

ORDINARY MEETING

OF

STRATEGY AND POLICY COMMITTEE

MINUTES

Time: 9:30am
Date: Thursday, 18 June 2020
Venue: Ngake (16.09)
Level 16, Tahiwī
113 The Terrace
Wellington

PRESENT

Mayor Foster
Councillor Calvert (Deputy Chair)
Councillor Condie
Councillor Day (Chair)
Councillor Fitzsimons
Councillor Foon
Councillor Free
Councillor Matthews
Councillor O'Neill
Councillor Pannett
Councillor Paul
Councillor Rush
Councillor Sparrow
Councillor Woolf
Councillor Young

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1. Meeting Conduct

1.1 Karakia

The Chairperson declared the meeting open at 9:32 am and invited members to stand and read the following karakia to open the meeting.

**Whakataka te hau ki te uru,
Whakataka te hau ki te tonga.
Kia mākinakina ki uta,
Kia mātaratara ki tai.
E hī ake ana te atākura.
He tio, he huka, he hauhū.
Tihei Mauri Ora!**

Cease oh winds of the west
and of the south
Let the bracing breezes flow,
over the land and the sea.
Let the red-tipped dawn come
with a sharpened edge, a touch of frost,
a promise of a glorious day

1.2 Apologies

Moved Councillor Day, seconded Deputy Mayor Free

Resolved

That the Strategy and Policy Committee:

1. Accept the apologies for lateness received from Councillor O'Neill.

Carried

1.3 Conflict of Interest Declarations

No conflicts of interest were declared.

1.4 Confirmation of Minutes

Moved Councillor Day, seconded Councillor Fitzsimons

Resolved

That the Strategy and Policy Committee:

1. Approve the minutes of the Strategy and Policy Committee Meeting held on 11 June 2020, having been circulated, that they be taken as read and confirmed as an accurate record of that meeting.

Carried

1.5 Items not on the Agenda

There were no items not on the agenda.

1.6 Public Participation

There was no request for public participation.

(Councillor O'Neill arrived at the meeting at 9:37 am)

Note: In accordance with Standing Order 19.1, the Chairperson accorded precedence to some items of business and announced that the agenda would be considered in the following order:

Item 2.2 Advisory Group Annual Reports 2019

Item 2.1 Proposed WCC Solid Waste Bylaw - Adoption for Public Consultation\

(Mayor Foster arrived at the meeting at 9:30 am)

(Councillor Day left the meeting at 9:49 am, and Councillor Calvert assumed the chair)

(Councillor Day returned to the meeting at 10:03 am and resumed the chair)

(Mayor Foster left the meeting at 10:17 am)

(Mayor Foster returned to the meeting at 10:21 am)

2. General Business

2.2 Advisory Group Annual Reports 2019

Moved Councillor Matthews, seconded Councillor O'Neill

Resolved

That the Strategy and Policy Committee:

1. Receive the information.
2. Thank the Advisory Groups for their contributions.

Carried unanimously

Secretarial note: The Council's four advisory groups were given the opportunity to speak to the elected members and answer their questions before the item was debate. Below is a list of their representatives at the meeting:

- Jocelyn Kua – Pacific Advisory Group
- Ella Flavell – Youth Council
- Tristram Ingham and Rachel Noble – Accessibility Advisory Group
- Lynn Cadenhead – Environmental Reference Group

The meeting adjourned at 10:52 am and reconvened at 11:10 am with the following members present: Councillor Condie, Councillor Day (Chair), Councillor Fitzsimons, Councillor Foon, Councillor Matthews, Councillor O'Neill, Councillor Pannett, Councillor Paul, Councillor Rush, Councillor Sparrow, Councillor Woolf and Councillor Young

(Councillor Calvert returned to the meeting at 11:16 am)
(Deputy Mayor Free returned to the meeting at 11:27 am)

2.1 Proposed WCC Solid Waste Bylaw – Adoption for Public Consultation

Moved Councillor Foon, seconded Councillor Pannett

Recommendation/s

That the Strategy and Policy Committee:

1. Approve the proposed Solid Waste Management and Minimisation Bylaw **and the proposed Bylaw Controls** for public consultation in accordance with the Special Consultative Procedure, as set out by the Local Government Act 2002.
2. Note that Part 9 of the Consolidated Bylaw 2008: Waste Management was due for review on 19 December 2018. If it is not reviewed by 30th June 2021, the existing waste bylaw provisions will automatically be revoked.
3. Note the Waste Management and Minimisation Plan, adopted by the Council in August 2017, specifies that the eight councils agree to investigate and if feasible develop, implement and oversee monitoring and enforcement of a regional bylaw, or a suite of regionally consistent bylaws.
4. Note that in an effort to promote regional consistency across solid waste management and minimisation, the proposed Solid Waste Management and Minimisation Bylaw was collaboratively developed by the eight territorial authorities in the Wellington Region. Officers from each Council propose to submit one suite of regionally consistent bylaw provisions for approval to each council for public consultation.
5. Note that in April 2019, the City Strategy Committee formally agreed that the lack of event waste management and minimisation on Council owned, administered or managed land was an issue requiring a bylaw response. However, as a result of further dialogue with the eight territorial authorities of the Wellington Region, it became apparent that the **event waste management** issue was not **solely** limited to Council owned land, ~~and was relevant to any large outdoor event.~~
6. Agree that the event waste management issue extends beyond Council owned land, and, more broadly, is an issue relevant to any large event held on an outdoor venue, **and that a bylaw response is appropriate.**
7. Agree that the proposed Solid Waste Management and Minimisation Bylaw is the most appropriate form of bylaw and is not inconsistent with the New Zealand Bill of Rights Act 1990.

8. Delegate to the Chief Executive and the Associate Portfolio Leader for Waste **minimisation** the authority to amend the proposal to include any amendments agreed by the Strategy and Policy Committee and any minor consequential edits.
9. Note that the current liability to Council for carbon at the Southern landfill under the Emissions Trading Scheme sits at around \$1.5 -2m per annum and is expected to significantly increase. This bylaw will help to mitigate the financial impacts of this liability for the Council and the residents of Wellington City.
10. Agree to the following text changes to the proposed Bylaw:

8.1 *The occupier and/or the manager of a premises must ensure that the household, **commercial or industrial** waste from the premises is separated into waste types as determined by the Council and is deposited for collection in the correct ...*

12.1 *The owner and/or the manager of a multi-unit development must make adequate provision for the management of all waste, recycling **and organics** generated within the premises.*

12.3 *A multi-unit development waste management plan must include, but is not limited to, the following information:*

... (d) *How waste generated within the premises is to be minimised and the steps to maximise the collection and use of recyclables, **organic** and reusable material; ...*

13.1 *At least ~~10~~**30** working days prior to the commencement of an event, the event manager must submit to the Council for approval an event waste management plan for the event.*

13.2 (c) *The steps that will be taken to maximise **the use of reusable systems, the collection and use of recyclables, and other recoverable or compostable materials**, and an estimate of the diversion of waste.*

11. Agree to the following text changes to the proposed Bylaw controls:

2.16. *Pursuant to clause 12.6 of the Bylaw, any multi-unit development (comprising 10 or more residential units) shall be responsible for the appropriate deposit and disposal of all waste, recycling and other diverted material generated from the premises. This clause will become effective ~~two~~ **five** years following the date on which the Wellington City Council Solid Waste Management and Minimisation Bylaw 2020 takes effect. **This will have the effect of grand-parenting those MUDs which currently receive the service who would otherwise no longer qualify. This is provisional on the delivery of the service remaining operationally feasible (see below).***

2.17 *When considering whether or not a service remains operationally feasible under clause 2.16 (above), the Council will take into account the following matters:*

- *The particular needs or circumstances of residents necessitating the continuation of Council waste and/or recycling servicing to the site.*
- *The protection of pedestrian access and safety on and/or around the premises.*

- *Traffic safety and the efficiency of the roading network.*
- *Road gradient and associated accessibility issues for Council service vehicles.*
- *The availability of public space located immediately adjacent to the premises.*
- *Any negative impact on amenity for surrounding community.*
- *Any potential benefits to pedestrian and road safety, and/or community amenity, which could be facilitated via private waste collection service arrangements.*
- *Health and safety requirements.*

...

2.21. *Prior to entering the Southern Landfill, in accordance with landfill use and entry requirements landfill users are required to separate:*

- *Hazardous substances*
- *Lead acid batteries*
- *Recyclable paper as notified by Council*
- *Cardboard*
- *Glass bottles and jars*
- *Aluminium cans*
- *Compostable garden waste as notified by Council*
- *Steel cans*
- *Tyres*
- *Materials as shall from time to time be notified by Council.*

12. *Agree to the following text changes to the Proposed Bylaw Statement of Proposal:*

Wellington City Council Consolidated Bylaw 2008: Part 9 Waste Management

The current bylaw regulates the deposit of kerbside waste, recyclables and other diverted material for collection, prohibits the disposal of dangerous, hazardous, or otherwise ~~inappropriate~~ waste within the kerbside waste stream, and sets out rules and conditions for use of the Southern Landfill.

13. *Note that officers will review the bylaw controls and report back to the Strategy and Policy Committee 12 months after the effective date.*
14. *Agree to consider the Council provision of waste and recycling collection services from multi-unit developments as part of a review of service levels in the Long Term Plan deliberations.*
15. *Note that officers will require licence holders under the bylaw to provide operational data in order to inform reporting on city greenhouse gas emissions.*

Secretarial note: Councillor Foon moved the original motions with amendments supported

by officers.

Moved Councillor Fitzsimons, seconded Councillor Calvert, the following amendment

Resolved

That the Strategy and Policy Committee:

16. Agree that the existing rubbish and recycling collection service for existing multi-unit dwellings be retained for the period of the bylaw.
17. Note that the portfolio leader for waste minimisation and the CEO will work through the amendments necessary to implement this amendment.

A division was called for, voting on which was as follows:

For:

Councillor Calvert (Deputy Chair)
Councillor Day (Chair)
Councillor Fitzsimons
Councillor Matthews
Councillor O'Neill
Councillor Pannett
Councillor Paul
Councillor Rush
Councillor Woolf
Councillor Young

Against:

Councillor Condie
Councillor Foon
Councillor Free
Councillor Sparrow

Absent:

Mayor Foster

Majority Vote: 10:4

Carried

Moved Councillor Foon, seconded Councillor Pannett, the following substantive motion

Resolved

That the Strategy and Policy Committee:

1. Approve the proposed Solid Waste Management and Minimisation Bylaw and the proposed Bylaw Controls for public consultation in accordance with the Special Consultative Procedure, as set out by the Local Government Act 2002.
2. Note that Part 9 of the Consolidated Bylaw 2008: Waste Management was due for review on 19 December 2018. If it is not reviewed by 30th June 2021, the existing waste bylaw provisions will automatically be revoked.
3. Note the Waste Management and Minimisation Plan, adopted by the Council in August 2017, specifies that the eight councils agree to investigate and if feasible develop, implement and oversee monitoring and enforcement of a regional bylaw, or a suite of regionally consistent bylaws.

4. Note that in an effort to promote regional consistency across solid waste management and minimisation, the proposed Solid Waste Management and Minimisation Bylaw was collaboratively developed by the eight territorial authorities in the Wellington Region. Officers from each Council propose to submit one suite of regionally consistent bylaw provisions for approval to each council for public consultation.
5. Note that in April 2019, the City Strategy Committee formally agreed that the lack of event waste management and minimisation on Council owned, administered or managed land was an issue requiring a bylaw response. However, as a result of further dialogue with the eight territorial authorities of the Wellington Region, it became apparent that the event waste management issue was not solely limited to Council owned land.
6. Agree that the event waste management issue extends beyond Council owned land, and, more broadly, is an issue relevant to any large event held on an outdoor venue, and that a bylaw response is appropriate.
7. Agree that the proposed Solid Waste Management and Minimisation Bylaw is the most appropriate form of bylaw and is not inconsistent with the New Zealand Bill of Rights Act 1990.
8. Delegate to the Chief Executive and the Associate Portfolio Leader for Waste minimisation the authority to amend the proposal to include any amendments agreed by the Strategy and Policy Committee and any minor consequential edits.
9. Note that the current liability to Council for carbon at the Southern landfill under the Emissions Trading Scheme sits at around \$1.5 -2m per annum and is expected to significantly increase. This bylaw will help to mitigate the financial impacts of this liability for the Council and the residents of Wellington City.
10. Agree to the following text changes to the proposed Bylaw:

8.1 The occupier and/or the manager of a premises must ensure that the household, commercial or industrial waste from the premises is separated into waste types as determined by the Council and is deposited for collection in the correct ...

12.1 The owner and/or the manager of a multi-unit development must make adequate provision for the management of all waste, recycling and organics generated within the premises.

12.3 A multi-unit development waste management plan must include, but is not limited to, the following information:

... (d) How waste generated within the premises is to be minimised and the steps to maximise the collection and use of recyclables, organic and reusable material; ...

13.1 At least 30 working days prior to the commencement of an event, the event manager must submit to the Council for approval an event waste management plan for the event.

*13.2 (c) The steps that will be taken to maximise **the use of reusable systems, the collection***

and use of recyclables, and other recoverable or compostable materials, and an estimate of the diversion of waste.

11. Agree to the following text changes to the Proposed Bylaw Statement of Proposal:

Wellington City Council Consolidated Bylaw 2008: Part 9 Waste Management

The current bylaw regulates the deposit of kerbside waste, recyclables and other diverted material for collection, prohibits the disposal of dangerous, hazardous, or otherwise inappropriate waste within the kerbside waste stream, and sets out rules and conditions for use of the Southern Landfill.

12. Note that officers will review the bylaw controls and report back to the Strategy and Policy Committee 12 months after the effective date.
13. Note that officers will require licence holders under the bylaw to provide operational data in order to inform reporting on city greenhouse gas emissions.
14. Agree that the existing rubbish and recycling collection service for existing multi-unit dwellings be retained for the period of the bylaw.
15. Note that the portfolio leader for waste minimisation and the CEO will work through the amendments necessary to implement this amendment.

A division was called for, voting on which was as follows:

For:

Councillor Calvert (Deputy Chair)
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Councillor Fitzsimons
Councillor Foon
Councillor Free
Councillor Matthews
Councillor O'Neill
Councillor Pannett
Councillor Paul
Councillor Rush
Councillor Sparrow
Councillor Woolf
Councillor Young

Absent:

Mayor Foster

Majority Vote: 14:0

Carried

Secretarial note: The amendment moved by Councillor Fitzsimons and seconded by Councillor Calvert superseded recommendations 11 and 14 of the original motion.

The meeting concluded at 12:16 pm with the reading of the following karakia:

Unuhia, unuhia, unuhia ki te uru tapu nui	Draw on, draw on
Kia wātea, kia māmā, te ngākau, te tinana, te wairua	Draw on the supreme sacredness To clear, to free the heart, the body and the spirit of mankind
I te ara takatū	
Koia rā e Rongo, whakairia ake ki runga	Oh Rongo, above (symbol of peace)
Kia wātea, kia wātea	Let this all be done in unity
Āe rā, kua wātea!	

Authenticated: _____

Chair