I would argue it has more distinct communities of interest (Peninsula, Mosgiel, Palmerston, Port Chalmers) than Wellington City. If there is more consideration for wards (excluding Te Whanganui a Tara) other than suburbs, then the case has not made been in the proposals (nor can I tell from previous proposals). If I had to choose a preference from the proposed options, it would be Option 2 - wards based on parliamentary boundaries. I also note that this one has the least variance in the ratio of councillor to population.

Q4. Do you support the proposal for community Yes board representation?

Q5. If yes, why do you support the proposal for community board representation?

not answered

Q6. If no, why do you not support the proposal for community board representation?

not answered

## Q7. Do you have any additional comments?

There should be councillors elected "at large", particularly because there would only be one member from Te Whanganui a Tara (Maori) Ward, and 2-4 from the general wards (depending on the option). Electing members at large will help enable better representation, and will give voters more options/influence on having their say. The number of councillors elected "at large" should be equal to the number of councillors elected via general wards (can consider the Mayor to be a councillor elected at large, because they essentially are). I also note that councillors, when sworn in, make a declaration to govern in the interests of all peoples of the district, rather than for their ward constituents, which I believe further strengthens my case for 2 wards - Maori and General, and at large. I appreciate the time you have taken to read my feedback.

Q8. Do you have a file you would like to upload to support your submission? Upload it here.

not answered

Q9. Please provide your full name:

Lucas Stevenson

## Q10. Please provide your address:

Q17. What gender do you identify with?

Q11. Please provide your phone number if you wish not answered to make an oral submission. this is so we can arrange a time with you. Q12. Please provide your email address: Q13.I am making this submission: as an individual, or Q14. If you are making a submission on behalf of an not answered organisation, please provide their name below: Q15.I would like to make an oral submission to the No Councillor Q16.I am connected to Wellington because I live in Wellington I work in Wellington

Male

Login: Lawrence Email:		Last Seen: IP Address:	Sep 26, 2021 22:01:16 pm
Q1. Do you support the proposal for Council representation?	Yes		
Q2. If yes, why do you support the proposal for Cour It best meets the needs of our community, Broadmea	-		ra.
Q3. If no, why do you not support the proposal for Co	ouncil representa	ation?	
Q4. Do you support the proposal for community board representation?	Yes		
Q5. If yes, why do you support the proposal for common We have no problem with the correct macrons being		resentation?	
Q6. If no, why do you not support the proposal for co	ommunity board	representation?	
Q7. Do you have any additional comments?			
Please see our attached submission.			
Q8. Do you have a file you would like to upload to support your submission? Upload it here.	australia/a455 33145800/48c	2cc2e013c6d6a21 c160ee5b35a19cda	naws.com/ehq-production- d07253fc017786a08f467/original/16 d122942c66ac56b_ORCA_Submissi Final_2.10.2021.pdf?1633145800
Q9. Please provide your full name:	Lawrence Col	lingbourne	
Q10. Please provide your address:			
Q11. Please provide your phone number if you wish to make an oral submission. this is so we can arrange a time with you.			
Q12. Please provide your email address:			
Q13.I am making this submission:	on behalf of a	n organisation.	
O14 If you are making a submission on behalf of an	Onslow reside	ents Community As	sociation

organisation, please provide their name below:

Q15.I would like to make an oral submission to the Councillor	Yes
Q16.I am connected to Wellington because	I live in Wellington I am a Wellington City Council Ratepayer
Q17. What gender do you identify with?	not answered



## ONSLOW RESIDENTS' COMMUNITY ASSOCIATION

# Submission of the Onslow Resident's Community Association for the Representation Review 2021

The Onslow Residents Community Association represents the areas of Khandallah, Broadmeadows and Kaiwharawhara. Our purpose is to act as a conduit between the community and local authorities, represent the views and interests of our three communities, promote, develop and improve the public services and facilities for our community and foster a sense of community. We are a voice for our community.

#### Overview

The Onslow Residents Community Association is pleased to make a submission on the proposed changes to Representation as part of Wellington City Council's 2021 review. This is based upon the views of our Committee.

We support the recommended proposal for Representation.

We oppose the listed options as we do not want Councillors at Large, nor Khandallah, Broadmeadows and Kaiwharawhara to move into a Northern Ward, nor a new Lower North Ward that would include Khandallah, Broadmeadows and Kaiwharawhara.

We have no problem with using macrons in community board representation.

We also wish to make an oral submission.

We will now make some specific points.

### Specific points we wish to make

We wish to make the following specific points about the representation review:

- 1. We believe that this mid-term review is no time to change the ward structure, as it is only three years before the next review, and consultation is only happening because of the introduction of a Maori Ward. Let's keep it simple.
- 2. We do not want Councillors at Large and believe the debate is festering both wrong and dangerous opinions. We have heard it reported that some are advocating for Councillors at Large because these councillors will represent the whole City and not just one ward of it. All ward councillors must affirm that they will represent the interests of the whole city, so this statement is wrong. This statement reinforces the incorrect belief that Councillors at Large are in some way superior to the other councillors, and that they can opt out of any issues they deem to be local ward issues, so it may simply prolong the dysfunctionality we have seen in this council. These councillors will still live in a ward, so they distort its representation on Council.

- 3. We believe that using larger wards, as in Option 2, reduces local representation. Electing four councillors by STV enables councillors with only 26% of first votes to be automatically elected and they could predominantly come from a larger suburb.
- 4. We want Khandallah, Broadmeadows and Kaiwharawhara to be affiliated with suburbs we relate to, and do not want to become part of the Northern Ward with the large metropolitan areas of Johnsonville and Tawa, as these suburbs have different characteristics and needs to us, and they will dominate the voting, while the Onslow-Western Ward is more closely related.

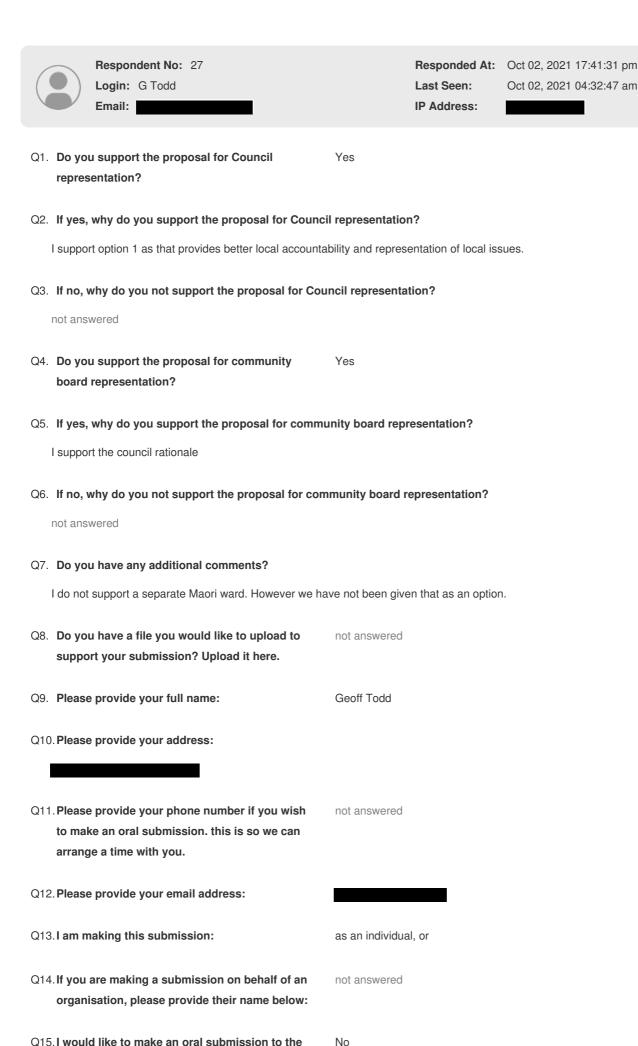
### Conclusion

Thank you for the opportunity to make a submission. We will also be sharing this submission in ORCA's communications with its members. Please feel free to contact our association at regarding this submission.

Yours sincerely

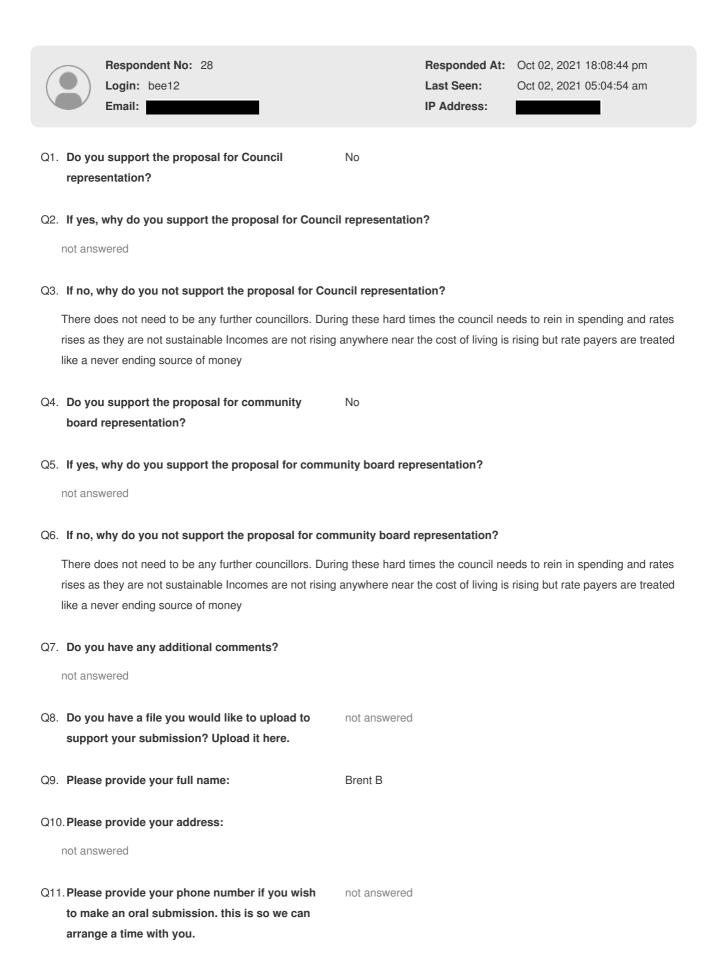
Lawrence Collingbourne, President on behalf of

Onslow Residents' Community Association



Councillor

Q16.I am connected to Wellington because	I live in Wellington
Q17. What gender do you identify with?	Male



as an individual, or

Q12. Please provide your email address:

Q13.I am making this submission:

Q14. If you are making a submission on behalf of an organisation, please provide their name below:	not answered
Q15.I would like to make an oral submission to the Councillor	No
Q16.I am connected to Wellington because	I live in Wellington I work in Wellington I am a Wellington City Council Ratepayer
Q17. What gender do you identify with?	not answered



**Responded At:** Oct 03, 2021 13:29:54 pm **Last Seen:** Oct 03, 2021 00:22:05 am

IP Address:

Q1. Do you support the proposal for Council No representation?

Q2. If yes, why do you support the proposal for Council representation?

not answered

Q3. If no, why do you not support the proposal for Council representation?

loppose the listed options as I do not want Councillors at Large, nor Khandallah, Broadmeadows and Kaiwharawhara to move into a Northern Ward, nor a new Lower North Ward that would include Khandallah, Broadmeadows and Kaiwharawhara.

- Q4. Do you support the proposal for community No board representation?
- Q5. If yes, why do you support the proposal for community board representation?

not answered

Q6. If no, why do you not support the proposal for community board representation?

not answered

Q7. Do you have any additional comments?

not answered

Q8. Do you have a file you would like to upload to not answered support your submission? Upload it here.

Q9. Please provide your full name: John Carlile Dawson

Q10. Please provide your address:

Q11. Please provide your phone number if you wish to make an oral submission. this is so we can arrange a time with you.

not answered

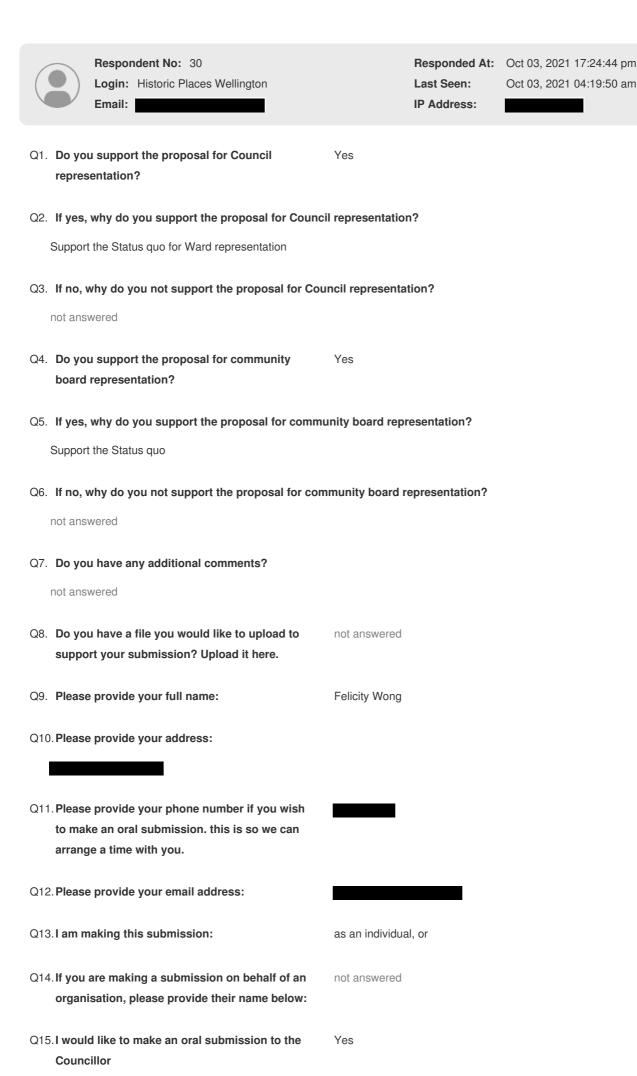
Q12. Please provide your email address: not answered

Q13.**I am making this submission:** as an individual, or

Q14. If you are making a submission on behalf of an organisation, please provide their name below:

not answered

Q15.I would like to make an oral submission to the Councillor	No
Q16.I am connected to Wellington because	I live in Wellington
Q17. What gender do you identify with?	Male



Q16.I am connected to Wellington because	I live in Wellington
	I work in Wellington
	I am a Wellington City Council Ratepayer
Q17. What gender do you identify with?	Female



Respondent No: 31 Login: R M Powell

Email:

**Responded At:** Oct 03, 2021 17:59:25 pm **Last Seen:** Oct 03, 2021 04:51:34 am

IP Address:

Q1. Do you support the proposal for Council Yes representation?

Q2. If yes, why do you support the proposal for Council representation?

I do not want 'at-large councilors', as it is best that Councillors focus on the interests of the residents of their ward. Councillors at-large will be radical careerists and/or party politicians not interested in local issues. This has been evidenced by the treatment of the submissions against the Spatial Plan where 'Party affiliated Councillors' paid no heed to submissions from those whom the Councillors represented, and it is these same party Councillors who favour the at-large Councillor option. The party politician Councillors are self-serving and party-serving, not community-serving. Party politics has no place in local body representation.

Q3. If no, why do you not support the proposal for Council representation?

not answered

- Q4. Do you support the proposal for community Yes board representation?
- Q5. If yes, why do you support the proposal for community board representation?

I am unaware of any information that in any way supports a change.

Q6. If no, why do you not support the proposal for community board representation?

not answered

Q7. Do you have any additional comments?

not answered

Q8. Do you have a file you would like to upload to not answered support your submission? Upload it here.

Q9. Please provide your full name: Richard M Powell

Q10. Please provide your address:

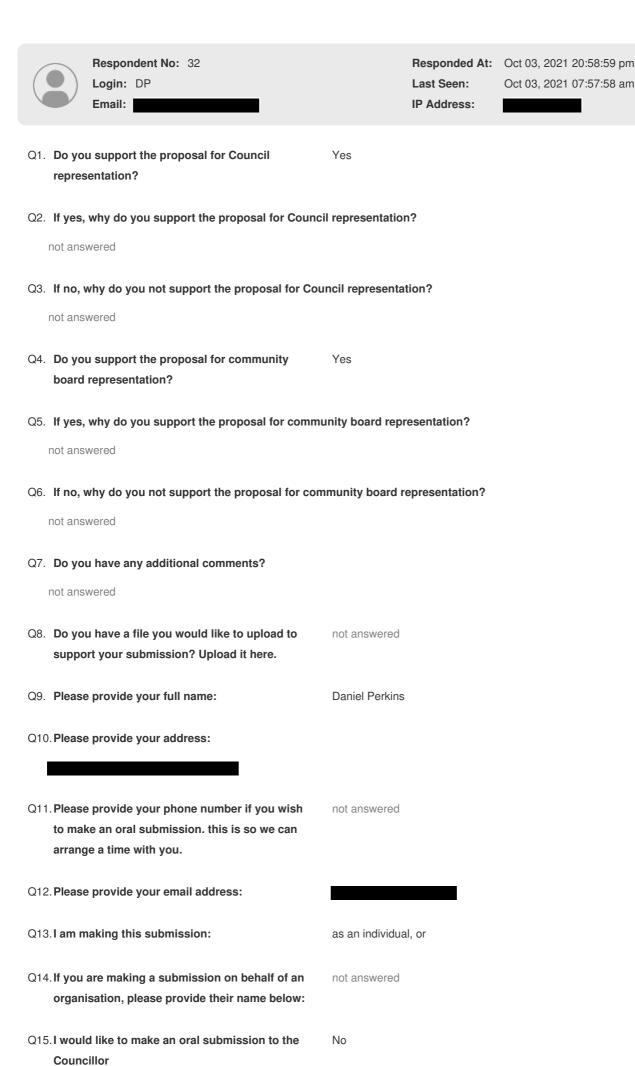
Q11. Please provide your phone number if you wish to make an oral submission. this is so we can arrange a time with you.

Q12. Please provide your email address:

Q13.I am making this submission:

as an individual, or

Q14. If you are making a submission on behalf of an organisation, please provide their name below:	not answered
Q15.I would like to make an oral submission to the Councillor	No
Q16.I am connected to Wellington because	I live in Wellington I am a Wellington City Council Ratepayer
Q17. What gender do you identify with?	Male



Q16.I am connected to Wellington because	I live in Wellington
	I work in Wellington
	I am a Wellington City Council Ratepayer
Q17. What gender do you identify with?	Male



Respondent No: 33

Login: Johnsonville Community

Association Inc

Email:

**Responded At:** Oct 03, 2021 22:46:18 pm **Last Seen:** Oct 03, 2021 09:33:11 am

IP Address:

Q1. Do you support the proposal for Council representation?

Yes

Q2. If yes, why do you support the proposal for Council representation?

The Johnsonville Community Association had a discussion on this issue at our monthly meeting. The consensus was that, because their was a review done 3 years ago and another one is proposed in 3 years time, that making major changes to the general wards was not required. If any changes are to be made, then this should be restricted to re-balancing the ward populations. The JCA does not support changes to the number of wards. The JCA especially does not support the introduction of Councillors at large and notes that JCA members were unanimous in opposing the idea of introducing of Councillors.

Q3. If no, why do you not support the proposal for Council representation?

not answered

Q4. Do you support the proposal for community Yes board representation?

Q5. If yes, why do you support the proposal for community board representation?

Because Community Boards provide those areas lucky enough to have one an extra avenue for WCC community engagement. The JCA also requests that the WCC support a Community Board for Johnsonville as we have been working towards this over the past three years.

Q6. If no, why do you not support the proposal for community board representation?

not answered

Q7. Do you have any additional comments?

The JCA especially does not support the introduction of Councillors at large and notes that JCA members were unanimous in opposing the idea of introducing of Councillors.

Q8. Do you have a file you would like to upload to support your submission? Upload it here.

not answered

Q9. Please provide your full name:

Tony Randle

Q10. Please provide your address:

Q11. Please provide your phone number if you wish to make an oral submission. this is so we can arrange a time with you.



Q12. Please provide your email address:	
Q13.I am making this submission:	on behalf of an organisation.
Q14. If you are making a submission on behalf of an organisation, please provide their name below:	The Johnsonville Community Association
Q15.I would like to make an oral submission to the Councillor	Yes
Q16.I am connected to Wellington because	I live in Wellington I work in Wellington I am a Wellington City Council Ratepayer
Q17. What gender do you identify with?	I prefer not to say



**Responded At:** Oct 04, 2021 11:06:11 am **Last Seen:** Oct 03, 2021 21:51:32 pm

IP Address:

Q1. Do you support the proposal for Council Yes representation?

Q2. If yes, why do you support the proposal for Council representation?

The recommended option maintains a closer connection to the local community, which is vitally important.

Q3. If no, why do you not support the proposal for Council representation?

not answered

Q4. Do you support the proposal for community Yes board representation?

Q5. If yes, why do you support the proposal for community board representation?

The recommended option maintains a closer connection to the local community, which is vitally important. Please see uploaded document for more in depth thoughts.

Q6. If no, why do you not support the proposal for community board representation?

not answered

Q7. Do you have any additional comments?

As you may have noted, I am wholeheartedly in support of keeping the current ward structure and adding a Maori ward seat. It was with great dismay that I learned recently of some council members proposing the addition of "at-large" councillors at the cost of a reduction of local councillors. In the past few years, frustration with council and government over ignoring local concerns, and poor or difficult consultation (i.e., Cobham drive to name just one) has led to public apathy towards local government, a feeling of impotence and frustration over a faceless and irresponsible monopoly that seems out of control. However, the option proposed by some councillors, of recasting some officers as "at-large", council will not change this problem of frustration with local government. In fact, by reducing the connection to an area, this proposal for "at-large" councillors simply makes things worse, putting even more barriers between representatives and their electorate. Furthermore, as this proposal means that these councillors will need to campaign all over the city, this will favour wealthy candidates with wealthy party support. To be clear, we need less partisanship, not more. We need more local connection, not less. We need more empathy with the community not less. In short, for the good of the community, the best new plan that I see, is the preferred option noted on your website, where we keep the existing council ward structure, and add a Maori ward seat.

Q8. Do you have a file you would like to upload to not answered support your submission? Upload it here.

Q9. Please provide your full name: Lance Lones

Q10. Please provide your address:

Q11. Please provide your phone number if you wish to make an oral submission. this is so we can arrange a time with you. Q12. Please provide your email address: Q13.I am making this submission: as an individual, or Q14. If you are making a submission on behalf of an not answered organisation, please provide their name below: Q15.I would like to make an oral submission to the No Councillor Q16.I am connected to Wellington because I live in Wellington I work in Wellington I own a business in Wellington Q17. What gender do you identify with? Male



Respondent No: 35 Login: mdestacpoole

Email:

**Responded At:** Oct 04, 2021 12:20:50 pm **Last Seen:** Oct 03, 2021 22:36:19 pm

IP Address:

Q1. Do you support the proposal for Council No representation?

Q2. If yes, why do you support the proposal for Council representation?

not answered

Q3. If no, why do you not support the proposal for Council representation?

I believe that the Ward concept should be scrapped in favour of a city-wide election. Wellington is a small city and doesn't need to be further fragmented into artificial wards. The emphasis should be on electing the best people for the council from the total pool of councillor candidates.

- Q4. Do you support the proposal for community No board representation?
- Q5. If yes, why do you support the proposal for community board representation?

not answered

Q6. If no, why do you not support the proposal for community board representation?

The current proposal is very uneven in that some communities have boards while most do not.

Q7. Do you have any additional comments?

I am in favour of the addition of a Maori Ward but believe that it needs to be accommodated within the existing number of councillors. The council seems to be continually adding to its cost structure with no apparent recognition that trade-offs need to be made to reflect the economic realities of Covid. The Representation Review seems to have been an exercise in largely confirming the status quo, and meeting the statutory obligation to undertake a review, rather than a detailed and thoughtful review with an eye to the future rather than the past.

Q8. Do you have a file you would like to upload to not answered support your submission? Upload it here.

Q9. Please provide your full name: Michael John de Stacpoole

Q10. Please provide your address:

Q11. Please provide your phone number if you wish to make an oral submission. this is so we can arrange a time with you.

not answered

Q12. Please provide your email address:

Q13.I am making this submission:

as an individual, or

Q14. If you are making a submission on behalf of an organisation, please provide their name below:	not answered
Q15.I would like to make an oral submission to the Councillor	No
Q16.I am connected to Wellington because	I live in Wellington I am a Wellington City Council Ratepayer
Q17. What gender do you identify with?	Male

Respondent No: 36  Login: Henry  Email:	Last		Oct 04, 2021 12:57:09 pm Oct 03, 2021 23:53:12 pm
Q1. Do you support the proposal for Council representation?	Yes		
Q2. If yes, why do you support the proposal for Council Please see our attatched submission.	I representation?		
Q3. If no, why do you not support the proposal for Count answered	ncil representation?		
Q4. Do you support the proposal for community board representation?	Yes		
Q5. If yes, why do you support the proposal for community not answered	nity board representa	ition?	
Q6. If no, why do you not support the proposal for com	munity board represe	ntation?	
Q7. Do you have any additional comments?  not answered			
Q8. Do you have a file you would like to upload to support your submission? Upload it here.	australia/49774aa151 633305262/cf84bf1d7	116196c11a e28c23ddff	naws.com/ehq-production- a9bb23a8df0a7372d7459/original/1 p40192c0a17fe_Youth_Council_Su view_2021.pdf?1633305262
Q9. Please provide your full name:	Henry Lockhart		
Q10. Please provide your address:			
Q11. Please provide your phone number if you wish to make an oral submission. this is so we can arrange a time with you.			
Q12. Please provide your email address:			
Q13.I am making this submission:	on behalf of an organi	sation.	
Q14. If you are making a submission on behalf of an organisation, please provide their name below:	Wellington City Youth	Council	

Q15.I would like to make an oral submission to the Councillor	Yes
Q16.I am connected to Wellington because	I live in Wellington I work in Wellington I study in Wellington
Q17. What gender do you identify with?	Male

# Representation Review 2021 **Submission**

**To the Wellington City Council** 

Te Kaunihera o Poneke

September 2021

## **Wellington City Youth Council** Te Rūnanga Taiohi o te Kaunihera o Pōneke

We wish to appear in person to support our submission.

Contact person:

Laura Jackson, Chair

Te Rūnanga Taiohi o te Kaunihera o Pōneke

#### Introduction

- 1. The Wellington City Youth Council (Youth Council) welcomes the opportunity to submit on Wellington City Council's Representation Review.
- 2. Having considered the three proposed options, Youth Council agrees with the proposal to largely maintain the existing ward structure and composition with the addition of the new Māori ward.
- 3. We believe that by maintaining the current structure and adding the Māori ward councillor, this will help keep communities together and ensure that councillors are best able to address the needs of the people they represent in a positive manner.
- 4. Youth Council supports the proposed continuation of existing community board structures with the proposed adjustments. We also support the removal of backslash titles for wards. This better incorporates Te Reo Māori names for wards.
- 5. We support the adoption of the new Māori ward and its proposed name 'Te Whanganui-a-Tara'.
- 6. Youth Council also emphasises the opportunity for the Council to endorse the lowering of the voting age to 16 to enfranchise 16 and 17 year olds in the upcoming local elections.

## **Support for Proposed Option**

- 7. Youth Council supports the proposal to maintain existing electoral wards and councillor divisions.
- 8. Youth Council notes the tension that maintaining existing boundaries and council allocations creates with the fair representation principle.
- 9. However, Youth Council agrees with the importance of not arbitrarily splitting communities.
- 10. Youth Council also suggests that in the absence of a compelling and clear option for boundary and councillor allocation adjustment, the status quo should be favoured to reduce disruption and confusion.
- 11. Furthermore, maintaining the current structure will be beneficial for ensuring that Wellingtonians feel connected to the community which they are voting with and can engage with others in their community due to the proximity of Councillors in their wards.
- 12. We believe that adding the Maori warden councillor would give people the chance to feel like they can be involved in a diverse community and be a part of the mana whenua of Te Ūpoko o te Ika Maui.

Te Rūnanga Taiohi o te Kaunihera o Pōneke

- 13. Youth council considers low and extremely disproportionate turnout in local body elections to be a more pressing concern that moderate variances in the proportionality of wards.
- 14. Therefore, despite the need for the wards to be approved at a higher level as a result of the differences in population representation, we believe that this is justified and that maintaining the current ward structure is the best option.

## **Consideration of Councillors At-Large**

- 15. The Wellington City Youth Council does not support the introduction of at-large councillors.
- 16. Youth Council considers localised representation to be an important feature of Local Government that is generally well served by the current ward model.
- 17. At-large councillors reduce this localised focus, skewing the geographical representation of councillors depending on where elected at-large councillors reside.
- 18. Youth Council is also concerned that at-large council elections would encourage profile-building candidacies and add complexity to the electoral system that could further disengage people, particularly young people.
- 19. Youth Council considers there to be some potential benefits of at-large councillors, including a more diverse range of candidates, a whole-of-city focus, and appeal to people who relocate within Wellington frequently such as some university students.
- 20. However, youth council does not find these arguments compelling, especially as a small add-on to the existing ward structure, and therefore supports the Council's proposal not to introduce at-large councillors.
- 21. Youth Council also reiterates our support for the introduction of the Te Whanganui-a-tara Māori ward, as we see this as a uniquely justified part of the electoral system. The concern about general at-large councillors should not be interpreted as concern about the Māori ward.
- 22. We support the introduction of the Māori ward as an important mechanism for ensuring Māori representation on Council and honouring Te Tiriti o Waitangi.

Te Rūnanga Taiohi o te Kaunihera o Pōneke

## **Consideration of Alternative Option A**

- 23. The Wellington City Youth Council does not support option A as an alternative to the proposed option.
- 24. As explained in the previous section, the youth council does not support the introduction of at-large councillors, which is a key feature of this model.
- 25. However, given the need to alter boundaries under option A, youth council would support Kelburn becoming part of the Wharangi/Onslow-Western ward rather than Aro Valley or Thorndorn, as these latter two suburbs are considered to be quintessentially central city suburbs to student flatters and young professionals, respectively.
- 26. While the proposed boundary changes under option A are reasonable, youth council does not support these changes alongside the introduction of at-large councillors.

## **Consideration of Alternative Option B**

- 27. Youth Council does not support Option B as an alternative proposal for ward organisation.
- 28. We recognise the merits of this approach, being that this would allow greater consistency for voters in understanding what ward/electorate they are voting in across local and central government elections.
- 29. However, we identify risks of local government elections being perceived as being overly-political in terms of being commandeered by central government political parties, as well as reduced actual representation of the community, if the wards were redesigned to be reflective of central government electorates.
- 30. Although many Council candidates in local government elections may choose to run their campaigns with the support or backing of central political parties, this is not perceived to be as necessary to run a successful campaign as it is in central government elections.
- 31. However, with larger wards and therefore more communities to campaign among, along with the physical similarities of the wards and electorates, this change may lead more candidates to seeking financial and political backing from central government focused political parties.
- 32. Furthermore, the different focus of local government compared to central government should continue to be reflected in the way that representation is organised.

Te Rūnanga Taiohi o te Kaunihera o Pōneke

- 33. Central government and local members of parliament tend to focus on higher-level policy issues such as education. Contrarily, local government and Councillors are perceived as being more 'on the ground', therefore based closer to the community.
- 34. Therefore, one of the strengths of local government is the close connection between councillors and their communities. By expanding the size of wards, this is likely to be lost as each councillor is responsible for a wider range of communities.
- 35. The anticipated consequences of these larger wards is that several minority communities are more likely to be missed or not-engaged with as thoroughly as they currently are, where councillors are directly responsible for engaging with a smaller pocket of the city.
- 36. Furthermore, many of the issues identified earlier in our submission regarding at-large councillors would also arise from only having three larger wards, such as focusing on widespread, more city wide issues rather than the smaller experiences of particular unique communities.

## **Consideration of Alternative Option C**

- 37. Youth Council is not in favour of Option 3 as an alternative to the proposed option for ward organisation.
- 38. We are strongly opposed to the division of Johnsonville and Newlands to different wards. Implementing these proposed changes would effectively separate communities of interest.
- 39. Opinions were split in the Youth Council on the placement of Kelburn. Some were in support of it being moved to the Southern Ward as it did not match the cultural aspects of inner-city living to other suburbs such as Aro Valley. Others believed that it should remain in the Central Ward because of a vast student population.
- 40. Despite seeing some potential benefits of an additional ward leading to more localised representation, our aforementioned views against the introduction of at-large councillors still stand on this proposed option.

## **Community Board Representation**

41. Youth Council supports the maintenance of the current community board structure, believing that they further represent the communities which they engage with.

Te Rūnanga Taiohi o te Kaunihera o Pōneke

42. Furthermore, we also support updating the name of the Mākara/Ōhāriu Community Board to include the correct macrons.

## **Renaming Wards**

43. The Youth Council supports the renaming of ward to remove the backslash in the titles, such that the Te Reo names are perceived as being part of the full ward name rather than a translation or alternative name.

## Te Whanganui-a-Tara Ward

44. The Youth Council supports the proposed name of the new Māori ward as the Te Whanganui-a-Tara Ward following the consultation of mana whenua in this process.

## **Endorsement of changing the voting age to 16**

- 45. Given the context of seeking to increase the representation of Welingtonians in local government elections, the Youth Council would like to urge the Council to make an endorsement for the voting age at local elections to be changed to 16.
- 46. Decreasing the voting age to 16 will encourage more young people to become engaged and interested in local government, meaning they are more likely to continue voting later in life.
- 47. Furthermore, we believe that the Council should be doing everything they can to encourage young people to be involved in their community and influence change by being able to vote for the Councillors who are to represent them and make decisions on their behalf.
- 48. Whilst Youth Council is a great platform for increasing youth voice in the City Council, allowing more young people to vote will further strengthen the youth voice in Council.
- 49. Although voting age is an issue determined by Parliament, Wellington City Council's support on this issue works to encourage Parliament to change the voting age.
- 50. Therefore, we would urge the Wellington City Council to support and endorse the call for changing the voting age to 16.

Te Rūnanga Taiohi o te Kaunihera o Pōneke

#### Conclusion

- 51. In conclusion the Youth Council supports Council's preferred option of maintaining the current representation structure with the addition of the Māori ward.
- 52. Additionally, we also support the changes to the ward names and community board representation structure.
- 53. We believe that the maintenance of the current structure will ensure that Wellingtonians have appropriate representation, that communities are able to be kept together for voting and that Councillors are best able to represent their communities.
- 54. Beyond the determination of ward boundaries, Youth Council would encourage Council to endorse changing the voting age for local government elections to 16. This will allow younger members of our community to have their voice heard, strengthening the ability of Councillors to fully represent their communities and increasing the number of Wellingtonians who are engaging in the elections.
- 55. The Youth Council looks forward to collaborating with the Council as we continue to ensure that communities are being represented adequately in local government.



Respondent No: 37

Login: Pseudopanax

Email:

representation?

**Responded At:** Oct 04, 2021 14:06:48 pm **Last Seen:** Oct 04, 2021 00:36:49 am

IP Address:

Q1. Do you support the proposal for Council

No

Q2. If yes, why do you support the proposal for Council representation?

not answered

Q3. If no, why do you not support the proposal for Council representation?

Although I support the inclusion of a Maori Ward, we here in Southern Ward are disadvantaged by only having two councillors where others have three. This became clear and obvious when the vote on the Spatial Plan took place in June when both our councillors ignored the vast majority of submissions from Newtown and Berhampore and voted to remove protection from random high rise development. To make matters worse they both followed a diktat from their parties High Command and moved a last minute amendment to reject a compromise plan put forward by the Planners. Eastern ward has 4000 residents less per councillor than us in the Southern Ward and very little skin in the Spatial Plan but all voted for deregulation and removal of character protection. Therefore those of us in the south and east opposed to the Spatial Plan had no-one representing our views which is a travesty of Local Democracy.

- Q4. Do you support the proposal for community Yes board representation?
- Q5. If yes, why do you support the proposal for community board representation?

As Community Boards appear to support Local Democracy

Q6. If no, why do you not support the proposal for community board representation?

not answered

Q7. Do you have any additional comments?

We are opposed to any proposals to have 'Councillors at Large' as it encourages lack of accountability and increase the influence of the national parties on the council.

Q8. Do you have a file you would like to upload to support your submission? Upload it here.

not answered

Q9. Please provide your full name:

James Fraser

Q10. Please provide your address:

Q11. Please provide your phone number if you wish to make an oral submission. this is so we can arrange a time with you.



Q12. Please provide your email address:	
Q13.I am making this submission:	on behalf of an organisation.
Q14.If you are making a submission on behalf of an organisation, please provide their name below:	WE ARE NEWTOWN
Q15.I would like to make an oral submission to the Councillor	Yes
Q16.I am connected to Wellington because	I live in Wellington I am a Wellington City Council Ratepayer
Q17. What gender do you identify with?	Male



Respondent No: 38 Login: Ray Chung

Email:

**Responded At:** Oct 04, 2021 15:21:44 pm **Last Seen:** Oct 04, 2021 02:03:18 am

IP Address:

Q1. Do you support the proposal for Council No representation?

Q2. If yes, why do you support the proposal for Council representation?

not answered

Q3. If no, why do you not support the proposal for Council representation?

I support the Council's ward proposal but consider that all wards should have an equal +/-10% number of constituents and the proposed Maori ward has only 9,410 people om the Maori roll compared to 14,771 constituent median on all the other wards. The government changed the Local Electoral Act 2001 to exempt the Maori ward from these equality conditions which I consider is undemocratic. However, if the 9,410 figure is used as the base figure and all wards use this median, then that would restore the legitimacy.

Q4. Do you support the proposal for community Yes board representation?

Q5. If yes, why do you support the proposal for community board representation?

I believe the Makara area is sufficiently different to the nearest urban areas of Karori but the Tawa Community Board doesn't have any significant difference to the people in the Northern ward so deem it unnecessary to have this Community Board.

Q6. If no, why do you not support the proposal for community board representation?

not answered

Q7. Do you have any additional comments?

not answered

Q8. Do you have a file you would like to upload to support your submission? Upload it here.

https://s3-ap-southeast-2.amazonaws.com/ehq-production-australia/016ce75ab9d42c95231cb7102feb0ce330a6c108/original/16 33313944/6aca6b339a29d78348660f745c39d828\_Submission\_on\_Ward\_Representation\_v2.doc?1633313944

Q9. Please provide your full name: Rayward Chung

Q10. Please provide your address:

Q11. Please provide your phone number if you wish to make an oral submission. this is so we can arrange a time with you.

Q12. Please provide your email address:

Q13.I am making this submission:	as an individual, or
Q14. If you are making a submission on behalf of an organisation, please provide their name below:	not answered
Q15.I would like to make an oral submission to the Councillor	Yes
Q16.I am connected to Wellington because	I live in Wellington I work in Wellington I am a Wellington City Council Ratepayer
Q17. What gender do you identify with?	Male

#### **Submission on Representation Review 2021**

I would like to make this submission to support the status quo, that is, to support the existing five wards:

- Northern Ward
- Onslow-Western Ward
- Lambton Ward
- Southern Ward
- Eastern Ward

I acknowledge that the council decided to establish a Maori Ward so this would be additional to the above Wards.

I support all councillors being Ward councillors and not having Councillors-at-large. This is primarily for these councillors being responsible and available to assist any of the constituents in these wards.

This is similar to central government where the Electorate MP's are typically the first port of call when constituents require assistance or clarification on issues in the ward where they reside. An example of this is I have been a resident of Broadmeadows for 35 years and in the past regularly called on Peter Dunne for assistance or clarification on local issues, when he was the Ohariu MP. Ward councillors in almost all cases reside in the ward so are more aware of issues that affect constituents. An example of this is the traffic issue at the intersection of Burma and Station Road. A local ward councillor would instantly know about this intersection and be aware of the danger and congestion at this intersection whereas a Councillor-at-large wouldn't be cognisant of this.

Councillors would know that the approval rate of the council performance in the latest review is at an abysmal 16% so every effort should be made to have councillors engage with their constituents in their community. Four of us established the Onslow Residents Community Association (ORCA) five years ago and I have been vice-president since the establishment. We engage frequently with our neighbouring Residents Associations, particularly Johnsonville Residents Association and Ngaio/Crofton Downs Residents Association. The Johnsonville Residents Association president and vice-president, Darren Bottin and Tony Randle frequently say that it's a huge disadvantage having the three Northern Ward councillors residing in Tawa so have little interest in Johnsonville, Newlands, Woodridge and Paparangi.

It is notable that The Local Electoral Act 2001, section 19V(2) states that the population that each member in a general ward represents must be in the range of 14,771 +/-10% (13,293 to 16,248), however the Maori Ward with a population of 9,410 is 63% below this 14,771 median. I acknowledge that Local Authority Minister Mahuta passed legislation to exempt Maori wards from this requirement. Notwithstanding this, although Mahuta made it legal to exempt the Maori ward from the Electoral Act, it's morally repugnant and all of you who voted for this are complicit.

However, to legitimise this in the eyes of the populace, many of whom consider introducing legislation for a specific race to be anathema, I propose that all representative groups be based on the Maori Ward baseline quota figure of 9,410.

This would give the following representatives (councillors) the following numbers for each ward:

		Total	Councillors	Rounded
•	Northern Ward	48,800	5.18	5 councillors
•	Onslow-Western Ward	43,300	4.60	5 councillors
•	Lambton Ward	44,100	4.68	5 councillors
•	Eastern Ward	37,500	3.98	4 councillors
•	Southern Ward	33,100	3.51	4 councillors
•	Maori Ward	9,410	1.00	1 councillor

This gives a total of 24 councillors, similar to the number of councillors in the 1980's when the population of Wellington was much smaller.

The total number of WCC elected members (including the Mayor) since 1989 together with the Wellington population and number of constituents per representative are as follows:

Election year	Number of councillors	Population	Constituents/councillor
2019	15	213,100	14,206
2016	15	206,000	13,733
2013	15	197,500	13,166
2010	15	193,700	12,913
2007	15	189,500	12,633
2004	15	182,100	12,140
2001	20	171,100	8,555
1998	19	167,400	8,810
1995	19	163,400	8,600
1992	22	161,300	7,331
1989	22	157,200	7,145

Note: These statistics courtesy of the Statistics Department and Wellington City Council.



Respondent No: 39

Login: Nicholas Johnson

Email:

Responded At: Oct 04, 2021 16:14:17 pm Last Seen: Oct 04, 2021 00:45:26 am

IP Address:

Q1. Do you support the proposal for Council representation?

No

Q2. If yes, why do you support the proposal for Council representation?

not answered

#### Q3. If no, why do you not support the proposal for Council representation?

In broad strokes Wellington City Council has two issues with representation. The first is low voter turnout and the second is having a relatively equal voice per citizen. Starting with the later issues. A natural consequence of the Maori ward (to which I take no issue and is not part of this review) is that the Maori population in Wellington is just less that 10,000 people. Other wards have between 12,000 and 16,000 people per representative. One of the primary concerns about representative is to have a council that accurately represents the people(this is also mandated under the local governments act 2002, s10 as the overarching purpose of local government). To achieve that purpose more councilors are needed. While this will result in a decrease in salary for councilors which may discourage competent people from putting their name forward due to lack of reward it is important to note that competence of representation is not a statutory purpose only accuracy. Due to the diverse ideas of any population, which can be separated down to the individual, mandates some sacrifice of individual ideas to grouped belief in broadly similar ideas. By creating the Maori ward with a distinct population the council has effectively set the level of representation that needs to be enforced for fair and accurate representation without allowing one group to have a disproportionate voice in council affairs due to more Councillors per head of population. On the first idea. Low voter turnout perhaps needs its own review and careful consideration of the issues and potential solutions. However, one step that council could make is to move the system into alignment with the current national elections. Having a mixed party/ ward system may provide familiarity to the average voter and make the voting system easier and as a result more accessible. Further it would allow representation to more accurately reflect sub-populations that live in wards that do not reflect their values. Any change would of course need to be monitored to asses whether it has improved the system in terms of voter turnout. For the above reasons more councilor positions should be made and an alternative option that allows for a relatively representative proportion of councilors to wards of about one councilor for every 10,000 people should be adopted

Q4. Do you support the proposal for community Yes board representation?

Q5. If yes, why do you support the proposal for community board representation?

not answered

Q6. If no, why do you not support the proposal for community board representation?

not answered

#### Q7. Do you have any additional comments?

No attempt at commenting on the community board representation is being made or should be read into this submission. It's focus is on the representation of the council.

support your submission? Upload it here.	
Q9. Please provide your full name:	Nicholas Richard Johnson
Q10. Please provide your address:	
Q11. Please provide your phone number if you wish to make an oral submission. this is so we can arrange a time with you.	not answered
Q12. Please provide your email address:	
Q13.I am making this submission:	as an individual, or
Q14.If you are making a submission on behalf of an organisation, please provide their name below:	not answered
Q15.I would like to make an oral submission to the Councillor	No
Q16.I am connected to Wellington because	I prefer not to say
Q17. What gender do you identify with?	Male

Q8. Do you have a file you would like to upload to not answered

### Representation review 2021 Submission form

Absolutely Positively
Wellington City Council
Me Heke Ki Pöneke

We want to hear what you think. To have your say on the proposal you can:

- Fill out the online submission form at www.letstalk.wellington.govt.nz
- Email RepReview2021@wcc.govt.nz
- Mail your submission to Freepost Deputy Electoral Officer, PO Box 2199, Wellington 6140

The closing date for feedback is 5pm 4 October 2021

Section 1 - your details (*Submitters must include their name and cont	tact details)
☐Mr ☐Mrs ☐Ms ☐Miss ☐Dr	
First name* ANN	Surname* MALLINSON
Your email*	Phone number*
Residential address*	
You are making this submission  as an individual on behalf of an organisation – organisa	ition's name*
What ward are you in?	I don't know
Do you want to speak about your submission at a Council hearings will take place from 9:30am, Tuesday 12 October 202	1

Privacy statement - what we do with your personal information

All submissions (including names and contact details) are provided in their entirety to elected members. Submissions (including names but not contact details) will be made available to the public at our office and on our website. Your personal information will also be used for the administration of the consultation process, including informing you of the outcome of the consultation. All information collected will be held by Wellington City Council, 113 The Terrace, Wellington, with submitters having the right to access and correct personal information.

#### About the proposal

Wellington City Council is proposing to have 15 councillors total - 14 general ward councillors elected from five wards, one Māori ward councillor elected from one ward over the whole city, and a mayor elected by the whole city.

We are proposing the name Te Whanganui-a-Tara for the new Māori ward.

It is proposed that the ward names be tweaked to remove the backslash. For example, Motukairangi/Eastern Ward would become Motukairangi Eastern Ward.

No changes are being proposed for community board representation. The name of Makara/ Ohariu Community Board is proposed to gain the appropriate macrons to become Mākara/ Ōhāriu Community Board.

Se	ction 2 - questions about the statement of proposal
1.	Do you support the proposal for Council representation?
	☑Yes ☐No
	Comments:   thank it is important to Keys
	the current system of 3 councillars for
	the current system of 3 councillors for each word (except for the smaller
	Packawakawa Would) plus one
	Mary Councillon

2.	Do you support the proposal for community board representation?
	☐ Yes ☐ No
	Comments:
	I am not informed enough
	law not informed enough to comment.
3.	Do you have any other comments?
	No.

Free Post WCC

Absolutely Positively Wellington City Council

Me Heke Ki Poneke





FREEPOST 2199
Deputy Electoral Officer – Representation Review
PO Box 2199
Wellington 6140

#### **Wellington City Council**

via email: RepReview2021@wcc.govt.nz

4 October 2021

#### Submission on the 2021 Representation Review for Wellington City Council

#### Introduction

- 1. Thank you for the opportunity to submit on the 2021 Representation Review for Wellington City Council. I make this submission in a strictly personal capacity, as a resident of Wellington City living in the Pukehīnau/Lambton Ward.
- 2. I support a modified Option 2: Three general wards (aligned closely to General Election boundaries), one Māori ward, and a mayor with no councillors elected at large.
- 3. My submission will cover the following two key points:
  - a. Importance of fair representation
  - b. Understandable and usable boundaries

#### Modified Option 2 supported

- 4. A modified Option 2 provides the best outcomes for effective and fair representation. This modified proposal would include:
  - a. The three wards outlined in the Option 2 proposal, (Ōhāriu/Mana, Wellington Central, and Rongotai, aligned closely to parliamentary electorate boundaries), with four councillors each
  - b. One Māori ward, with one councillor, covering the entire city (as proposed)
  - c. The mayor, elected at large
  - d. No councillors at large (different from Option 2)
- 5. This modified Option 2 would have 13 councillors plus the mayor down one councillor from the status quo, and down four councillors from the proposal in Option 2.

#### Importance of fair representation

- 6. Having fair representation is important, as it allows people to, as equally as possible, determine their elected representatives and dictate the future of their city.
- 7. The council's initial proposal fails to meet the fair representation requirement under the Local Electoral Act, s 19V (2), which states (**emphasis added**):

For the purposes of giving effect to subsection (1), the territorial authority or regional council and, where appropriate, the Commission must ensure that the population of each ward or constituency or subdivision, divided by the number of members to be elected by that ward or constituency or subdivision, produces a figure **no more than 10% greater or smaller** than the population of the district or region or local board area or community divided by the total number of elected members (other than members elected by the electors of a territorial authority as a whole, if any, and the mayor, if any).

- 8. Council's proposal explicitly does not provide for fair representation, as noted on page 6 of the Representation Review 2021 Statement of Proposal.
- 9. The current proposal means that Motukairangi Eastern Ward electors have a greater influence on outcomes than Takapū Northern Ward and Paekawakawa Southern Ward electors.

Ward (Proposal)	Population per member	Variance
Takapū Northern Ward	16,267	10.1%, 1,495
Wharangi Onslow-Western Ward	14,433	-2.3%, -338
Pukehīnau Lambton Ward	14,700	-0.5%, -71
Motukairangi Eastern Ward	12,500	-15.4%, -2,271
Paekawakawa Southern Ward	16,550	12.0%, 1,779
General ward total	14,771	

- 10. Here, the population represented per-member ranges from 12,500 (2,271 people per member fewer than the Wellington average) to 16,550 (1,779 people per member more than the Wellington average).
- 11. Although there will always be variances, the fact that three of Wellington's five wards are outside the 10% tolerance means that nearly 120,000 Wellingtonians are voting in a legally unfair voting representation arrangement.
- 12. Option 2, which aligns to parliamentary electorate boundaries, set by the independent Representation Commission, would provide a much more equal representation for Wellington.

Ward (Option 2)	Population per member	Variance
Ōhāriu/Mana	17,800	3.3%, 567
Wellington Central	17,550	1.8%, 317
Rongotai	16,350	-5.1%, -883
General ward total	17,233	

- 13. Here, the population represented per-member ranges from 16,350 (883 people per member fewer than the Wellington average) to 17,800 (567 people per member more than the Wellington average).
- 14. Option 2 conforms to the fair representation requirements under s 19V (2) of the Local Electoral Act.
- 15. It is clear that a per-member range of -883 to +567 is more equal, and fairer, than a per-member range of -2,271 to +1,779 from the citywide average.
- 16. In short, Option 2 (modified) provides more equal representation in Wellington City than the proposal.

#### Understandable and usable boundaries

- 17. For representation to be effective, it must be understandable and usable.
- 18. The three-ward system proposed under Option 2 (modified) would provide the most understandable and usable representation.
- 19. The boundaries in Option 2 (modified) would work well for electors. They understand the parliamentary electorate boundaries well, with higher turnout for general elections, and with a greater focus on the supports their local MP might provide.
- 20. The current council ward boundaries are less well understood.
- 21. Wellington is a highly urbanised area. As such, communities of interest are harder to assess and establish, with larger zones of interest likely important to citizens, rather than their direct local community, given the substantial cross over of areas utilised and that citizens are linked to.
- 22. As a result, it seems natural and reasonable to use existing electoral communities of interest that are used for parliamentary elections.
- 23. Better alignment of electoral boundaries at a central and local government level could also foster a stronger relationship between local and central government entities and provide better outcomes and support to citizens.
- 24. Young people in Wellington move around a lot, with flat switches and similar a frequent occurrence. Larger ward boundaries would reduce the likelihood that electors move from one ward to another, which is confusing for electors. Alignment with parliamentary electorate boundaries would also better allow young people to understand and remain engaged with civic functions, with shared reinforcement of their local area during local and general elections.

#### Conclusion

- 25. There is an importance balance between having too few people elected to represents people's interest (allowing for more concentrated power) and having a larger and more cumbersome organisation of governance and decision making (with extended debate and inefficiency).
- 26. There does not seem to be a strong argument made that more decision makers are required in Wellington. The modified Option 2 provides a similar number of elected members (13) to the status quo (14), but also achieves fairer and more equal representation.
- 27. Option 2, as it stands, achieves fairer and more equal representation, but also enlarges the number of decision makers to 17, without an assessment of the costs or benefits of such a move.
- 28. As such, there is less evidence, and therefore less desire, to introduce at-large councillors. A modified Option 2 provides a similarly sized council, but with a much-enhanced fairness to local representation.

From: Chris Coad

To: BUS: Representation Review 2021

Cc: Chris Coad

Subject: Representation Review

Date: Friday, 10 September 2021 4:29:39 pm

Th whom it may concern.

I wish to have my say on the representation review. My preference is for the status quo plus the Maori ward.





## Representation review 2021 Submission form

Absolutely Positively Wellington City Council Me Heke Ki Pöneke

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The closing date for feedback is 5pm 4 October 2021

Section 1 - your details (*Submitters must include the	eir name and contact details)
Mr Mrs Ms Miss Dr	
irst name* DOUGLAS Surname* MCKAY	
Your email*	Phone number*
Residential address*	
You are making this submission  as an individual on behalf of an organisat	cion – organisation's name*
What ward are you in?	☐ I don't know
Do you want to speak about your submission at a Hearings will take place from 9:30am, Tuesday 12	

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No changes are being proposed for community board representation. The name of Makara/ Ohariu Community Board is proposed to gain the appropriate macrons to become Mākara/ Ōhāriu Community Board.

Section 2 - questions about the statement of proposal		
Do you support the proposal for Council representation?  Yes  No		
Comments:		

3				
4.	2. Do you support the proposal for community board representation?			
	√Yes □No			
	Comments:			
3.	Do you have any other comments?			
3.	Do you have any other comments?			
3.	Do you have any other comments?			
3.	Do you have any other comments?			
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3.	Do you have any other comments?			

Free Post WCC

Absolutely Positively **Wellington** City Council

Me Heke Ki Pôneke





FREEPOST 2199
Deputy Electoral Officer – Representation Review
PO Box 2199
Wellington 6140



From: Florence p Snowden

To: BUS: Representation Review 2021; Councillor Diane Calvert; Councillor Nicola Young

Subject: Councilors At Large

Date: Sunday, 12 September 2021 6:30:53 pm

We live in Hataitai and are ratepayers.

#### We do not support the introduction of "Councilors At Large.

I tried to complete the submission but I was unable to register because of a difficulty with my password.

We also do not support the addition of an unelected Maori person to the council.

Please reply if there is anything else I have to do to register our opposition to the proposal of having Councilors at Large.

Florence Paula SNOWDEN

Ronald Bernard TURNER

#### Gavin Beattie



## Submission on Wellington City Council's initial representation proposal

#### Introduction

I am making this submission as both a resident of Wellington City and also someone who has a particular interest in good representation review processes.

This interest arises from the fact that until recently I was an adviser to the Local Government Commission and was involved in five rounds of hearings of appeals and objections on council representation proposals. Prior to that I was in the Local Government Policy Team in the Department of Internal Affairs and I led the policy development for the Local Electoral Act including the new representation review provisions.

I am now keen to pass on the experience I have gained on the representation review process and to help ensure councils are aware of and understand the options open to them and also the connections between these options, when determining the best representation arrangements for their district/city.

#### Approach to Wellington City Council's representation review

The consultation document simply notes that the council resolved, on 26 August 2020, to keep the single transferable voting (STV) voting system for the 2022 elections. It also notes, correctly, that this decision is not part of the representation review process.

The required decisions and associated timelines set out in the Local Electoral Act reflect the connections between the various decisions and are designed to assist a council achieve the best representation arrangements for its district/city. These start with the two decisions to be made by councils before commencing the formal representation review process i.e. choice of electoral system (FPP or STV) and option of dedicated Māori representation.

While Wellington City Council resolved to introduce Māori wards and its initial representation proposal includes such a ward and a rationale for it, there is no evidence presented as to the reasoning for the adoption of STV and any role this decision may have played in identifying the council's initial representation proposal.

It is this factor I wish to address primarily. I also raise the issue of the important role community boards can play to assist achievement of effective representation and at the same time go some way to achieving a number of other desirable objectives.

#### Council's motivation for adopting STV

STV is first a <u>preferential</u> voting system in which voters rank candidates according to their preferences. Subject to the number of preferences a voter identifies, they will contribute to the election of at least one candidate. Given this, STV can be seen to be a fairer system in that votes will not be 'wasted' on unsuccessful candidates i.e. they will be transferred to voters' next preferences.

STV can also be a <u>proportional representation</u> system providing representation for communities of interest in approximate proportion to their size. But this will only occur in certain circumstances. It will occur in 'at large' elections or when wards are sufficiently large, generally considered to be at least 5-member wards. By way of contrast, you cannot achieve proportional representation in one-or two-member wards.

This raises the question as to whether the council resolved to retain STV simply as a fairer voting system, or with a view to actually achieving proportional representation for Wellington City's communities of interest? If it is the latter, the council should be considering larger general wards than are proposed in its initial representation proposal and even a fully 'at large' system (i.e. one general ward along with the proposed Māori ward).

#### **Applying STV to Wellington City**

In order to achieve effective representation under STV, it firstly needs to be understood that to be elected to the council, a candidate needs a certain share of the votes called the 'quota'. Applied in Wellington City for the election of 14 councillors from one general ward, the quota of votes to be elected would be just over one-fifteenth of the valid votes cast. Based on 2019 election statistics, the maximum possible quota would then have been 9,485 votes<sup>1</sup>. This, however, is using the total number of electors on the roll, whereas only approximately half this number typically vote, meaning the quota to be elected is more likely to be around 4,742.

#### Potential of STV to achieve effective representation for Wellington City

Using a rounded quota of say 5,000 votes, a candidate in an 'at large' Wellington City election (i.e. one general ward) residing in <u>any</u> of the five current ward areas could easily be elected with a focused local campaign, as shown in the following table.

Ward area	Number of electors on roll in 2019	Assessed number of general electoral population electors <sup>2</sup>
Takapū/Northern	33,823	32,470
Wharangi/Onslow-Western	32,804	31.492
Pukehīnau/Lambton	28,823	27,670
Paekawakawa/Southern	24,475	23,496
Motukairangi/Eastern	28,266	27,135

But importantly, in addition to enabling local geographically-based candidates to be elected, an 'at large' election would also enable candidates representing other significant communities of interest spread across the whole city to be elected. Included here would be candidates representing, for example, particular interest groups such as young people, Māori (not on the Māori roll), other ethnicities, business and environmental interests.

It is not possible to break down currently enrolled Wellington City electors associated with such groups/interests. However, the following statistics are relevant:

<sup>&</sup>lt;sup>1</sup> Calculated by taking the total number of electors in 2019 of 148,191, subtracting the number of electors currently on the Māori roll of 5,918, which equals 142,273, and divided by 15.

 $<sup>^{2}</sup>$  Calculated by using the number of general electoral population (GEP) electors and then taking the proportion of GEP electors to the total electoral population (i.e. GEP plus the Māori electoral population) for the city as a whole (206,800/206,800 + 9,400 = 96%) and applying this in each ward area.

- approximately 10% of the city's population was between 20 and 29 years in 2018 (Statistics NZ census data) and this equates to about 20,300 young electors across the city
- approximately **7,140** Māori electors across the city would be eligible to vote in one general ward (i.e. Māori electors not on the Māori roll)<sup>3</sup>
- approximately 27,800 Asian electors and 7,700 Pasifika electors across the city would be eligible to vote in one general ward

It can be seen that an 'at large' election (one general ward) in Wellington City, with a reasonable understanding of how STV works and particularly the quota needed to be elected (say around 5,000), could result in enhanced representation for the city. This is in the form of effective representation for <a href="both">both</a> local geographically-based communities of interest <a href="mailto:and-communities">and</a> communities of interest spread across the whole city. In other words, this can be seen as 'the best of both worlds' in terms of community representation.

I also note that STV literature suggests STV, used to its full potential, can have a positive impact on voter turnout. This is as a result of more (previously non-engaged) electors seeing, with the help of a little education, they are able to have a say in the election of a particular councillor i.e. their vote will not be 'wasted'. I am not aware of any research in New Zealand to support this and it would also be difficult to undertake this given the relatively small number of councils which have used STV since it was first available in 2004, and the even fewer councils that have used it with elections 'at large' or with large wards. However, to me a positive impact on voter turnout seems plausible when using STV to its full potential and worth considering by a council looking at all possible ways to increase voter turnout.

#### Further benefits of an 'at large' election

An 'at large' election for 14 councillors from one general ward (along with the one elected from a Māori ward) would have the following benefits compared to five general wards:

- allow general voters to vote for <u>all</u> general councillors giving them a sense of having a
  greater say in the running of the city
- provide voters with a greater choice of candidates
- provide residents with more choice when approaching councillors after the elections
- make it easier for councillors to act in the interests of the whole city in line with their oath of
  office
- free council from the constraints of the '+/-10% rule' and the requirement to seek Local Government Commission endorsement of any non-compliance with the rule.

#### Possible disadvantages of an 'at large' election

A perceived disadvantage of 'at large' elections may be seen as a need for candidates to campaign across the whole area which is seen as daunting and costly. I have shown above, however, that with an understanding of STV, this is not necessary for election. For the purposes of achieving the quota of votes to be elected, campaigning can be targeted either in local geographically defined areas, for example the current ward areas, or at particular communities of interest spread across the city.

<sup>&</sup>lt;sup>3</sup> Calculated by taking 75% of the total Māori population in Wellington City of 17,409 in 2018 (Statistics NZ website) as being over 18 years, equalling approximately 13,057, and then subtracting 5,918 being the number of people currently registered to vote in the Māori ward (Electoral Commission website).

Another disadvantage of an 'at large' election in Wellington City may be seen as a likely long list of candidates standing for the say 14-councillor positions. For the 2019 elections, the total number of candidates was 35. I note, for information, two councils, Dunedin City and Palmerston North City, which both use STV in 'at large' elections had 37 and 27 candidates respectively in 2019. It is also worth noting that it is not required for voters to rank all candidates under the STV voting system.

However, if for this reason, or any other, the council resolves not to adopt an 'at large' election for one general Wellington City ward, it could consider either two or three general wards and still achieve some of the benefits of proportional representation. I note, for example, the council did consider a possible option of three wards based on the parliamentary electorates.

#### The importance of communities of interest

In line with Local Government Commission recommended good practice, representation reviews should commence with the identification of communities of interest for the purpose of providing them with effective representation. As I have outlined above, communities of interest may be either local geographically-based communities or ones spread across the city. What is seen as an appropriate balance between both types of communities, and bearing in mind the nature of STV, should be what determines whether there are to be wards and, if so, the size of these wards.

The officers' report to the council meeting on 26 August acknowledges the need to identify communities of interest. In analysing various ward options, the report identifies options of moving whole suburbs between wards in order to comply with the '+/-10% rule'. While compliance might be achieved in some cases thereby avoiding the need for Local Government Commission endorsement, care needs to be taken that existing communities of interest are not split between wards as a result. On the other hand, evidence needs to be provided to support non-compliance with the '+/-10% rule' in order to avoid such splitting of communities of interest. It is not clear to me the extent to which the council is able to demonstrate the necessary demarcations of geographic communities of interest in the city.

As I have outlined above, this level of analysis can be avoided by the adoption of a fully 'at large' system which can work as a type of 'informal ward system' for local geographically-focused councillors while also providing for councillors representing communities of interest across the city. What this requires is simply a good understanding of the full potential of STV.

Finally, I note the officers' report acknowledges this argument to a certain extent in the analysis of a mixed 'at large'/wards system and the suggestion that council considers "those communities that are geographically distinct, and those that are spread across the city. Having some councillors elected by the entire city might be a better way of representing any communities which are spread across the city." The report goes on "having some councillors elected by the whole city could result in a different type of candidate running for Council."

#### Community boards: Additional local representation and empowerment

Clearly there are benefits in adoption of 'at large' elections (one general ward) for Wellington City. As noted, this should not be seen as at the expense of dedicated representation for local geographically-based communities of interest within the city. However, to reinforce this, community boards can further guarantee local representation as well as provide other important benefits.

While the council is proposing to retain the two current community boards, there appears to have been little, if any, consideration to possible benefits from establishing further community boards.

By being representative of their communities, community boards can assist the council to achieve the statutory principles (set out in section 14 of the Local Government Act) that it is required to act in accordance with, including:

- making itself aware of, and having regard to, the views of all of its communities
- when making a decision, taking account of the diversity of the community and the community's interests
- in taking a sustainable development approach, take into account the well-being of people and communities.

In a practical sense, community boards can assist councils achieve the objectives set out in their significance and engagement policy; with some councils using their boards to lead or co-lead council consultation in their communities.

Community boards can play an active place-making role and promote resilience in local communities, with resilience here being the apparently increasing need for the ability of communities to "survive, adapt and thrive in the face of stresses and shocks (natural and manmade)" in the area. These roles are made easier when the communities concerned are distinct and geographically identifiable for residents.

In relation to a local place-making role for community boards, this can be promoted by a council making delegations of decision-making in respect of the operation of local community facilities such as libraries, parks, swimming pools and community halls, and services such as local traffic control and parking (the 'service delivery' dimension of a community of interest). Such delegations have the dual benefits of empowering local communities and thereby encouraging community engagement, but also allowing the council to focus on strategic city-wide matters. At the same time, it is worth noting that any delegations of decision-making would be subject to council city-wide policies and council set budgets.

Community boards can also be used to play a key facilitating role as part of an active and locally focused civil defence and emergency management strategy aimed at promoting local resilience.

The experience of councils where community boards can be seen to be most effective, is that this depends on a combination of mutually understood protocols and expectations between the council and its community boards, and also appropriate substantive delegations.

#### Conclusion

With its decision to introduce a Māori ward, this representation review provides the council with an opportunity to take a fresh look at the best representation arrangements for Wellington City. The fresh look should involve reflecting on the potential of STV to provide effective representation for both local geographically-based communities of interest and for communities of interest spread across the whole city. To achieve this potential, I believe the council should seriously consider introducing fully 'at large' elections (one general ward and one Māori ward).

I believe the suggested fresh look should also involve reflecting on the ability of community boards to provide effective representation for communities across the city as well as promoting local community engagement and well-being. I don't believe it would be appropriate to introduce new boards across the city at this point in the review process, but I believe they warrant deeper consideration by the council in the future.

I think the idea of changing the boundaries to be in line with the current parliamentary ward boundaries would be a good idea. This creates consistency for voters and therefore less confusion.

I do not agree with an increase in the amount of Councillors other than the increase of one for the Maori ward. The expense of an increase would not outweigh the cost.

Regards Jacqueline Carroll

### Representation review 2021 Submission form

Absolutely Positively Wellington City Council Me Heke Ki Pöneke

We want to hear what you think. To have your say on the proposal you can:

- Fill out the online submission form at www.letstalk.wellington.govt.nz
- Email RepReview2021@wcc.govt.nz
- Mail your submission to Freepost Deputy Electoral Officer, PO Box 2199, Wellington 6140

The closing date for feedback is 5pm 4 October 2021

Section 1 – your details: (*Submitters must include their name and con	itact details)
☐Mr ☐Mrs ☐Miss ☐Dr	
First name* Jacqueline	Surname* Park
Your email	Phone number*
Residential address*	
You are making this submission	1
as an individual on behalf of an organisation - organis	ation's name*
What ward are you in? Lambton	I don't know
Do you want to speak about your submission at a Council heari Hearings will take place from 9:30am, Tuesday 12 October 202	

Privacy statement - what we do with your personal information

All submissions (including names and contact details) are provided in their entirety to elected members. Submissions (including names but not contact details) will be made available to the public at our office and on our website. Your personal information will also be used for the administration of the consultation process, including informing you of the outcome of the consultation. All information collected will be held by Wellington City Council, 113 The Terrace, Wellington, with submitters having the right to access and correct personal information.

#### About the proposal

Wellington City Council is proposing to have 15 councillors total - 14 general ward councillors elected from five wards, one Māori ward councillor elected from one ward over the whole city, and a mayor elected by the whole city.

We are proposing the name Te Whanganui-a-Tara for the new Māori ward...

It is proposed that the ward names be tweaked to remove the backslash. For example, Motukairangi/Eastern Ward would become Motukairangi Eastern Ward.

No changes are being proposed for community board representation. The name of Makara/ Ohariu Community Board is proposed to gain the appropriate macrons to become Mākara/ Ōhāriu Community Board.

Do you su	pport the proposal for Counci	l representation?	
₩Yes [	] No		
Commen	ts:		

2.	Do you support the proposal for community board representation?
	Yes No
	Comments:

3. Do you have any other comments?

[ Support the status good for plus one - local words

Free Post WCC

Absolutely Positively **Wellington** City Council

Me Heke Ki Pöneke

PRIVATE BOXES

2 2 SEP 2021

New Zealand Post WELLINGTON

FREEPOST 2199
Deputy Electoral Officer – Representation Review
PO Box 2199
Wellington 6140

From:
To: Sear

Subject: RE: WCC Representation Review 2021

Date: Sunday, 10 October 2021 5:53:11 pm

Attachments: <u>image001.png</u> <u>image002.png</u>

Thanks Sean,

A belated reply but I did discuss with the Mayor and was happy with the proposal and review recommendation.

Regards,

John Apanowicz

From: Sean Johnson

Sent: Tuesday, 21 September 2021 1:44 PM

To:

Subject: WCC Representation Review 2021

Kia ora Makara/Ohariu Community Board members,

You may be aware that WCC is currently undergoing a representation review process. There was some information about this in the agenda of your cancelled meeting on 9 September. A representation review looks at the way that Wellington City is represented through Council and Community Boards.

# No changes to the representation for the Makara/Ohariu Community board are being proposed.

What is being proposed is to change the name of the Makara/Ohariu Community Board so that it has the appropriate macrons – Mākara/Ōhāriu Community Board.

Mākara and Ōhāriu (with macrons) are the recommendations from the NZ Geographic Board – see attached email.

For Council we are proposing to keep the current ward structure exactly the same and add one councillor to accommodate the new Māori ward councillor that Council agreed to earlier this year.

Consultation for the representation review is currently live and will close on 4 October: <a href="https://www.letstalk.wellington.govt.nz/representation-review-2021">https://www.letstalk.wellington.govt.nz/representation-review-2021</a>

We would really like to hear what you have to say, either collectively as a group or as individuals.

I'm very happy to come and talk to any other groups you are part of too.

You can submit via the link above, or send any thoughts by email.

If you have any questions, feel free to email them through or give me a call.

### Ngā mihi nui,

#### **Sean Johnson**

(Pronouns: He/Him)

Senior Democracy Advisor | Strategy & Governance | Wellington City Council

## Representation Review 2021 - Make a submission at www.letstalk.wellington.govt.nz

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Absolutely Positively **Wellington** City Council

Me Heke Ki Pôneke

For the attention of:

# DEPUTY ELECTORAL OFFICER, WELLINGTON CITY COUNCIL

By hand

Following the Council's Public Notice dated September 4 2021 this is my submission on the Council's initial proposal for representation arrangements for the 2022 local elections.

I submit that the Council has failed to take proper account of the effects of its establishment of a Maori Ward.

Firstly, its proposed naming for its Non-Maori Wards has failed to take proper or fitting account of the departure from those Wards of voters on the Maori Electoral Roll.

Secondly, the Council's Public Notice has failed to alert the public to the extent of its proposed departure from the maximum variance allowed in respect of the members per the population of each ward. In this the Council has strayed from the stipulated legal maximum variance in one case by 54% (fifty-four percent) and in another by over 20% (twenty percent).

This is exorbitant, unacceptable and wrong.

## NAMING OF NON-MAORI WARDS (PAKEHA WARDS)

I submit that it is absurd to use a rarely recognised Maori word in front of a readily recognised English-language word when naming the Council's newly proposed Pakeha Wards. In the Council's proposal it is absurd that, in the non-Maori Wards, the Maori words Takapū, Wharangi, Pukehīnau, Motukairangi and Paekawakawa are used in addition to the names Northern Ward, Onslow-Western Ward, Lambton Ward, Eastern Ward and Southern Ward.

The height and breadth of this absurdity as well as its incongruity can be seen in the Council's failure to use any English-language word in the naming of the proposed Maori Ward.

## EXORBITANT VARIANCE FROM THE REQUIRED 10%

The Council should consider a compliant option such as:

1/ an option based on the three parliamentary constituencies in the capital viz:

Ward	Members	Population	Pop. Per Member	Variance
Ōhāriu/Mana	4	71,200	17,800	3.3%
Wellington Centra	4	70,200	17,550	1.8%
Rongotai	Ą.	65,400	16.350	510%
Plus Te Whanganu	i-a-Tara V	Ward with on	e membér represen	iting a Maori
population of 9,416	D.		Д	

In this option the aligning of local and central election boundaries would give the voter an easier and more consistent election experience and would be even more appropriate in New Zealand's Capital City than it is elsewhere in New Zealand. It should also be noted that voter turnout for central elections is higher than for local elections and that more people are familiar with their electorates than they are with their Wards.

or 2/ the third option put before the Council at its meeting on August 26 2021. In this option, in addition to the Maori ward, six Pakeha Wards each with two Councillors were proposed viz:

Ward	Members	Population	Pop. Per Member	Variance
Upper North	2	36,000	18,000	4.4%
Lower North	2	32,900	16,450	4.5%
West	2 .	32,100	16,050	6.9%
Central	2	37,100	18,550	7.6%
South	2	34,100	17,050	1.1%
East	2	34,600	17,300	0.4%

Plus Te Whanganui-a-Tara Ward with one member representing a Maori population of 9,410.

(Note that, if it is considered desirable to have Johnsonville and Newlands in the same Ward, then a four-member "Northern" Ward would be acceptable.)

Finally, I declare that I have no plans to stand as a candidate in any future election for the Council and have been completely unaffected by any overtures from any sitting Councillor or other person who might have sought to influence my submission with the intention of further influencing the forthcoming election.

My submission has been made because of the concerns I have mentioned about the naming of Wards and the unacceptable variances in the numbers of voters in the Wards proposed by the Council.

I ask to present my submission personally on behalf of the organisation "Caring Wellingtonians" noting that it is possible that some of my figures might need to be changed when further information from the Council has been received.

SIGNED

Michael Gibson

September 15 2021

Michael Sib



Sean Johnson Senior Democracy Advisor Strategy and Governance Wellington City Council

#### Dear Sean

This is our submission on the Wellington City Council's Representation Review 2021. We are Wellington City ratepayers.

We disagree with the Council's representation proposal, in particular the establishment of a Maori ward without seeking public agreement to this very important quasi-constitutional change via a poll of Wellington City electors.

There is far too much emphasis today on dividing the community by race rather than focusing on our common humanity. When membership of an ethnic category takes precedence over citizenship as a person's primary political status this has huge implications for community cohesion and democratic government. When we politicise ethnicity, we move towards ethno-nationalism and an ethno-state. Historical and current experience (e.g. Nazi Germany, Bosnia-Herzegovina, 1970s Uganda, Rwanda, South Africa, Malaysia, Fiji) should make us very wary of going down this path. Unfortunately, a wave of so-called "critical theory" nonsense, which has spread out from certain American universities and infected the general community, has produced a sort of madness of crowds, which now means that only brave politicians are willing to stand up for liberal democracy and against ethno-nationalism. (In the Wellington context, Nicola Young and Malcolm Sparrow deserve special mention as liberal democratic heroes.)

Statistics from the Electoral Commission show that, in Wellington City, the number of people on the General Roll is 157,637 and the number on the Maori Roll is 5,916. Since those on the General Roll will be represented by 14 councillors, this produces a quota of 11,260 enrolled electors per councillor for the General Roll versus 5,916 per councillor for the Maori Roll. (Note that these figures relate to enrolled electors, not the population figures used in the Council discussion document). This means that a vote cast in the Maori ward will have 1.9 times the weight of a vote cast in a general ward. The discussion document identifies concerns about relatively minor breaches of the "10 per cent rule" with the Council's proposal, but the over-representation breach for the Maori ward is 90 per cent. We contend that this this discrepancy is fundamentally inconsistent with the liberal democratic principle that each elector should have one vote of equal value.

We understand that provisions in the Local Electoral Act mean that the "10 per cent rule" does not apply to Maori wards, so this massive over-representation is technically legal. However, we submit that it is a moral breach of the principle of fair representation and fundamentally inconsistent with liberal democracy. Consequently we strongly urge councillors to reverse their decision to establish a Maori ward. If the Maori ward is established, it will create an historic wrong, but, unfortunately, we may need to wait for a new Council or the reinstatement of the democratic right to demand a poll of electors, for this wrong to be rectified.

With respect to the representation options in general, the one that we think would be the best, but which has not been put forward for consideration, is the election of all councillors at large. Wellington is a small city and most issues considered by councillors affect all citizens to some degree. Consequently, our preference is for all councillors to be elected directly by and responsible to the citizenry as a whole.

Of the options actually proposed by the consultation document, our preference is Option 2. It has the smallest representational variance and hence the smallest deviation from fair representation. It also has the broadest geographical representation per ward, which more closely reflects the reality of Wellington life for most residents.

It is disappointing to see that the Council's proposal actually breaches the fair representation principle for three of the general wards (as well as being a gross moral breach of that principle for the Maori ward).

Thank you for considering our submission.

Yours sincerely

Ross and Sarah Weenink

## Wellington City Council Representation Review Submission by Sam Somers

My submission here today is to oppose the Council Recommendation of sticking with the status quo plus Maori Ward in its recommendation and put my support behind alternative option, option 3 with amendment.

I support option 3 because it will split Wellington into 6 general wards and 1 maori ward, which would allow for future growth in population. I would like the option to be amended to scrapping councillors at large and replace all ward councillor numbers from 2 to 3, with the exception of Maori Ward which wouldn't meet the population quota for 3 councilors. This make up would be 18 General Ward Councillors, 1 Maori Ward Councillor and 1 Mayor. This would restore it to the same number of councilors that we had in 2001, when our population was 163,000 people or 8,579 people per councillor. The reason why I am not supporting councillors at large is because we have had past experience of these councilors being elected from a certain section of the city, and reducing local representation and with STV, this actually helps them get elected with a smaller margin of first preference votes. Also the first time in the 20th century we have a councilor elected south of the basin was in the 1980's when wards were introduced, whereas Prime Minister, Peter Fraser was elected to the Seat of Brooklyn in 1946.

Here is what quota looks like per ward based 3 councilors per general ward Population Quota would be 11489 people per councillor, Maori ward would remain at 9420, but this could change at the next MEO in 2023

Ward	Members	Population	Pop. Per Member
Upper North	3	36,000	12000
Lower North	3	32,900	10967
West	3	32,100	10700
Central	3	37,100	12367
South	3	34,100	11367
East	3	34,600	11533
Total	18	206800	11489

Maori 1	9,420	9,420
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I would suggest consulting with local communities on the complete makeup of wards when drawing up the boundaries with this option as there might be some communities being split in half. One would be shifting Crofton Downs from West ward to Lower North ward, while shifting Wadestown from Lower North ward to either West ward or Central ward, for example.

This option would also help future proof our makeup for population growth for many election cycles to come in the future, as we have had Population Growth of 60,000 people by the 2017 census but a representation decrease since 2001 from 19 councilors to 14. This proposal restores the representation to 2001 levels.

The Maori Ward population number should be reviewed before the 2025 local body elections after the 2023 MOE, as numbers may change, increasing or decreasing the number of people on the Maori Roll, which may result in the need to expand the number of councilors for the Maori Ward

Concerns that might be outside the scope of the review but need to be mentioned.

- Our Voting system only allowing only 1 vote per ward, rather than 1 vote per elected position available, like FFP.
  - Potential solution would be to give voters X number 1's per position available in that ward, currently would be 2 number 1's for Paekawakawa Southern Ward but 3 number 1's Wharangi Onslow-Western Ward.
- Advocating to central government for when the MEO occurs for those Maori who
  can advocate for whether they want to be on the Maori Roll or General Roll for
  General Election and a separate option for Local Government Representation.
  There are many people who made their last decision at the MEO based on
  General Election only and the playing field has changed since 2018
  - Issues it might bring up, is general ward councilor candidates showing up as not living in the constituency when all it is, they are on the Maori Roll.
  - Voters may not be able to change which roll until 2023 but may want to have separate MEO options for Central and Local Government and I believe the council should advocate for this option to be available before the next MEO goes ahead.
- We need to have a desired quota number for councilors in the future when
  population grows, we adjust our numbers of councilors to suit. We have this with
  the general election being the south island population divided into 18, and that
  becomes the population electorate quota for the country. A similar system needs
  to be in place for Wellington City Council.
  - This would remove the controversial issue of increasing representation along with population growth

30 September 2021

Wellington City Council

By email: <a href="mailto:repreview2021@wcc.govt.nz">repreview2021@wcc.govt.nz</a>

Kia ora,

I hereby submit the following as the Tawa Community Board's submission on the 2021 Wellington City Council Representation Review, on behalf of the residents of Tawa, Linden, Grenada North, and Takapū Valley.

- 1. The Community Board supports Council's preferred option of adding one Māori ward with one Councillor, and maintaining the geographic wards as is. While the Representation Review is not considering the Māori ward issue, we express our support of Council's decision to institute a Māori ward, as well as to appoint voting mana whenua representatives to Council.
- We agree that the next scheduled representation review is the right time to re-think the
  overall structure of Council's representation arrangements, especially given the
  uncertainty posed by current local government reforms. We look forward to engaging
  with Council on its responses to these reforms.
- 3. We applaud Council's intention to correct the name of our fellow Community Board to include the correct tohutō, in line both with Council's aim to whakamana te reo Māori under Te Tauihu, as well as with the orthographic conventions set out by Te Taura Whiri i Te Reo Māori.
- 4. We additionally support Council's intention to retain both Community Boards in their current form. The work we do for our communities is clear and positive, and we look forward to continuing our strong relationship with Council into the future.
- 5. We note that the Board's Deputy Chair has had positive discussions with Tawa College prefects regarding possible new representation options for College students on the Community Board, important given the inaccessibility of regular democratic representation to those under the age of eighteen. We would appreciate a private round-table opportunity to discuss these possibilities with Councillors, Democratic Services officers, and Tawa College students, in order to come up with a way forward.

We look forward, as always, to working closely with you to help Tawa, and Wellington as a whole, be a place everyone can love living in.

Ngā mihi nui,

The Tawa Community Board

Jackson Lacy Deputy Chair

Anna ScottGraeme HansenMalcolm AlexanderRichard HerbertElected MemberElected MemberElected MemberElected Member

From: <u>Victoria Crawford</u>

To: <u>BUS: Representation Review 2021</u>

**Subject:** Representation review

Date: Sunday, 19 September 2021 6:20:30 pm

## Kia ora Deputy Electoral Officer

I have read with interest the proposal and alternatives considered, for Wellington City Council's elected members.

Unfortunately the option I support does not seem to have been considered. While a population base may have logic for the general membership, it does not for the Maori representation. It is untenable to expect a single Maori counsellor to to cover all the various committees the council has from a tikanga Maori, Te Ao Maori and or Treaty of Waitangi perspective. This is not a numbers proposition, it is about equity.

I consider a minimum of three Maori seats are required, if the Council has any genuine intention to help bring a bicultural approach to its work.

I note several of the proposals have counsels at large - I urge you to reconsider the options and provide for a minimum of three Maori representatives. Alternatively, replace one general seat with a Maori seat in each ward.

If there is any possibility that my views will receive genuine consideration, I am happy to speak to my submission.

Nga mihi Vic Crawford.