

MAKARA/OHARIU COMMUNITY BOARD 20 AUGUST 2009

REPORT 1 (1215/13/IM)

PROPOSED ROAD REALIGNMENT BY STOPPING AND LAND EXCHANGE AT SOUTH MAKARA ROAD

1. Recommendations

It is recommended that the Makara/Ohariu Community Board:

- 1. Receive the information.
- 2. Endorse the recommendations contained in the report to be considered by a joint meeting of the Regulatory Processes and Strategy and Policy Committees on Thursday 17 September 2009.

Attached as appendix 1 is the report which the joint meeting of the Regulatory Processes and Strategy and policy Committees will be considering at its meeting on Thursday 17 September 2009.



APPENDIX 1 JOINT REGULATORY PROCESSES & STRATEGY & POLICY COMMITTEE 17 SEPTEMBER 2009

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PROPOSED ROAD REALIGNMENT BY STOPPING AND LAND EXCHANGE AT SOUTH MAKARA ROAD

1. Purpose of Report

The purpose of this report is to obtain Council approval for a road realignment at 563 South Makara Road pursuant to the Public Works Act 1981 by carrying out the following land exchange:

- 1) Stopping of the unformed part of South Makara Road and sale to the adjoining owner in exchange for;
- 2) The acquisition of privately owned land at 563 South Makara Road in order to legalise the existing vehicle access track as road and facilitate public pedestrian, cycle and horse access down Karori Stream.

2. Recommendations

Officers recommend that the Committee:

- 1. Receive the information.
- 2. Recommend that Council:
 - (a) Agree pursuant to Sections 116 and 117 of the Public Works Act 1981 to declare surplus and stop a section of unformed road adjoining 563 South Makara Road being approximately 3,570 square metres which is highlighted red on the Spencer Holmes plan numbered S09-0608-01 in Appendix One.
 - (b) Agree to dispose of the area of stopped road in 2(a) to the adjoining owner and amalgamate the stopped road with the adjoining land to be held in Computer Freehold Register WN453963, yet to be created as part of an approved subdivision (in SR 188027).
 - (c) Agree to acquire approximately 4,777 square metres of land highlighted in blue on the Spencer Holmes plan numbered S09-0608-01 in Appendix One and vest it as road pursuant to section 114 of the Public Works Act 1981.

- (d) Authorise the Chief Executive Officer to negotiate and complete all further terms of the land exchange, road stopping and vesting of the new road.
- *3.* Note that this will be a cost neutral land exchange for the sections of land described above.
- 4. Note that the costs associated with carrying out the road stopping and land exchange will be met by Council as this agreement facilitates public access down Karori Stream (a key initiative of the Open Space Access Plan, 2004). These include all survey, valuation and Council's legal costs for this application.
- 5. Note that as part of the subdivision SR 188027 the Council has secured an easement through Kinnoull Station down Karori Stream which follows the existing 4WD track and will open this access way to pedestrians, cyclists, and horse riders.

4. Background

4.1 The Proposal

New Zealand Forestry Group Limited (NZFGL) own rural land at 563 South Makara Road known as the Kinnoull Station. NZFGL are in the process of subdividing Kinnoull Station into lifestyle blocks (SR 188027). Council officers have secured an easement granting right of access along the 4wd track that traverses the valley floor through Kinnoull Station as part of the subdivision. At the northernmost end this is temporary pending the current proposed road realignment (see Appendix Two). The easement allows for pedestrian, horse, and cycle access along the existing 4WD track. Karori Stream Access is one of the top 10 initiatives of the Council's Open Space Access Plan (2004). Full access down Karori Stream is dependent on securing access a section of Terawhiti Station and Council officers will begin negotiations this year.

In order to complete the public access through the Kinnoull Station down Karori Stream, Council is to acquire approximately 4,777 square metres of Kinnoull Station's land highlighted in blue on the attached Spencer Holmes Plan S09-0608-01 (see Appendix One) as road. These areas are currently used as road and contain a vehicle track. The acquisition of the land will legalise the current use of the track.

This will also require Council to stop one section of unformed legal road on South Makara Road which adjoins the property situated at 563 South Makara Road. The area comprises of $3,570m^2$, highlighted in red on the attached Spencer Holmes Plan S09-0608-01 (see Appendix One). If the road is successfully stopped, the land will be amalgamated with the adjoining land at 563 South Makara Road to be held in Computer Freehold Register WN*453963* to be used in conjunction with the existing land holding.

4.2 Site Description

The road to be stopped is approximately 3,750 square metres situated entirely within the boundary the NZFGL property at 563 South Makara Road and is in the north western part of the property (see circled area in Appendix Two). This land is generally flat to undulating and is covered in pasture. There is also a wool store shed built on it, as part of the farm operations of Kinnoull Station.

The existing vehicle track is located on land just to the east of the unformed legal road and is of a similar contour. The land to be acquired for road around this track is approximately 4,777 square metres and will provide the minimum standard 20 metre legal road width.

5. Discussion

5.1 Statutory Criteria - Public Works Act 1981 Requirements

The proposed road realignment, by stopping of the road and its exchange for any other land required for road is provided for under the provisions of sections 114, 116 and 117(3)(a) of the PWA.

The disposal of stopped road, pursuant to Section 117 of the PWA, is exempt from Section 40 offer back requirements where it is required for exchange, as it is in this case. This is due to the continued public work requirement for road around the existing vehicle track instead of the unformed legal road.

Road Stopping is provided for under the provisions of Section 116(1) of the PWA and Section 114 of the PWA will be used to declare the new area of road vested in the Council as road.

5.2 Consultation

Consultation with the relevant Council Business Units was sought as part of this application and unconditional consent was obtained from WCC Parks and Gardens, WCC Roading and Traffic and WCC Development Planning and Compliance. We are currently consulting with WCC Treaty Relations and an update of this should be available at the joint meeting.

Officers are currently in the process of consulting with the relevant Service Authorities and will be in a position to verbally update the joint Committee on this. However, as the unformed legal road is situated entirely within the boundary of 563 South Makara Road and is not sealed and there are limited services in this rural locality.

Service Authorities consent or conditions will be obtained from the following:

- United Networks Limited (electricity)
- Areva Telecommunications on behalf of Telecom (Telecommunications
- Telstra Clear (Telecommunication)
- WCC Capacity on behalf of WCC Water Supply
- Powerco Limited (gas)
- Nova Gas Pipelines

5.3 Adjoining Landowners Consultation/Public Notification

A road stopping under Section 116 of the PWA requires compliance with either of the following requirements:-

Adequate road access to land adjoining the road is left or provided for; or The owners of the land adjoining the road or part of the road give their consent in writing.

The proposed stopping will not compromise the legal or physical access to any other landowner's property. It will actually legalise the current informal use of the existing vehicle track as road.

The written consent to the proposed stopping has been obtained from the only adjoining landowner which is NZ Forestry Group Ltd.

No public notification is required as this is a stopping and land exchange under the PWA and it demonstrates a public work requirement of road realignment. It is appropriate to use the PWA process rather than the Local Government Act 1974 (LGA) road stopping process in circumstances such as this where a realignment is required to ensure the practical formed access is legalised as road.

5.4 Completion of Stopped Road

The land exchange and road stopping is formalised by a declaration by the Minister for Land Information which is published in the Gazette. A formal request will be made to the Minister to issue a declaration once the agreement is unconditional. Following the publication of the Gazette notice this part of South Makara Road will cease to be road and will be amalgamated into the adjoining landowner's title which is yet to be created. The land required for road will transfer and vest in Council as legal road at the same time.

5.5 Valuation of land to be exchanged and agreement

A current market valuation of the land to be stopped and exchanged will be carried out by an independent registered valuer. Officers and NZFGL have agreed in principle that this value will also be adopted for the land to be acquired. This will make the exchange cost neutral and effectively a "land for land" exchange.

The Chief Executive Officer will finalise all negotiation details of the land exchange agreement.

6. Conclusion

The outcome will be formal realignment of the legal road to where it is currently located, ensuring continued public access to the South Coast along the Karori Stream over the existing vehicle track.

The stopping will remedy the existing woolshed encroachment on legal unformed road and Council will acquire land currently used as road (existing vehicle track) by way of a land exchange which will legalise the track as road.



The road stopping and land exchange proposal is being processed in accordance with the requirements of the PWA as a road realignment. It is expected that land exchange will be cost neutral to the Council apart from the survey, valuation and legal costs mentioned earlier.

Contact Officers: John Vriens, Property Advisor, Property Services and Amber Bill, Manager Community Engagement & Reserves, Parks & Gardens

Supporting Information

1)Strategic Fit / Strategic Outcome

In line with the Council's financial principles, assets that are declared surplus to strategic or operational requirements are sold.

The sale of legal road, where surplus to strategic requirements, is mandated under the Council's 2004 Road Encroachment and Sale Policy.

The paper supports Council's strategic direction for Open Space Access and in accordance with the Open Space Access Plan (2004).

2) LTCCP/Annual Plan reference and long term financial impact

Provision for undertaking this road realignment work is contained within the overall organisational budget.

This report is a step towards the possible sale and acquisition of the legal road, by exchange under the PWA. At this stage, the value has not been quantified as valuations are carried out at a later stage in the road stopping process. The exchange price will be cost neutral to the Council and the landowner as both sale and purchase price will be equal.

There are no adverse financial implications imposed on the Council arising from this road stopping and acquisition, by land exchange proposal. Most of the costs associated with this proposal will be met by Council including all survey, administration and its own legal costs. This proposal will benefit Council in practical terms as it will acquire land required for road, by exchange.

3) Treaty of Waitangi considerations

We are currently in the process of consulting with local iwi, as we usually do for any proposed road stopping application.

4) Decision-Making

This is not a significant decision. This report sets out the Council's options under the relevant legislation and under the Council's 2004 Road Encroachment and Sale Policy.

5) Consultation

a)General Consultation

Consultation with the relevant Internal Business Units has been carried out as part of this application. Roading & Traffic and Parks & Gardens support the proposed road stopping and acquisition to realign the road. Development Planning and Compliance consent subject to the Kinnoull Station subdivision conditions in SR 188027, being met. The adjoining land owner consents to the exchange and will be a party to the agreement.

Service Authorities are being consulted with and will either consent or provide conditions.

6) Legal Implications

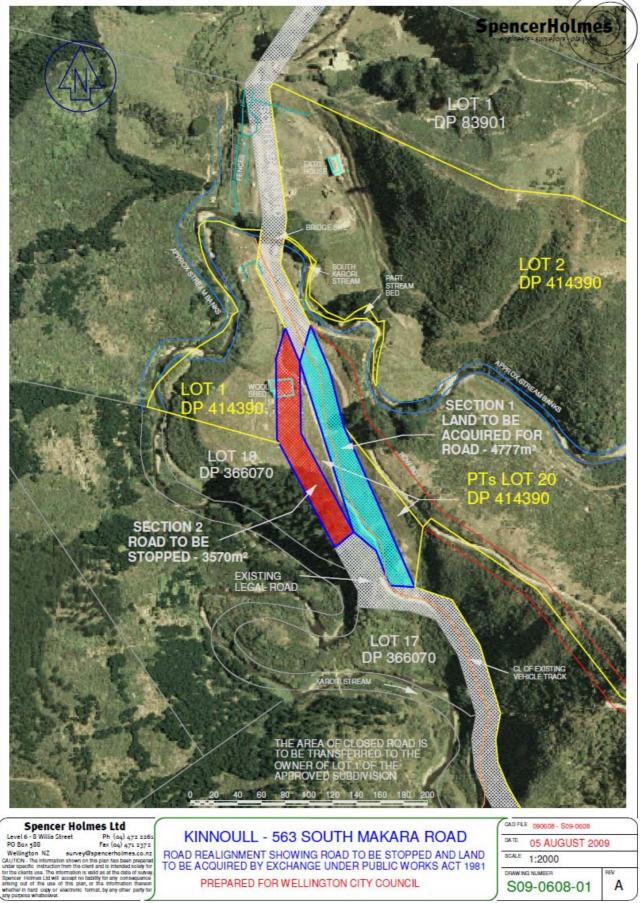
The road stopping and acquisition proposal by exchange complies with the relevant council policies and is being processed in accordance with Sections 114, 116 & 117 of the Pubic Works Act 1981, as a road realignment. Council's lawyers have been consulted during the development of this report

APPENDIX 1

S09-0608-01

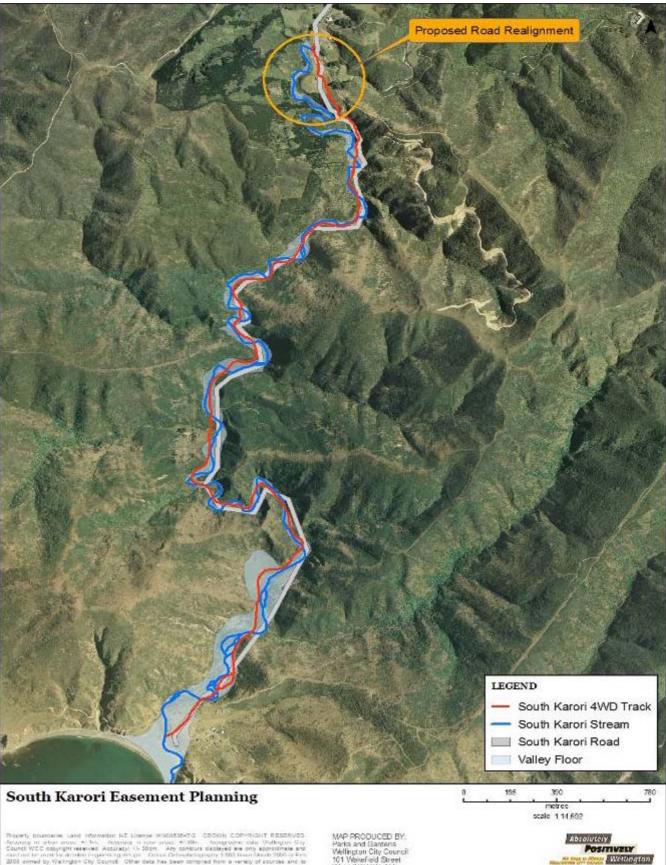
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APPENDIX ONE - ROAD REALIGNMENT PLAN



PREPARED FOR WELLINGTON CITY COUNCIL

APPENDIX 1 APPENDIX TWO - LOCALITY MAP



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MAP PRODUCED BY: Parks and Gardens Wellington City Council 101 Weikefield Street WELLINGTON, NZ