

**ORDINARY MEETING**

**OF**

**STRATEGY AND POLICY COMMITTEE**

**MINUTES**

**Time:** 9:30am  
**Date:** Thursday, 6 August 2020  
**Venue:** Ngake (16.09)  
Level 16, Tahiwī  
113 The Terrace  
Wellington

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**PRESENT**

Mayor Foster  
Councillor Calvert (Deputy Chair)  
Councillor Condie  
Councillor Day (Chair)  
Councillor Fitzsimons  
Councillor Foon  
Councillor Free  
Councillor Matthews  
Councillor O'Neill  
Councillor Pannett  
Councillor Paul  
Councillor Rush  
Councillor Sparrow  
Councillor Woolf  
Councillor Young



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## 1. Meeting Conduct

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### 1.1 Karakia

The Chairperson declared the meeting open at 9:31 am and invited members to stand and read the following karakia to open the meeting.

**Whakataka te hau ki te uru,  
Whakataka te hau ki te tonga.  
Kia mākinakina ki uta,  
Kia mātaratara ki tai.  
E hī ake ana te atākura.  
He tio, he huka, he hauhū.  
Tihei Mauri Ora!**

Cease oh winds of the west  
and of the south  
Let the bracing breezes flow,  
over the land and the sea.  
Let the red-tipped dawn come  
with a sharpened edge, a touch of frost,  
a promise of a glorious day

### 1.2 Apologies

No apologies were received.

### 1.3 Conflict of Interest Declarations

Mayor Foster declared a conflict of interest in relation to item 2.3 Gambling Venues Policy and agreed not to participate in debate or vote on the item.

### 1.4 Confirmation of Minutes

**Moved Councillor Day, seconded Councillor Matthews, the following motion**

#### **Resolved**

That the Strategy and Policy Committee:

1. Approve the minutes of the Strategy and Policy Committee Meeting held on 5 August 2020, having been circulated, that they be taken as read and confirmed as an accurate record of that meeting.

**Carried unanimously**

### 1.5 Items not on the Agenda

There were no items not on the agenda.

### 1.6 Public Participation

#### 1.6.1 Wade Martelletti

Wade Martelletti spoke about water collection and storage.

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### **1.6.2 Problem Gambling Foundation**

Representing Problem Gambling Foundation, Paula Snowden spoke to item 2.3 Gambling Venues Policy.

### **1.6.3 Historic Places Wellington**

Representing Historic Places Wellington, Felicity Wong and Greg O'Thompson spoke to item 2.1 City-wide Engagement on the draft Our City Tomorrow - A Spatial Plan for Wellington City.

### **1.6.4 Generation Zero**

Representing Generation Zero, Arron Cox spoke to 2.2 Te Atakura Implementation Plan.

### **1.6.5 Youth Council**

Representing Wellington City Youth Council, Brad Olsen and Laura Jackson spoke to item 2.1 City-wide Engagement on the draft Our City Tomorrow - A Spatial Plan for Wellington City.

### **1.6.6 Mt Victoria Historical Society**

Representing Mt Victoria Historical Society, Phil Kelliher and Joana Newman spoke to item 2.1 City-wide Engagement on the draft Our City Tomorrow - A Spatial Plan for Wellington City.

### **1.6.7 Bernard O'Shaughnessy**

Bernard O'Shaughnessy spoke to item 2.3 Gambling Venues Policy.

### **1.6.8 Gaming Machine Association of New Zealand**

Representing Gaming Machine Association of New Zealand, Jarrod True spoke to item 2.3 Gambling Venues Policy.

### **1.6.9 Onslow Residents Community Association**

Representing Onslow Residents Community Association, Lawrence Collingbourne spoke to item 2.1 City-wide Engagement on the draft Our City Tomorrow - A Spatial Plan for Wellington City.

### **1.6.10 Salvation Army**

Representing the Salvation Army, Vicki Hirini spoke to item 2.3 Gambling Venues Policy.

### **1.6.11 Roland Sapsford**

Roland Sapsford spoke to item 2.1 City-wide Engagement on the draft Our City Tomorrow - A Spatial Plan for Wellington City.

### **1.6.12 Connect Wellington**

Representing Connect Wellington, Tim Jones spoke to 2.2 Te Atakura Implementation Plan.

### **1.6.13 Sport NZ and Sport Wellington**

Representing Sport NZ and Sport Wellington, Dave Adams and Phil Gibbons spoke to item 2.3 Gambling Venues Policy.

### **1.6.14 Johnsonville Community Association**

Representing Johnsonville Community Association, Darren Bottin spoke to item 2.1 City-wide Engagement on the draft Our City Tomorrow - A Spatial Plan for Wellington City.

### **1.6.15 Pub Charity Limited**

Representing Pub Charity Limited, Martin Cheer spoke to item 2.3 Gambling Venues Policy.

### **1.6.16 Michael Scott**

Michael Scott spoke to item 2.1 City-wide Engagement on the draft Our City Tomorrow - A Spatial Plan for Wellington City.

The meeting adjourned at 10:34 am for morning tea and reconvened at 10:45 am with the following members present: Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Councillor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Sparrow, Councillor Woolf, Councillor Young

## **Tabled documents at public participation]**

### **Attachments**

- 1 Wade Martelletti
- 2 Problem Gambling Foundation
- 3 Mt Victoria Historical Society
- 4 Bernard O'Shaughnessy
- 5 Roland Sapsford
- 6 Pub Charity Limited

**Secretarial note:** In accordance with standing order 19.1, the Chairperson accorded precedence to some items of business and announced that the agenda would be considered in the following order:

- |      |     |  |
|------|-----|--|
| Item | 2.3 | Gambling Venues Policy   |
| Item | 2.1 | City-wide Engagement on the draft Our City Tomorrow - A Spatial Plan for Wellington City |
| Item | 2.2 | Te Atakura Implementation Plan   |
| Item | 3.1 | Proposed part disposal in exchange for easement right - Tawa                             |

## 2. General Business

### 2.3 Gambling Venues Policy

**Moved Councillor Paul pro-forma, seconded Councillor Fitzsimons, the following motion**

#### **Resolved**

That the Strategy and Policy Committee:

1. Receive the information.
2. Note The Social Impacts of Gambling in Wellington issues paper (Attachment 1).
3. Agree to consult on the following changes to the Policy:
  - Administrative changes to the zones in order to more accurately reflect existing ward boundaries as per the 2019 Representation Review.
  - Reinstating the Primary Activities clause which was removed from the 2015 policy.
  - Lowering the caps in both the Pukehīnau/Lambton and Wharangi/Onslow-Western zones by 87.
4. Agree to adopt, for public consultation, Attachment 2: Statement of Proposal gambling Venues Policy 2020 pursuant to sections 83 and 86 of the Local Government Act 2002.
5. ~~Agree to delegate to the Chief Executive and the Associate Community Well-being Portfolio Leader the authority to amend the proposed Statement of Proposal to include any amendments agreed by the committee and any associated minor consequential edits.~~
5. Note that the consultation document for the Policy will be brought back to the Community Wellbeing, Assoc Community Wellbeing – City Safety, Community Engagement portfolio leaders and the Chief Executive for any minor edits prior to going out for consultation.
6. Incorporate a Sinking Lid Policy as an option into the Gambling Venues Policy Consultation.
7. Note in consultation that a Sinking Lid Option Policy is the preferred option by Council.

**Carried**

**Secretarial note:** Mayor Foster had declared a conflict of interest in relation to this item and was not present during debate.

**Secretarial note:** The motion moved by Councillor Paul and seconded by Councillor Fitzsimons was taken part by part, the divisions for which are as follows:

Clauses 1 to 6:

**For:**

Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Councillor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Sparrow, Councillor Woolf, Councillor Young

**Against:**

None

Majority Vote: 14:0

**Carried**

Clause 7.

Note in consultation that a Sinking Lid Option Policy is the preferred option by Council.

**For:**

Councillor Day  
Councillor Fitzsimons  
Councillor Foon  
Councillor Free  
Councillor Matthews  
Councillor O'Neill  
Councillor Pannett  
Councillor Paul

**Against:**

Councillor Calvert  
Councillor Condie  
Councillor Rush  
Councillor Sparrow  
Councillor Woolf  
Councillor Young

Majority Vote: 8:6

**Carried**

The meeting adjourned at 12:01 pm and reconvened at 12:14 pm with the following members present: Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Councillor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Sparrow, Councillor Woolf, Councillor Young

(Mayor Foster returned to the meeting at 12:21 pm)

## 2.1 City-wide Engagement on the draft Our City Tomorrow - A Spatial Plan for Wellington City

**Moved Councillor Pannett, seconded Mayor Foster (replaced by Councillor Condie), the following motion**

### Recommendation/s

That the Strategy and Policy Committee:

1. Receive the information.
2. Agree to City-wide engagement on the draft 'Our City Tomorrow: A Spatial Plan for Wellington City'.
3. Note that decisions around investment in growth related infrastructure, including phasing of that investment, such as the three waters and transport networks, community facilities, and parks and open space (whilst protecting existing residential and centre amenity) ~~as yet~~ have not ~~as yet~~ been made.
4. Note that the draft spatial plan incorporates the Government's requirements under the National Policy Statement on Urban Development and that the analysis to calculate the housing capacity that these settings will deliver will be undertaken and brought back to Councillors and the community for further consultation and decision making through the District Plan process and that this point will be reflected in the consultation material for the draft spatial plan.
5. Note that ~~as yet~~ decisions around sequencing of the intended growth have not ~~as yet~~ been made and will be done through infrastructure investment decisions ~~zoning~~ and that consultation with the community will occur through the District Plan Review and LTP processes.

**Secretarial note:** Councillor Pannett moved the original motion with amendments (supported by officers) as marked in red.

**Secretarial note:** Councillor Condie replaced Mayor Foster as the seconder (in accordance with standing order 21.17, movers and seconders of motions and amendments must be present for the duration of the discussion, and the vote, on that motion or amendment).

The meeting adjourned for lunch at 12:31 pm and reconvened at 1:02 pm with the following members present: Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Councillor Free, Councillor Matthews, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Sparrow, Councillor Woolf, Councillor Young

(Councillor O'Neill returned to the meeting at 1:04 pm)

**Moved Councillor Calvert, seconded Councillor Woolf, the following amendment**

That the Strategy and Policy Committee:

6. Request officers to lead a locally based briefing session (as per other local areas) for the Onslow Suburbs of Crofton Downs, Ngaio, Khandallah, Kaiwharawhara and Broadmeadows as part of the formal community engagement on the draft spatial plan.
7. Agree to delay public engagement by up to six months to enable officers sufficient time to gather further information required for comprehensive community engagement, namely but not limited to; clarification on the requirements of the new 2020 National Policy Statement on Urban Development, long term development plans for resilient three-waters, public transport and electricity supply infrastructure, planned development for business areas, proposed capacity and planning for greenfields areas of Shelly Bay, Upper Stebbing Valley and Lincolnshire Farms, impact of Covid-19 on people's requirements, detail on housing types required and proposed development areas in neighbouring territorial councils as per a draft regional spatial plan.

(Mayor Foster returned to the meeting at 1:51 pm)

(Councillor Sparrow left the meeting at 1:52 pm)

**Moved Councillor Fitzsimons, seconded Councillor Condie, the following procedural motion**

**Resolved**

That the Strategy and Policy Committee:

1. Agree that, in accordance with standing order 25.2(c), the amendment under debate now be put.

A division was called for, voting on which was as follows:

**For:**

Mayor Foster  
Councillor Calvert  
Councillor Condie  
Councillor Day  
Councillor Fitzsimons  
Councillor Foon  
Councillor Free  
Councillor Matthews  
Councillor O'Neill  
Councillor Paul  
Councillor Young

**Against:**

Councillor Pannett  
Councillor Rush  
Councillor Woolf

**Absent:**

Councillor Sparrow

Majority Vote: 11:3

**Carried**

**Secretarial note:** The amendment moved by Councillor Calvert and seconded by Councillor Woolf was taken part by part, the divisions for which are as follows:

Clause 6.

Request officers to lead a locally based briefing session (as per other local areas) for the Onslow Suburbs of Crofton Downs, Ngaio, Khandallah, Kaiwharawhara and Broadmeadows as part of the formal community engagement on the draft spatial plan.

**For:**

Mayor Foster  
Councillor Calvert  
Councillor Fitzsimons  
Councillor Foon  
Councillor Matthews  
Councillor O'Neill  
Councillor Paul  
Councillor Sparrow  
Councillor Woolf  
Councillor Young

**Against:**

Councillor Condie  
Councillor Day  
Councillor Free  
Councillor Pannett  
Councillor Rush

**Absent:**

Councillor Sparrow

Majority Vote: 9:5

**Carried**

Clause 7.

Agree to delay public engagement by up to six months to enable officers sufficient time to gather further information required for comprehensive community engagement, namely but not limited to; clarification on the requirements of the new 2020 National Policy Statement on Urban Development, long term development plans for resilient three-waters, public transport and electricity supply infrastructure, planned development for business areas, proposed capacity and planning for greenfields areas of Shelly Bay, Upper Stebbing Valley and Lincolnshire Farms, impact of Covid-19 on people's requirements, detail on housing types required and proposed development areas in neighbouring territorial councils as per a draft regional spatial plan.

**For:**

Councillor Calvert  
Councillor Woolf  
Councillor Young

**Against:**

Mayor Foster  
Councillor Condie  
Councillor Day  
Councillor Fitzsimons  
Councillor Foon  
Councillor Free  
Councillor Matthews  
Councillor O'Neill  
Councillor Pannett  
Councillor Paul  
Councillor Rush

**Absent:**

Councillor Sparrow

Majority Vote: 3:11

**Lost**

**Moved Councillor Pannett, seconded Mayor Foster (replaced by Councillor Condie), the following substantive motion**

**Resolved**

That the Strategy and Policy Committee:

1. Receive the information.
2. Agree to City-wide engagement on the draft 'Our City Tomorrow: A Spatial Plan for Wellington City'.
3. Note that decisions around investment in growth related infrastructure, including phasing of that investment, such as the three waters and transport networks, community facilities, and parks and open space (whilst protecting existing residential and centre amenity) have not as yet been made.
4. Note that the draft spatial plan incorporates the Government's requirements under the National Policy Statement on Urban Development and that the analysis to calculate the housing capacity that these settings will deliver will be undertaken and brought back to Councillors and the community for further consultation and decision making through the District Plan process and that this point will be reflected in the consultation material for the draft spatial plan.
5. Note that decisions around sequencing of the intended growth have not as yet been made and will be done through infrastructure investment decisions and that consultation with the community will occur through the District Plan Review and LTP processes.
6. Request officers to lead a locally based briefing session (as per other local areas) for the Onslow Suburbs of Crofton Downs, Ngaio, Khandallah, Kaiwharawhara and Broadmeadows as part of the formal community engagement on the draft spatial plan.

**Carried**

(Councillor Paul left the meeting at 2:00 pm)

(Councillor Paul returned to the meeting at 2:01 pm)

(Councillor Young left the meeting at 2:03 pm)

(Councillor Young returned to the meeting at 2:05 pm)

**Secretarial note:** The substantive motion moved by Councillor Pannett and seconded by Councillor Condie was taken part by part, the divisions for which are as follows:

Clauses 1, 3 and 6

**For:**

Mayor Foster, Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Councillor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Woolf, Councillor Young

**Against:**

None

**Absent:**

Councillor Sparrow

Majority Vote: 14:0

**Carried**

Clauses 2, 4 and 5:

**For:**

Mayor Foster, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Councillor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Woolf

**Against:**

Councillor Calvert, Councillor Young

**Absent:**

Councillor Sparrow

Majority Vote: 12:2

**Carried**

The meeting adjourned at 2:15 pm and reconvened at 2:25 pm with the following members present: Mayor Foster, Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Councillor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Woolf, Councillor Young

## **2.2 Te Atakura Implementation Plan**

### **Moved Councillor Paul, seconded Councillor Foon, the following motion**

#### **Recommendation/s**

That the Strategy and Policy Committee:

1. Adopt the Te Atakura Implementation Plan 2020 – 2030, which provides a measurement based approach to guide our journey towards a 43% reduction in City emissions by 2030.
2. Receive the information that the implementation plan identifies the potential for a 24% reduction in city-wide emissions by 2030. More will need to be done by Council and the community to meet the 43% reduction by 2030 target.
3. Adopt the 2017 Coastal Hazards and Climate Change: Guidance for Local Government document's sea level rise planning levels for use in analysing Council plans, policies and assets, and in our consultation processes with the community. This will set an appropriate foundation for the creation of a citywide adaptation plan in the near future.
4. Adopt the Te Atakura Steering Group and its membership with the addition of a workers union rep and a member of the Pacific Advisory Group.
5. Note that the Te Atakura Steering Group does not have decision making authority, but provides strategic direction to achieve Citywide emissions reduction targets.
6. Note that the following committed and recommended Te Atakura business cases will be developed in order to support a Just Transition; Warmer kiwi homes grants, Home Energy Saver programme expansion, Car sharing enhancement, Future Living Skills programme, and Travel behaviour change
7. Note that the Te Atakura Impact Measurement Framework does not include consumption-based emissions yet.
8. Note that the Te Atakura Steering Group adds another unpaid consultative group within Wellington City Council to the high list of engagements Council currently has with mana whenua as one of 9 territorial authorities in the region requiring this input; and note that under clause 5 s10 of the Local Government Act, we have an obligation to help build Māori capacity so they can participate fully.
9. Note that the expected outcomes of the City Recovery fund include the delivery of the anticipated benefits of the Te Atakura goals.
10. Note that officers are working with Wellington International Airport Ltd through the Te Atakura Steering Group and as laid out in the stakeholder support package.
11. Note that a climate adaptation plan for Wellington City will be developed in preparation for the release of the National Adaptation Plan, with resourcing requirements to be considered as part of this LTP.
12. Note that electric vehicles are not a viable or affordable option for many people and that the uptake of electric vehicles must be complemented with the early deliverable

elements of Let's Get Wellington Moving, collaboration with major employers and institutions around travel demand management plans, advocacy for better public transport services, and investment in local ride share schemes.

13. Note that compact urban form and higher density are the most climate-friendly options in relation to future planning needs.
14. Include Te Atakura reporting metrics as part of the Annual Report process.
15. Include waste and waste-related carbon metrics as part of the Annual Report process.
16. Request officers to report on progress against the objective outlined in the Regional Waste Minimisation and Management Plan.

**Secretarial note:** Councillor Paul moved the original motion with amendments (supported by officers) as marked in red.

The meeting adjourned at 2:33 pm and reconvened at 2:37 pm with the following members present: Mayor Foster, Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Councillor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Woolf, Councillor Young

(Councillor Sparrow returned to the meeting at 2:47 pm)

### **Moved Councillor Condie, seconded Mayor Foster, the following amendment**

That the Strategy and Policy Committee:

- 1A. Note the Te Atakura Implementation Plan 2020 – 2030, which provides a measurement based approach to guide our journey towards a 43% reduction in City emissions by 2030.
- 3A. Note the 2017 Coastal Hazards and Climate Change: Guidance for Local Government document.
17. Request officers to use the measurement framework from the Te Atakura Implementation Plan to prepare Te Atakura business cases for consideration in the Long Term Plan.
18. Request officers to brief councillors in a workshop on WCCs proposed approach to Climate Change adaptation as soon as is practicable following the appointment of the new Climate Change Response Manager.
19. Add to the list of Transport Actions Key Indicators of Success on page 24 ( 64 on the full document): "Change in proportion of residents using active modes or public transport as measured by the annual cordon survey or Census data."

**Secretarial note:** The amendment moved by Councillor Condie and seconded by Mayor Foster was taken part by part, the divisions for which are as follows:

1A.

Note the Te Atakura Implementation Plan 2020 – 2030, which provides a measurement based approach to guide our journey towards a 43% reduction in City emissions by 2030.

AND

17.

Request officers to use the measurement framework from the Te Atakura Implementation Plan to prepare Te Atakura business cases for consideration in the Long Term Plan.

**For:**

Mayor Foster  
Councillor Condie  
Councillor Sparrow

**Against:**

Councillor Calvert  
Councillor Day  
Councillor Fitzsimons  
Councillor Foon  
Councillor Free  
Councillor Matthews  
Councillor O'Neill  
Councillor Pannett  
Councillor Paul  
Councillor Rush  
Councillor Woolf  
Councillor Young

Majority Vote: 3:12

**Lost**

3A.

Note the 2017 Coastal Hazards and Climate Change: Guidance for Local Government document.

**For:**

Mayor Foster  
Councillor Calvert  
Councillor Condie  
Councillor Fitzsimons  
Councillor Free  
Councillor Matthews  
Councillor Rush  
Councillor Sparrow  
Councillor Woolf

**Against:**

Councillor Day  
Councillor Foon  
Councillor O'Neill  
Councillor Pannett  
Councillor Paul  
Councillor Young

Majority Vote: 9:6

**Carried**

18.

Request officers to brief councillors in a workshop on WCCs proposed approach to Climate Change adaptation as soon as is practicable following the appointment of the new Climate Change Response Manager.

**For:**

Mayor Foster  
Councillor Condie  
Councillor Foon  
Councillor Free

**Against:**

Councillor Calvert  
Councillor Day  
Councillor Fitzsimons  
Councillor Matthews  
Councillor O'Neill  
Councillor Pannett  
Councillor Paul  
Councillor Rush  
Councillor Sparrow  
Councillor Woolf  
Councillor Young

Majority Vote: 4:11

**Lost**

19.

Add to the list of Transport Actions Key Indicators of Success on page 24 ( 64 on the full document): "Change in proportion of residents using active modes or public transport as measured by the annual cordon survey or Census data."

**For:**

Mayor Foster  
Councillor Condie  
Councillor Day (Chair)  
Councillor Fitzsimons  
Councillor Foon  
Councillor Free  
Councillor Matthews  
Councillor Pannett  
Councillor Paul  
Councillor Woolf

**Against:**

Councillor Calvert (Deputy Chair)  
Councillor O'Neill  
Councillor Rush  
Councillor Sparrow  
Councillor Young

Majority Vote: 10:5

**Carried**

**Moved Councillor Rush, seconded Councillor Young, the following amendment**

That the Strategy and Policy Committee:

20. Note that Let's Get Wellington Moving (LGWM) is a package of identified works including mass rapid transit from the city centre to the airport and state highway

improvements. LGWM is identified in Te Atakura as an emissions reducing action, and will continue to seek to meet this and other identified environmental and other objectives as it develops its programme.

**Moved Councillor Condie, seconded Councillor O'Neill, the following procedural motion**

**Resolved**

That the Strategy and Policy Committee:

1. Agree that, in accordance with standing order 25.2(c), the amendment under debate now be put.

A division was called for, voting on which was as follows:

**For:**

Councillor Condie  
Councillor Day  
Councillor Fitzsimons  
Councillor Foon  
Councillor Free  
Councillor Matthews  
Councillor O'Neill  
Councillor Pannett  
Councillor Paul  
Councillor Rush  
Councillor Sparrow  
Councillor Woolf  
Councillor Young

**Against:**

Mayor Foster  
Councillor Calvert

Majority Vote: 13:2

**Carried**

**Moved Councillor Rush, seconded Councillor Young, the following amendment**

**Resolved**

That the Strategy and Policy Committee:

20. Note that Let's Get Wellington Moving (LGWM) is a package of identified works including mass rapid transit from the city centre to the airport and state highway improvements. LG WM is identified in Te Atakura as an emissions reducing action, and will continue to seek to meet this and other identified environmental and other objectives as it develops its programme.

A division was called for, voting on which was as follows:

**For:**

Mayor Foster  
Councillor Calvert  
Councillor Rush  
Councillor Sparrow  
Councillor Woolf  
Councillor Young

**Against:**

Councillor Condie  
Councillor Day  
Councillor Fitzsimons  
Councillor Foon  
Councillor Free  
Councillor Matthews  
Councillor O'Neill  
Councillor Pannett  
Councillor Paul

Majority Vote: 6:9

**Lost**

**Moved Councillor Paul, seconded Councillor Foon, the following substantive motion**

That the Strategy and Policy Committee:

1. Adopt the Te Atakura Implementation Plan 2020 – 2030, which provides a measurement based approach to guide our journey towards a 43% reduction in City emissions by 2030 **and will be regularly reviewed and integrated with Council's other strategies and plans.**
2. Receive the information that the implementation plan identifies the potential for a 24% reduction in city-wide emissions by 2030. More will need to be done by Council and the community to meet the 43% reduction by 2030 target.
3. Note the 2017 Coastal Hazards and Climate Change: Guidance for Local Government document.
4. Adopt the Te Atakura Steering Group and its membership with the addition of a workers union rep and a member of the Pacific Advisory Group.
5. Note that the Te Atakura Steering Group does not have decision making authority, but provides strategic direction to achieve Citywide emissions reduction targets.
6. Note that the following committed and recommended Te Atakura business cases will be developed in order to support a Just Transition; Warmer kiwi homes grants, Home Energy Saver programme expansion, Car sharing enhancement, , Future Living Skills programme, and Travel behaviour change.
7. Note that the Te Atakura Impact Measurement Framework does not include consumption based emissions yet.
8. Note that the Te Atakura Steering Group adds another unpaid consultative group within Wellington City Council to the high list of engagements Council currently has with mana whenua as one of 9 territorial authorities in the region requiring this input; and note that under clause 5 s10 of the Local Government Act, we have an obligation to help build Māori capacity so they can participate fully.

9. Note that the expected outcomes of the City Recovery fund include the delivery of the anticipated benefits of the Te Atakura goals.
10. Note that officers are working with Wellington International Airport Ltd through the Te Atakura Steering Group and as laid out in the stakeholder support package.
11. Note that a climate adaptation plan for Wellington City will be developed in preparation for the release of the National Adaptation Plan, with resourcing requirements to be considered as part of this LTP.
12. Note that electric vehicles are not a viable or affordable option for many people and that the uptake of electric vehicles must be complemented with the early deliverable elements of Let's Get Wellington Moving, collaboration with major employers and institutions around travel demand management plans, advocacy for better public transport services, and investment in local ride share schemes.
13. Note that compact urban form and higher density are the most climate friendly options in relation to future planning needs.
14. Include Te Atakura reporting metrics as part of the Annual Report process.
15. Include waste and waste-related carbon metrics as part of the Annual Report process.
16. Request officers to report on progress against the objective outlined in the Regional Waste Minimisation and Management Plan.
17. Add to the list of Transport Actions Key Indicators of Success on page 24 ( 64 on the full document): "Change in proportion of residents using active modes or public transport as measured by the annual cordon survey or Census data."

**Secretarial note:** With the leave of the meeting clause 1 of the substantive motion was amended as marked in red.

**Moved Councillor Fitzsimons, seconded Councillor Matthews, the following procedural motion**

**Resolved**

That the Strategy and Policy Committee:

1. Agree that, in accordance with standing order 25.2(c), the motion under debate now be put.

A division was called for, voting on which was as follows:

**For:**

Councillor Day (Chair)  
Councillor Fitzsimons  
Councillor Foon  
Councillor Matthews  
Councillor Paul  
Councillor Sparrow  
Councillor Woolf  
Councillor Young

**Against:**

Mayor Foster  
Councillor Calvert (Deputy Chair)  
Councillor Condie  
Councillor Free  
Councillor O'Neill  
Councillor Pannett  
Councillor Rush

Majority Vote: 8:7

**Lost**

**Secretarial note:** Closure motion requires a vote of 75% of the members present.

**Moved Councillor Day, seconded Councillor Rush, the following motion**

**Resolved**

That the Strategy and Policy Committee:

1. Resolve to continue the meeting beyond the six hours limit as per standing order 11.7.

A division was called for, voting on which was as follows:

**For:**

Mayor Foster, Councillor Calvert Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Councillor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Woolf

**Against:**

Councillor Sparrow, Councillor Young

Majority Vote: 13:2

**Carried**

(Councillor Paul left the meeting at 3:26 pm)  
(Councillor Paul returned to the meeting at 3.28 pm)

---

**Moved Councillor Paul, seconded Councillor Foon, the following substantive motion**

**Resolved**

That the Strategy and Policy Committee:

1. Adopt the Te Atakura Implementation Plan 2020 – 2030, which provides a measurement based approach to guide our journey towards a 43% reduction in City emissions by 2030 and will be regularly reviewed and integrated with Council's other strategies and plans.
2. Receive the information that the implementation plan identifies the potential for a 24% reduction in city-wide emissions by 2030. More will need to be done by Council and the community to meet the 43% reduction by 2030 target.
3. Note the 2017 Coastal Hazards and Climate Change: Guidance for Local Government document.
4. Adopt the Te Atakura Steering Group and its membership with the addition of a workers union rep and a member of the Pacific Advisory Group.
5. Note that the Te Atakura Steering Group does not have decision making authority, but provides strategic direction to achieve Citywide emissions reduction targets.
6. Note that the following committed and recommended Te Atakura business cases will be developed in order to support a Just Transition; Warmer kiwi homes grants, Home Energy Saver programme expansion, Car sharing enhancement, Future Living Skills programme, and Travel behaviour change.
7. Note that the Te Atakura Impact Measurement Framework does not include consumption based emissions yet.
8. Note that the Te Atakura Steering Group adds another unpaid consultative group within Wellington City Council to the high list of engagements Council currently has with mana whenua as one of 9 territorial authorities in the region requiring this input. Note that under clause 5 s10 of the Local Government Act, we have an obligation to help build Māori capacity so they can participate fully.
9. Note that the expected outcomes of the City Recovery fund include the delivery of the anticipated benefits of the Te Atakura goals.
10. Note that officers are working with Wellington International Airport Ltd through the Te Atakura Steering Group and as laid out in the stakeholder support package.
11. Note that a climate adaptation plan for Wellington City will be developed in preparation for the release of the National Adaptation Plan, with resourcing requirements to be considered as part of this LTP.
12. Note that electric vehicles are not a viable or affordable option for many people and that the uptake of electric vehicles must be complemented with the early deliverable elements of Let's Get Wellington Moving, collaboration with major employers and institutions around travel demand management plans, advocacy for better public transport services, and investment in local ride share schemes.

13. Note that compact urban form and higher density are the most climate friendly options in relation to future planning needs.
14. Include Te Atakura reporting metrics as part of the Annual Report process.
15. Include waste and waste-related carbon metrics as part of the Annual Report process.
16. Request officers to report on progress against the objective outlined in the Regional Waste Minimisation and Management Plan.
17. Add to the list of Transport Actions Key Indicators of Success on page 24 ( 64 on the full document): "Change in proportion of residents using active modes or public transport as measured by the annual cordon survey or Census data."

**Carried**

**Secretarial note:** The substantive motion moved by Councillor Paul and seconded by Councillor Foon was taken part by part, the divisions for which are as follows:

Clauses 1, 2 and 3

**For:**

Mayor Foster, Councillor Calvert, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Councillor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Sparrow, Councillor Woolf, Councillor Young

**Against:**

None

Majority Vote: 15:0

**Carried**

Clauses 4 to 17:

**For:**

Mayor Foster, Councillor Condie, Councillor Day, Councillor Fitzsimons, Councillor Foon, Councillor Free, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, , Councillor Woolf,

**Against:**

Councillor Calvert, Councillor Sparrow, Councillor Young

Majority Vote: 12:3

**Carried**

### **3. Public Excluded**

#### **Moved Councillor Day, seconded Councillor Condie, the following motion**

##### **Resolved**

That the Strategy and Policy Committee:

1. Pursuant to the provisions of the Local Government Official Information and Meetings Act 1987, exclude the public from the following part of the proceedings of this meeting namely:

General subject of the matter to be considered	Reasons for passing this resolution in relation to each matter	Ground(s) under section 48(1) for the passing of this resolution
3.1 Proposed part disposal in exchange for easement right - Tawa	7(2)(a) The withholding of the information is necessary to protect the privacy of natural persons, including that of a deceased person.  7(2)(j) The withholding of the information is necessary to prevent the disclosure or use of official information for improper gain or improper advantage.	s48(1)(a) That the public conduct of this item would be likely to result in the disclosure of information for which good reason for withholding would exist under Section 7.

A division was called for, voting on which was as follows:

**For:**

Mayor Foster  
Councillor Calvert  
Councillor Condie  
Councillor Day  
Councillor Free  
Councillor Matthews  
Councillor O'Neill  
Councillor Rush  
Councillor Sparrow  
Councillor Woolf  
Councillor Young

**Against:**

Councillor Fitzsimons  
Councillor Pannett

**Absent:**

Councillor Foon  
Councillor Paul

Majority Vote: 11:2

**Carried**

(Councillor Foon left the meeting at 3:37 pm and returned to the meeting at 3:39 pm after the meeting had gone into the public excluded session)

(Councillor Paul left the meeting at 3:37 pm and returned to the meeting at 3:39 pm after the meeting had gone into the public excluded session)

The meeting went into public excluded session at 3:38 pm.

The meeting returned from the public excluded session and concluded at 3:43 pm with the reading of the following karakia:

<b>Unuhia, unuhia, unuhia ki te uru tapu nui</b>	Draw on, draw on
<b>Kia wātea, kia māmā, te ngākau, te tinana, te wairua</b>	Draw on the supreme sacredness To clear, to free the heart, the body
<b>I te ara takatū</b>	and the spirit of mankind
<b>Koia rā e Rongo, whakairia ake ki runga</b>	Oh Rongo, above (symbol of peace)
<b>Kia wātea, kia wātea</b>	Let this all be done in unity
<b>Āe rā, kua wātea!</b>	

Authenticated: \_\_\_\_\_

Chair

---

**ORDINARY MEETING**

**OF**

**STRATEGY AND POLICY COMMITTEE**

**MINUTE ITEM ATTACHMENTS**

**Time:** 9:30am  
**Date:** Thursday, 6 August 2020  
**Venue:** Ngake (16.09)  
Level 16, Tahiwī  
113 The Terrace  
Wellington

---

**Business**

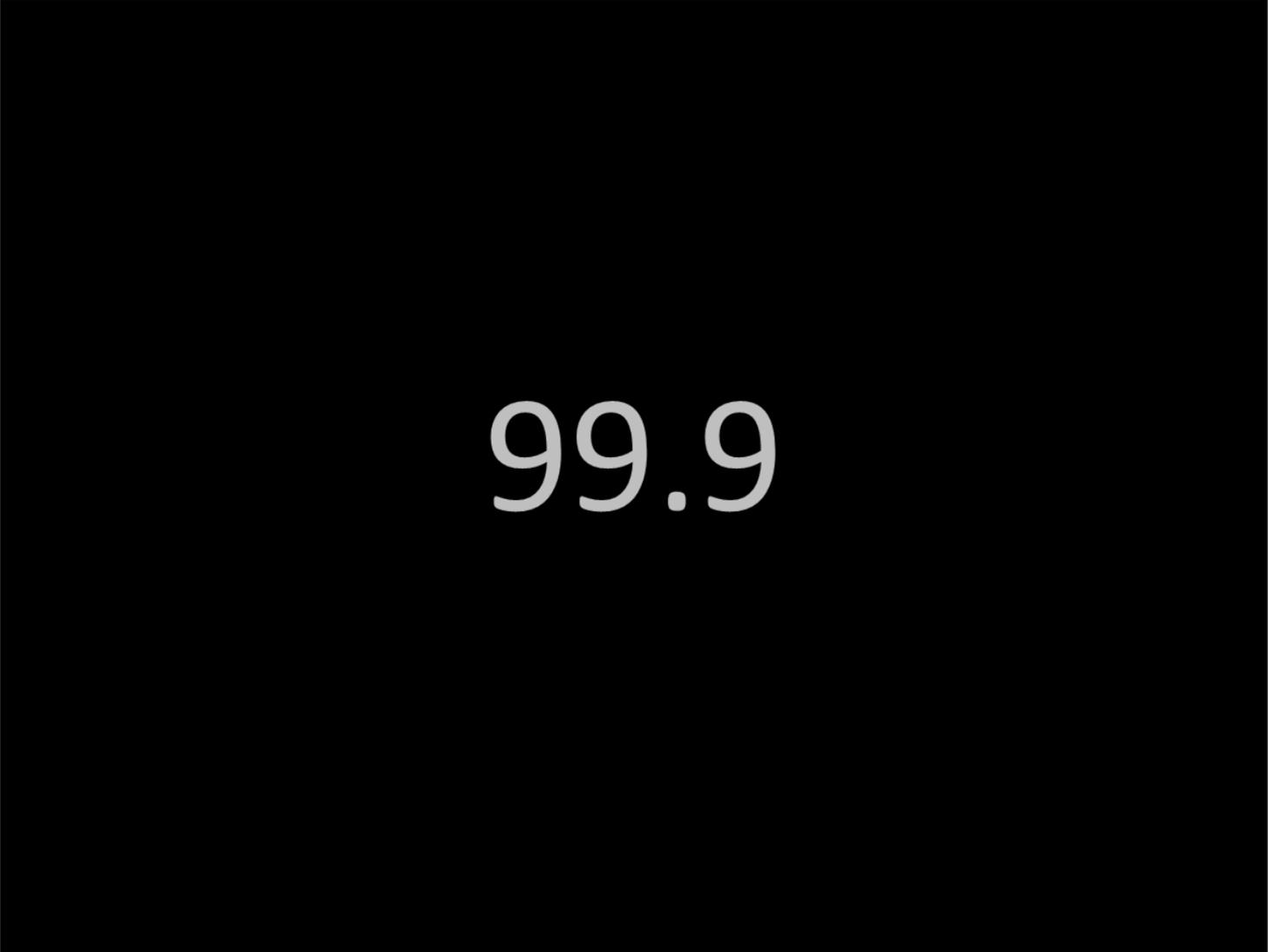
**Page No.**

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**Tabled documents at public participation]**

1.	Wade Martelletti	2
2.	Problem Gambling Foundation	7
3.	Mt Victoria Historical Society	19
4.	Bernard O'Shaughnessy	24
5.	Roland Sapsford	25
6.	Pub Charity Limited	32

Item Tabled documents at public participation1

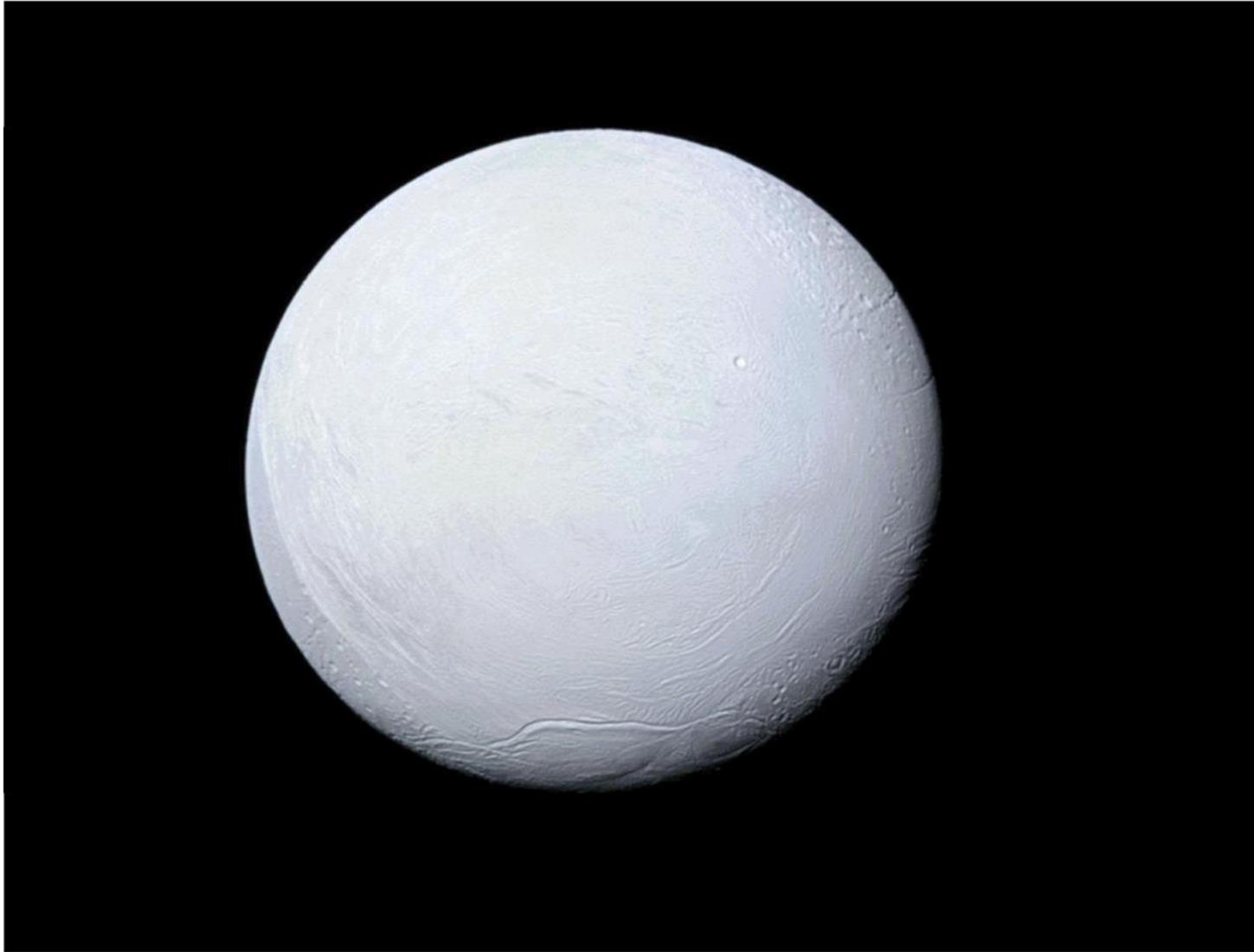


99.9



Item Tabled documents at public participation1





Item Tabled documents at public participation1



The image is a cover for a report titled 'Wellington City GAMBLING POLICY REVIEW'. It features a teal background with a large, stylized circular graphic on the left side. This graphic is composed of two overlapping circles, with the inner one being a darker shade of teal. The background image shows a red tram on a track, a green field, and a cityscape in the distance. The text 'Wellington City' is written in a large, white, sans-serif font, with 'GAMBLING POLICY REVIEW' in a smaller, white, sans-serif font below it. The date '6 August 2020' is positioned in the lower right area. The PGF GROUP logo, consisting of a teal circular graphic and the text 'PGF GROUP' with the tagline 'Healthy and resilient communities in a just society' below it, is located in the bottom right corner.

Wellington City  
GAMBLING POLICY REVIEW

6 August 2020

**PGF GROUP**  
Healthy and resilient communities in a just society

THE FACTS:

Where does the community funding actually come from?

USERS LOST

\$111,500 

633 

40 

USERS LOST \$111,500 A DAY  
into 633 pokie machines in 40 venues  
in Wellington City (2019)

USERS LOST

\$40.7million



WELLINGTON CITY LOST  
in one year that  
could have been spent  
on the Golden Mile,  
Kilbirnie, Newtown,  
and Te Aro.



20 OF THE 40 VENUES  
are in the 'medium high' deprivation  
areas of Wellington City, and 13 are in the  
'medium' deprivation areas, so a significant  
amount of the losses are coming from  
people who probably can't afford to lose it.



Department of Internal Affairs data to March 2020



PGF GROUP

Healthy and resilient communities in a just society

THE FACTS:  
Where does the community funding actually come from?



Are from problem gamblers  
(DIA research)



**8.2%**

Adults use **PUB** pokies  
once or more a year<sup>1</sup>



**3.7%**

Adults use **CLUB** pokies  
once or more a year<sup>1</sup>

THE CONCENTRATION OF GAMBLING VENUES

tends to be higher in areas of high deprivation. Therefore gambling taxation and redistribution to community purposes tends to be regressive, i.e., placing a higher burden on the less-well-off

(Sapere Research Group. (2018).  
Gambling Harm Reduction Needs Assessment. Wellington: Ministry of Health)

1. Abbott, M., Bellringer, M., & Garrett, N. (2018). *New Zealand National Gambling Study: Wave 4 (2015). Report number 6.* Auckland: Auckland University of Technology, Gambling and Addictions Research Centre.



## 2019 pokie machines by licence holder

POKIE TRUST/CLUB	VENUES	POKIE NUMBERS
Air Rescue Services Limited	1	18
Four Winds Foundation Limited	4	69
Infinity Foundation Limited	2	36
Island Bay Services Club Inc	1	3
Johnsonville Club Incorporated	1	18
New Zealand Community Trust	9	136
One Foundation Limited	5	89
Pelorus Trust	1	18
Pub Charity Limited	1	18
Racing Industry Transition Agency	4	52
Tawa R S A Inc	1	5
The Lion Foundation (2008)	8	135
The Trusts Community Foundation Limited	1	18
Trust House Foundation	1	18
	<b>40</b>	<b>633</b>



THE FACTS:

How much does it cost to run the community funding system?

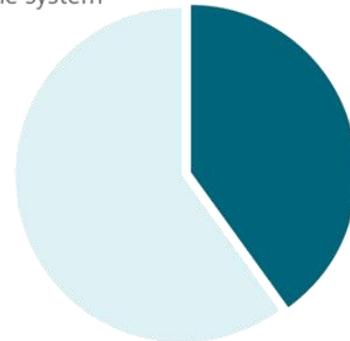
OF THE \$40.7M LOST IN

Wellington City by pokie machine users, \$9.4m was paid out by 14 organisations (Trusts, Clubs, RITA) – 40% is grants

\$24.4M OF WELLINGTON CITY POKIE LOSSES

went to supporting the community funding system itself – 60% is the cost of running the system

60%  
COST OF  
RUNNING  
THE SYSTEM



40%  
GRANTS



## The challenge of understanding where the grant money goes

POKIE TRUSTS	GRANTS
Air Rescue Services	\$1,278,750.69
Bendigo Valley Sports and Charity Foundation	\$5,000.00
Dragon Community Trust	\$1,000.00
Four Winds Foundation Ltd	\$1,214,134.00
Infinity Foundation Ltd	\$759,309.06
Lion Foundation (2008)	\$2,024,478.00
New Zealand Community Trust	\$1,581,566.23
New Zealand Racing Board (TAB)	\$261,256.96
One Foundation	\$664,483.67
Pelorus Trust	\$635,564.53
Pub Charity	\$533,210.42
Southern Trust	\$39,000.00
The Trusts Community FoundationLtd (Was TTCF)	\$340,054.66
Trillian Trust	\$12,000.00
Trust House Charitable Trust	\$90,311.00
<b>TOTAL</b>	<b>\$9,440,119.22</b>



## Harmful gambling - the cost to communities

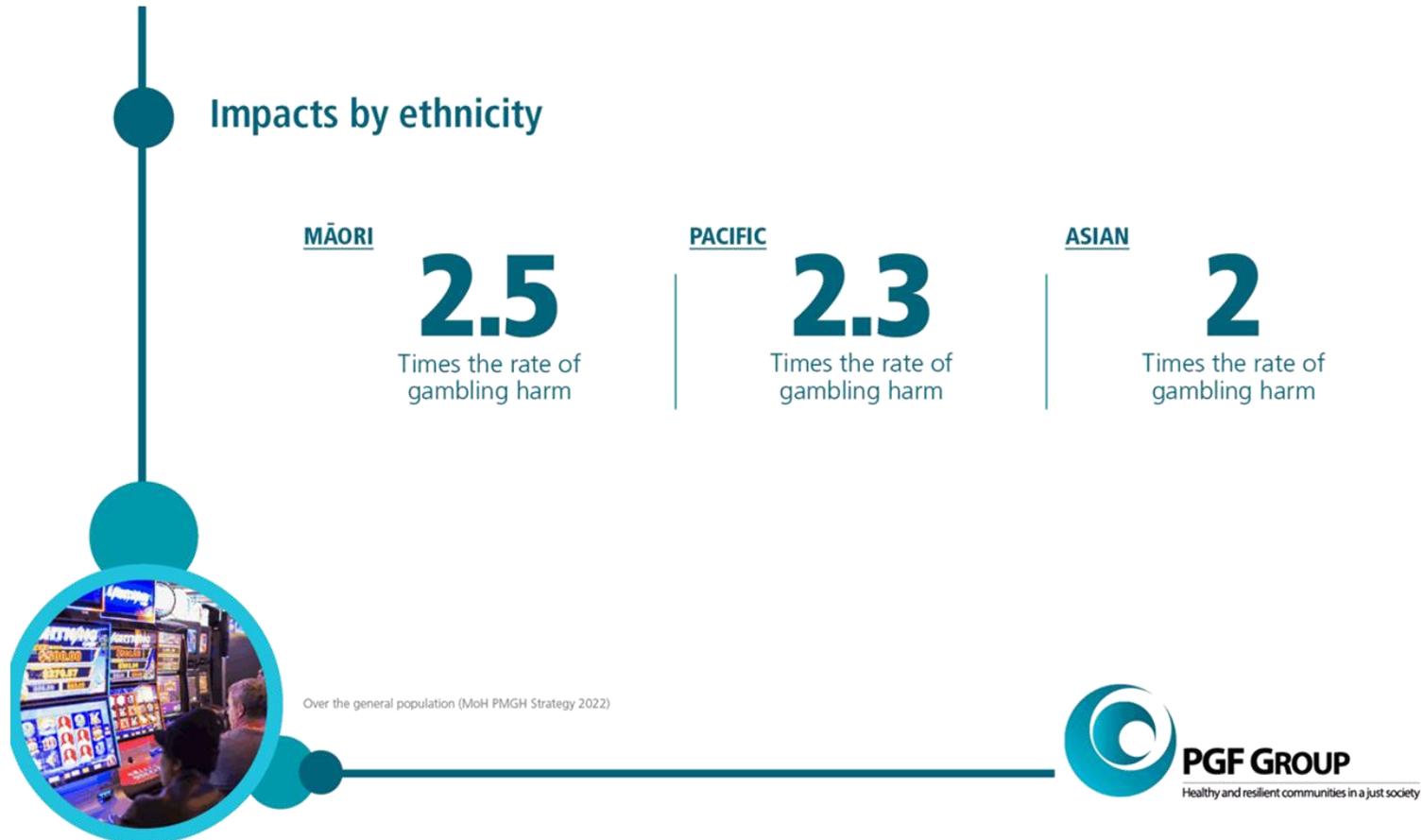
### POKIES OUTSIDE CASINOS

make up almost 50% of the people who seek help about their gambling (Ministry of Health data)

### PROBLEM GAMBLING CAUSES HARM TO GAMBLERS AND THEIR FAMILIES

- Emotional and psychological distress
- Family violence
- Relationship disruption, conflict or breakdown
- Reduced performance in work or education
- Decreased health
- Criminal activity
- Financial harm





## Pokies and the hospitality industry

### A CLASS 4 VENUE MAY CLAIM

its costs for providing gambling and this is described as the *actual, reasonable and necessary* costs. It is not allowed to claim a profit allowance and can only claim overheads that are directly attributed to the running of the machines - Section 5A(3) Gambling Act 2003

### A CLASS 4 VENUE IS NOT TO BE USED

*mainly for operating gaming machines* - Section 67(1) Gambling Act 2003

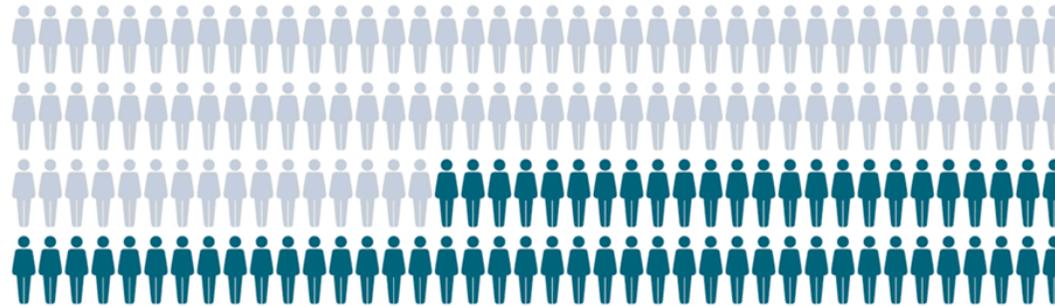
### SUPPORTING GAMING MACHINES

to support hospitality businesses survive is inconsistent with the provisions of the Act and in fact could be argued is counter-productive as it diverts income that could be spent on food and alcohol in those same venues.



## What impact on Wellington City business if there were no pokie machines

Analysis (NZIER) indicates that the retail sector generates approximately 4 jobs per million dollars in sales from diverted gambling expenditure. Diverting \$40.7m in gambling losses has the potential for up to **160 JOBS OF WHICH 64 JOBS WILL BE IN RETAIL IN WELLINGTON CITY**



(There may also be additional employment in other sectors that benefit from diverted gambling expenditure. These estimates indicate that more research is warranted to more identify the true economic impact of Class 4 gambling to ensure that regulation is based on a complete and accurate measurement of costs and benefits.)



## A good philosophy and policy to reduce harm and benefit the local economy

### LOOK

at where the money is lost and who is losing it

### REMEMBER

that 60% of the losses from gamblers goes into the system and then 40% is redistributed in grants and not all into the area from where the money was lost

### COMMIT

to reducing the numbers of pokie machines "sinking lid"

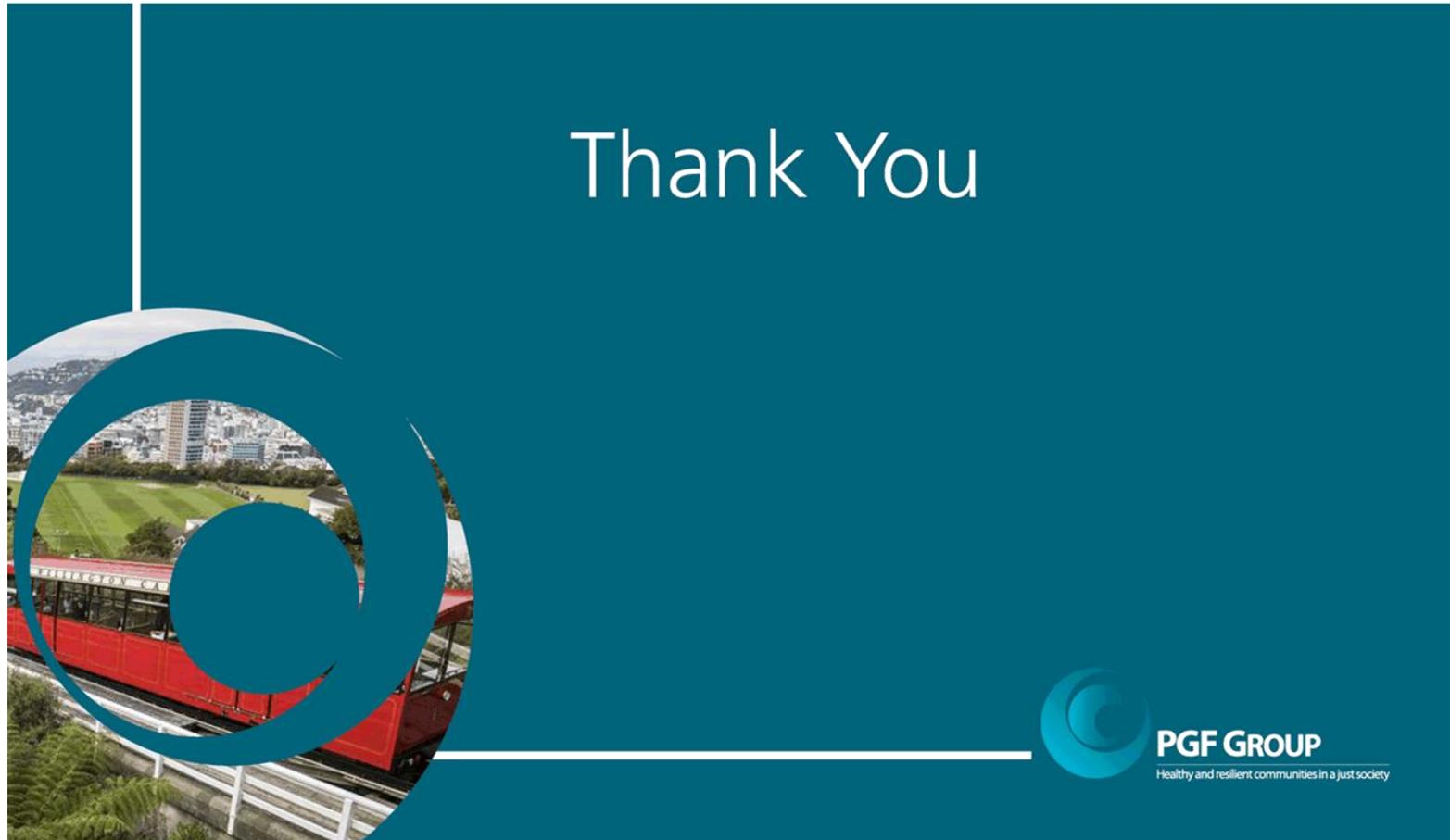
### DO NOT

permit venue relocations or mergers

### PETITION

the Secretary of the Department of Internal Affairs to use the powers of section 314 to not permit pokie machines in areas of high deprivation





Thank You

 **PGF GROUP**  
Healthy and resilient communities in a just society



## Mt Victoria Historical Society

### Presentation to Wellington City Council Policy & Strategy Committee August 6, 2020

Mt Victoria Historical Society seeks to raise important issues relating to the veracity of the assumptions used and the recommendations that go to the very heart of proposed changes to long-standing heritage planning rules. We believe these need further investigation.

#### Key Points

- I. All the figures presented are from the Housing and Business Development Capacity Assessment (HBA), Forecast.id or Statistics NZ.
- II. The “Housing Sufficiency” table (Appendix B) summarises the key inputs in arriving at Housing (Sufficiency) or the Shortfall/Surplus of Dwellings in Wellington City, which determines what additional capacity may or may not be needed.
- III. Population Growth is a key driver of the outcome. The HBA assesses demand for residential dwellings based on two growth scenarios – a “Medium Growth” projection produced by Forecast.id and a “High Growth” projection from Statistics NZ.
- IV. We conclude that using the Higher Growth projection is not valid:
  - a. The High Growth figure of 74,484 is a very unlikely scenario in statistical terms. In fact, it is as likely to occur as “low growth”, which is circa 20,000. Some would even say in a post-COVID world it is actually a more likely outcome.
  - b. The HBA states that the primary reason for using High Growth is that “parts of the Wellington region have been growing at faster rates than expected over recent years”. (See Appendix A).
    - The rate of growth in Wellington City has ebbed and flowed over the last 23 years with periods of higher growth (shown in blue – greater than 1%) and lower growth (shown in green - less than 1%). The lower growth years have outnumbered the higher growth years by 13-10. While there has been a recent period of higher growth, the last two years to 2019 have in fact been a period of population loss. It is also worth noting the higher period of recent growth 2014-17 cited is likely, in expert opinion, to have been a temporary phenomenon related to high levels of migration into the country.
    - Additionally, Policy PC1 of the National Policy Statement (NPS) requires that an oversupply is provided to account for uncertainty in demand and in supply being available, i.e. margins are built into both the demand and capacity numbers to help ensure that there is more than enough capacity to meet demand. It is therefore unnecessary to incorporate a higher growth projection as the NPS methodology provides the necessary margins (see Appendix B).

Taking the Statistics NZ medium population growth figure of 46,766, equating that to Housing Demand (adjusted figure of 24,929) and deducting the Housing Capacity (adjusted figure of 20,294), there is a shortfall of 4,635 dwellings over 30 years or just 153 dwellings per year city wide.

- V. The reason for such a low shortfall is that the analysts have calculated there is already capacity for 20,294 dwellings under existing rules i.e. “the population is growing and they will need to be accommodated but provision already exists to satisfy most of this demand”.
- VI. The planner’s riposte to this might be that in the inner-city areas there is greater demand for what they call “terrace housing” and apartments so, even though the shortfall is only 4,635, there is a high demand for terraced housing/apartments. However, looking at a breakdown of the Forecast.id “medium growth” population projection (see Appendix C), the majority of the increase in population – i.e. 83% - is from a natural increase in the population (not external/internal migration). This is unlikely to be the demographic looking for apartments or terrace housing.

#### Summary

- Does Wellington City have sufficient feasible residential capacity that will be realised over the next 30 years to meet expected population growth to 2047?  
No, it doesn’t, but the magnitude as illustrated is minor.
- Yet it appears from Summary Spatial Plan that the Council are planning to provide an enormous amount of additional capacity from the outer suburbs, central city to the inner-city heritage or “character” areas.  
We question why all this additional capacity is being created when the Council’s own figures show the shortfall is minor. It does not appear to be justified.
- Unfortunately, there are real word and irreversible outcomes if the plan is implemented as proposed. The outcome for “character” inner city areas could be significant. In the 2019 WCC Planning for Growth Survey “Appropriate management of character protection was the most discussed issue. Adamant opposition to character loss was expressed in around 200 comments, with the main sentiment being that the that the essence of what makes Wellington a great city would be lost if character was not protected”. This is a quote from the Council’s own report.

#### Conclusion

- MVHS argues that WCC has not shown there is a material shortfall in housing capacity over the next 30 years (under the current rules), sufficient to justify removing the pre-1930s non-demolition rule to provide for intensified development.
- MVHS calls on WCC to engage an independent expert to review the key assumptions and rationale used in the HBA. Consultation with key stakeholders should form part of a robust review.

## Appendix A

Estimated Resident Population (ERP)  
Wellington City

Year (ending June 30)	Number	Change in number	Change in percent
2000	169,500	+900	+0.5
2001	171,100	+1,600	+0.9
2002	174,400	+3,300	+1.9
2003	178,800	+4,400	+2.5
2004	182,100	+3,300	+1.8
2005	184,500	+2,400	+1.3
2006	187,700	+3,200	+1.7
2007	189,500	+1,800	+0.9
2008	190,800	+1,300	+0.7
2009	192,500	+1,700	+0.9
2010	193,700	+1,200	+0.6
2011	195,400	+1,700	+0.9
2012	196,600	+1,200	+0.6
2013	197,500	+900	+0.5
2014	200,000	+2,500	+1.3
2015	203,800	+3,800	+1.9
2016	207,900	+4,100	+2.0
2017	212,700	+4,800	+2.3
2018	209,000	-3,700	-1.8
2019	210,400	+1,400	+0.7

High Immigration



Source: Statistics New Zealand, Subnational Population Estimates - information releases for 30 June 2013  
Compiled and presented in profile.id by .id, the population experts. <https://home.id.com.au>

## Appendix B

The Housing Sufficiency table summarises how the Demand/Capacity numbers are derived.

### Wellington City - Housing Sufficiency (shortfall/surplus) TOTAL 2017 - 2047 (30 Years)

	Incr/Decr	Medium Forecast ID	High Growth Stats NZ
<b>4) Population Growth - Projections (Low Growth circa 20,000)</b>		46,766	74,484
<b>3) Housing Demand (New Build Demand)</b>			
- Required Dwellings		21,339	32,337
- Adj. Required Dwellings (+20% Short-term & 15% Long-term)	3,590	24,929	32,337
<b>2) Housing Development Capacity (Existing Capacity for New Build)</b>			
- Plan Enabled Capacity		106,411	106,411
- Adj. Economically Feasible to Develop (26%)	-78,457	27,954	27,954
- Adj. Realisation Capacity	-7,660	20,294	20,294
<b>1) Shortfall (Demand less Capacity) - Over 30 Years</b>		4,635	12,043
<b>1a) Shortfall (Demand less Capacity) - Average Each Year</b>		155	401
			260%

NOTE: All Figures from : Housing and Business Development Capacity Assessment Wellington City Council Report 8 Nov'19

The underlying assumptions about growth are driving a process leading toward reduction in protection for inner city character areas in order to provide intensified development.

Key points to note:

- **The Required Dwellings** - are increased by 3,590 to factor in a "suitable buffer of over-supply" to 24,929 Dwellings.
- **The Housing Development Capacity** - starts at 106,411 & finishes at 20,294.

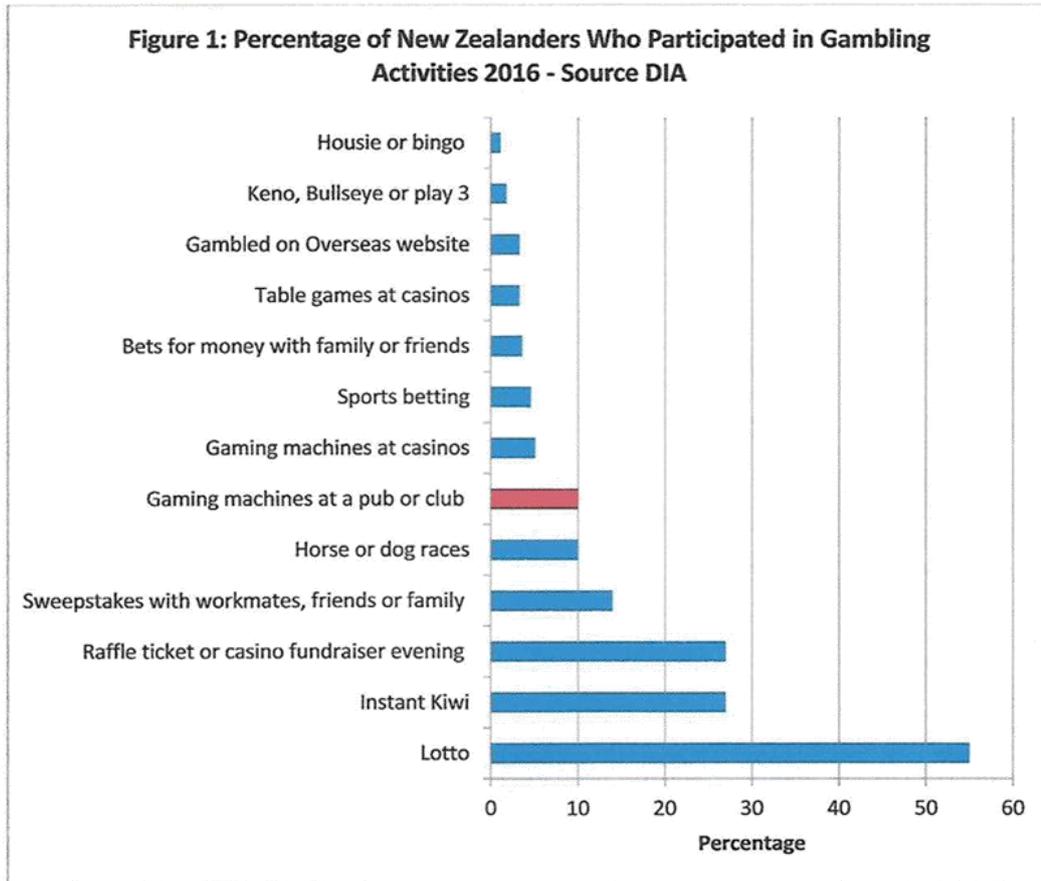
An economically feasible overlay is applied (at the point in time of the analysis) massively dropping the number to 27,954 dwellings. Then the realisable capacity is applied (recognising that only some will build within the 30-year duration) reducing the capacity by a further 7,660 to 20,294 dwellings

## Appendix C

The official population of the Wellington City as of the 30th June 2019, is 210,400  
The Wellington City population forecast for 2020 is 214,537, and is forecast to grow to 248,953 by 2043

Wellington City							
Component	Total 2019-2043	2019 to 2023	2024 to 2028	2029 to 2033	2034 to 2038	2039 to 2043	
Births		12,191	12,475	12,620	12,842	13,290	
Change in persons in non-private dwellings		371	305	245	282	105	
Deaths		5,247	5,877	6,578	7,321	7,997	
Natural increase/decrease	30,396	6,943	6,597	6,042	5,521	5,292	
Net migration (external & internal)	6,107	2,964	980	-1,305	827	2,640	
Total population change		10,279	7,883	4,982	6,630	8,038	
		10279	7883	4982	6630	8038	

*Population and household forecasts, 2013 to 2043, prepared by Forecast .id, the population experts, November 2019.*



Despite the majority of gamblers taking part in Lotto, as shown in Figure 1, data provided by the Department of Internal Affairs (DIA) indicates that it is Class 4 gambling receives the highest proportion of money spent on gambling across New Zealand. Figure 2 identifies the four forms of gambling where New Zealanders spend the most amount of money.



Roland Sapsford

Tēnā koutou e ngā rangatira

Some thirty years ago, faced with urban sprawl and an exploding volume of traffic, parents who were too scared to let their children walk or cycle alone and the lack of quality housing, people around the globe asked if a different future was possible for cities.

From this came new urbanism, the idea that we could learn something from the walkable, medium density neighbourhoods of the past, the ones with strong local hearts and a sense of community.

Human relationships are stronger when people have a connection to the landscape and its stories as they walk through it. People deserve a sense of community, they deserve a home, and they need to feel some agency over what happens in their community.

Density done well is desirable – it's a key learning from the new urbanism. Another lesson from the new urbanism is that density alone isn't enough, and density done badly erodes cities and breeds inequity every bit as much as sprawl does.

Someone said to me the other day, people who oppose these changes are just old rich white people protecting their wealth. “Middle class capture” is a slogan from the 80s and 90s; people talked about how deregulation would stop the greedy middle classes hoarding privilege and create opportunities for those on low incomes. How did that go?

The idea that our heritage and character areas are hotbeds of privilege does not stand scrutiny – our city’s character areas are not the wealthiest, people who live there don’t have the highest incomes and anyone who thinks Newtown is dominated by old, rich, white people lives in a parallel universe.

Planning for Growth removes character protection from 7 times as much land as even your planners think is necessary because they think uptake will be patchy. The idea that developers will cherry-pick sites for profit is baked into the proposals.

What will happen? Well, building apartments in inner Wellington initially drove out people on low incomes rather



than housing them. In the 90s, it was the poor who were forced out of Te Aro.

The first eight-storey apartments in Newtown will be luxury dwellings shading much poorer people in rental properties to the immediate south.

These are the authentic evidence-based truths behinds the slogans and soundbites.

Housing is a human right. If we really care about housing people we need a focussed and genuine attempt to build homes for people in ways that also support communities.

To do that, we need to create new homes rather than demolish existing ones. Focus on vacant houses, and commercial buildings, then vacant/parking only land, then poor quality low-rise commercial buildings rather than character areas. There is more detail attached. You may be surprised to know that in all the work that has been done leading up to today, there is no inventory of these.

How? Use targeted incentives. Maintain the existing heritage and character protections. Use the next five years to work with communities to identify how they might grow and

intensify. Recognise people's experience of their community matters, and work with them. Engage mana whenua and ensure their stories and interests are given voice and daylight. Talk about climate change and water. Build up an idea of how to house more people well in a way that strengthens community. This is the hard work of genuine democracy.

At the moment we have more community input into the design of Aro Valley and Newtown community centres, than Planning for Growth offers these communities about their future.

Character and heritage are not luxuries, they are dry labels for people's sense of connection to community and landscape and the ability read stories in our surroundings. They are part of the foundations of a resilient and just Wellington in a changing climate, not a barrier to creating one.

You are the decision-makers right now. Before you are proposals for the most drastic change to our lived environment in the last 100 years.

The Copenhagen's, Amsterdam's and other cities lauded by Planning for Growth have very strong planning controls, heavy protection of heritage and character and large public housing programmes. In many ways they point in the opposite direction to Planning for Growth.

I hope you might pause and ask a broader range of people: is there another way? What about Planning for People?

At least I hope you might do give the citizens of Wellington more time, better information and real tools to start pointing to a better way. Ngā mihi katoa.

Roland Sapsford

6 August 2020

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## Housing People, Protecting Character, Growing Communities

If we want to increase housing affordability and availability here in order is my (evidence-based) list of proposals. Rather than the scattergun approach of the proposal Spatial Plan, this list aims to increase the incentives for action on a smaller number of sites where targeted incentives for changes in use will lead to significant increases in the supply of quality housing.

Priority	Action	Timeframe for effect	Impact
1	Target vacant properties  There are around 40,000 in Auckland and likely about 4000 (conservatively) in Wellington. Getting those on the rental market would have a huge impact	3-6 months	Large
2	Target Conversion of vacant commercial high-rise space to accommodation  Wellington City Council has done some of this but there is significant unrealised potential for this.	12-18 months	Moderate
3	Target vacant land, and land-used for car-parking  There ought to be no carparking-only land near central and suburban centres. Most people underestimate the amount of land involved. Replacing this with mixed use (eg ground floor business and two or three stories of residential) would have a major effect on housing supply	18-48 months	Large
4	Target low grade one and two-storey commercial developments  These sites exist throughout the city, and are idea for replacement with high quality medium density mixed use development at 3-4 storeys	24-60 months	Large

Doing these four things would also create the opportunity to build low car dependence neighbourhoods (cf new developments in the Netherlands for example) as urban villages along transport links. This would deliver huge benefits and be likely to reinforce community and lived experience as well as address housing availability and affordability. Even if the growth projections are correct, the above will ensure a supply of high quality housing, which improves rather than damages the city's character, for the next 10-15 years.



This allows ample time for an inclusive and participatory process looking at change in the character areas. What if we asked people where some intensification might be possible and desirable? What if we said how do we add to your community rather than create opportunities for developers on random sites?

**Presentation of Martin Cheer  
CEO Pub Charity Limited**

Pub Charity is the oldest licensed gaming operator in New Zealand distributing and has been operating gaming machines in Wellington City continuously since 1987.

In the limited time available I wanted to make 3 Points;

1. The first being that the setting for this policy discussion is 2020, not 1987 or 2004. Every day the idea that local government can control community access to gambling opportunities becomes less and less relevant.

What this policy has done and can do however, is erode community fundraising opportunities.

2. Gambling opportunities will either be in controlled and supervised spaces or uncontrolled and unsupervised places.

The lawmakers drafting the Gambling Act back in 2001 could not have imagined the disruption that the launch of the iPhone 4 years later and impact that Smartphone technology and hi speed internet generally, was going to have on asymmetrical information formats like gambling.

The State is no longer the only entity that is wealthy enough to host the complex technology required to host large scale gambling opportunities. It now sits in the palm of your hand or pocket and the majority of the population has got one. Unlike Class 4 gambling online gambling does not limit the sizes of bets or prizes, requires credit not cash to play, and the proceeds do not go back to the community but offshore.

3. The Danger of Soundbites Over Empirical Evidence

The draft proposal contains a number of errors, in particular it appears to simultaneously support the idea that caps on machine numbers will produce better health outcomes while acknowledging there is no evidence to support that claim.

Council liquor and gambling policies, not a lack of demand, have resulted in the removal of over 1/3 of all Class 4 gaming machines in New Zealand since 2004. As a result, along with population growth, the per capita exposure rate to gaming machine has reduced from 1 per 164 of the population in 2004 to 1 per 325 today.

Class 4 spending per capita, in inflation adjusted terms, has also halved.

Despite these reductions the Ministry of Health reports that over the same period problem the problem gambling prevalence rate remains unchanged.

(Sources DIA, Statistics NZ, Reserve Bank, MoH)

In Summary

The Council's Proposal contains a number of errors, and contradicts itself on the link between machine numbers and har, but eventually reaches broadly the right conclusion. While Pub Charity

questions the reasoning behind the need to reduce any of the current policy settings we broadly support the 2020 Class 4 Gambling policy as proposed.  
6/8/2020