

STRATEGY AND POLICY COMMITTEE

MINUTES

THURSDAY 14 MAY 2009 (RECONVENED TUESDAY 19 MAY 2009)

9.16AM

Committee Room 1, Ground Floor, Council Offices, 101 Wakefield Street Wellington

MEMBERS:

Mayor Prendergast (9.43am-12.31pm, 1.11pm-3.54pm)

Councillor Ahipene-Mercer (9.16am-3.03pm, 3.15pm-3.54pm)

Councillor Best (9.16am-11.03am, 11.07am-11.33am)

Councillor Cook (9.16am-11.12am, 11.46am-2.50pm)

Councillor Coughlan (9.26am-3.54pm)

Councillor Foster

Councillor Gill

Councillor Goulden (9.16am-9.47am, 10.12am-10.39am, 11.09am-12.02pm, 12.21pm-1.53pm)

Councillor McKinnon (Chair)

Councillor Morrison

Councillor Pannett

Councillor Pepperell (9.16am-3.03pm, 3.15pm-3.26pm, 3.34pm-3.54pm)

Councillor Ritchie (9.16am-11.05am, 11.10am-11.33am, 1.07pm-3.01pm, 3.10pm-

3.28pm, 3.34pm-3.54pm)

Councillor Wade-Brown

Councillor Wain

APOLOGIES:

Mayor Prendergast (for lateness)

Councillor Best

Councillor Goulden

092/09P APOLOGIES

(1215/12/IM)

NOTED:

THAT the Strategy and Policy Committee:

- 1. Accept apologies from Mayor Prendergast for lateness.
- 2. Accept apologies from Councillors Best and Goulden.

093/09P **CONFLICT OF INTEREST DECLARATIONS** (1215/52/IM)

NOTED:

- 1. Councillor Ritchie declared a conflict of interest regarding Report 7 Heritage Grants. She advised that she would not take part in debate and voting on these matters.
- 2. See 105/09P for further conflicts of interest in relation to Report 7 Heritage Grants.

094/09P PUBLIC PARTICIPATION

(1215/52/IM)

NOTED:

1. Peter Brooks on behalf of the Wellington Civic Trust. Mr Brooks addressed the Committee on Report 2: Queens Wharf Precinct, discussing the report provided by Wellington Waterfront Limited. He spoke of the Wellington Civic Trust's concerns about the suggested public ideas competition being the only for considering the options available for the Outer-T at Queens Wharf. Mr Brooks identified the key differences between the ideas competition held during consideration over the design and layout of Waitangi Park which he commended and the competition format proposed for Queens Wharf. His comparison noted the shorter time frame and the loss of the two stage short-listing process for the Queens Wharf proposal. Mr Brooks' other concerns related to the need for urgent replacement of a number of the piles supporting the wharf and the impact an unrefined competition outcome will have when it may neglect such maintenance requirements. Mr Brooks offered the support of the Wellington Civic Trust to work with the Council and Wellington Waterfront Limited to ensure a worthwhile competition. Mr Brooks provided a copy of the notes he used for his public participation.

- 2. Pauline Swann on behalf of Waterfront Watch. Ms Swann addressed the Committee on Report 2: Queens Wharf Precinct, discussing the proposition to run a competition for the development of the Outer-T. Ms Swann raised concerns over the way competition entries are invited and yet no commitment is made to accepting the winning design. She notes that the information on key expectations of the Queens Wharf development is not being provided to the public. Ms Swann provided a copy of the notes she used for her public participation.
- 3. Eyal Aharoni on behalf of PrimeProperty Trust. Mr Aharoni addressed the Committee on Report 1 Report back on Public Consultation on Draft Residential Area and Suburban Centres Plan Changes. He noted that the proposal still has a number of unnecessary exceptions and urged Councillors to remove these exceptions. Mr Aharoni believes that such exceptions make development in different areas of Wellington more difficult, for example stopping progress on Johnsonville Mall and protecting the Golden Mile despite the route being dismantled. He believed that the impact will displace the CBD population and noted increased costs are caused by rushing the plan through the Resource Management Act processes. He wished to remind Councillors that an election is taking place next year.
- 4. Sandra Sheehan on behalf of Thorndon professionals and ratepayers. Ms Sheehan addressed the Committee on the Thorndon Heritage Project asking for an extension on the submission deadline from 29 May 2009 to 29 August 2009. Ms Sheehan advised the Committee that the Thorndon Society does not represent all the views held by ratepayers in Thorndon. She noted that some ratepayers had been unable to access information until recently and are only now able to make an informed decision to submit on the project. She noted some of the Thorndon community's concerns about the impact on property values, arguing no evidence had been presented showing values will increase and that some valuers have suggested property values may decrease as a result of the project.

(Mayor Prendergast entered the meeting at 9.43am)

5. Bernie Harris addressed the Committee as an individual regarding Report 1 – Report back on Public Consultation on Draft Residential Area and Suburban Centres Plan Changes. Mr Harris noted his views on the Council's planned changes and informed the Committee of various situations around different suburbs.

(Councillor Goulden left the meeting at 9.47am.)

095/09P PRESENTATION

(1215/52/IM)

NOTED:

1. Ian Pike, Chief Executive of Wellington Waterfront Limited, presented to the Committee on plans for the Outer-T at Queens Wharf, relating to Report 2 – Queens Wharf Precinct.

(Councillor Goulden returned to the meeting at 10.12am.) (Councillor Goulden left the meeting at 10.39am.)

(The meeting adjourned at 10.43am for morning tea and reconvened at 11.03am.)

(Councillors Goulden and Best were not present when the meeting reconvened.)

096/09P REPORT BACK ON PUBLIC CONSULTATION ON DRAFT RESIDENTIAL AREA AND SUBURBAN CENTRES PLAN CHANGES

Report of Jeremy Blake – Senior Policy Advisor, Elizabeth Moncrieff – Policy Advisor, Stefania Chrzanowska – Policy Advisor, and Sarah Nelson – Policy Advisor.

(1215/52/IM) (REPORT 1)

Moved Councillor Foster, seconded Councillor Ahipene-Mercer the substantive motion with recommendation 3(d) amended as follows:

- 3. Agrees with the following approach to the further development of the review:
 - d. Continue consultation with the Thorndon community regarding the Thorndon Heritage Study, and develop an appropriate set of provisions for managing the heritage values of the suburb.

 These revised provisions will be further consulted on with the Thorndon community prior to any heritage related proposed district plan change for the area being reported to the Council for its consideration.

(Councillor Ritchie left the meeting at 11.05am.)

(Councillor Best returned to the meeting at 11.07am.)

(Councillor Goulden returned to the meeting at 11.09am.)

(Councillor Ritchie returned to the meeting at 11.10am.)

(Councillor Cook left the meeting at 11.12am.)

(Councillors Best and Ritchie left the meeting at 11.33am.)

(The meeting adjourned at 11.34am and reconvened at 11.35am.) (The meeting adjourned at 11.41am and reconvened at 11.45am. When the meeting reconvened, the Chair called Councillor Goulden to order and asked him to withdraw and apologise for comments regarding another Councillor. Councillor Goulden refused to withdraw and apologise for his comments.)

(Councillor Cook returned to the meeting at 11.46am.) (Councillor Goulden left the meeting at 12.02pm and returned at 12.21pm.) (Mayor Prendergast left the meeting at 12.31pm.)

(The meeting adjourned at 12.35pm for lunch and reconvened at 1.07pm.)

(Mayor Prendergast returned to the meeting at 1.11pm.)

The substantive motion was <u>put</u> as amended and declared <u>CARRIED</u>.

RESOLVED:

THAT the Strategy and Policy Committee:

- 1. Receives the information.
- 2. Notes the results of the public consultation on the draft plan changes for the Residential Area and Suburban Centre chapters of the District Plan.
- 3. Agrees with the following approach to the further development of the review:
 - a. Retain the overall policy direction established by Council's Centres Policy (2008), but simplify the suggested three zone structure for Suburban Centres by;
 - *i.* creating a 'Centres' zone to cover all sub-regional, town, district and neighbourhood centres
 - ii. creating a new 'Business' zone to cover all other areas
 - iii. providing for the following precincts to cover areas in the new 'Business' zone that offer unique redevelopment opportunities:
 - 1) Adelaide Road an area where substantial redevelopment should be encouraged including mixed uses
 - 2) Rongotai South an area located adjacent to the south coast and Wellington Airport where redevelopment could provide for activities to support the Airport and some large-format retailing
 - 3) Shelly Bay an ex-Defence site purchased by the Port Nicholson Block Claim Group which could be substantially redeveloped for mixed uses.
 - b. Retain a Suburban Centres Urban Design Guide, with refinements to the provisions relating to industrial/commercial areas.
 - c. Undertake further discussions with those landowners who have raised concerns about their land being rezoned as part of the proposed Suburban Centre rezonings and reconsider which heritage areas to proceed with or other options where appropriate.
 - d. Continue consultation with the Thorndon community regarding the Thorndon Heritage Study, and develop an appropriate set of

provisions for managing the heritage values of the suburb.

These revised provisions will be further consulted on with the Thorndon community prior to any heritage related proposed district plan change for the area being reported to the Council for its consideration.

- e. Develop a separate plan change dealing with heritage matters in both the Residential and Suburban Centres zones.
- f. Retain the Areas of Change in Johnsonville and Kilbirnie but with further refinements to the boundaries and standards that apply to each area.
- g. Refine and clarify the purpose of the pre-1930 demolition rule applying in Inner Residential Areas, and progress the three new identified areas being:
 - *i.* 43-47 Patanga Crescent, Thorndon;
 - ii. Buildings fronting The Terrace at its mid-northern sections, and areas to the east (including McDonald Crescent, Dixon and Percival Streets and Allenby Terrace); and
 - iii. Easdale and Kinross Streets, including 82 to 102 Bolton Street.
- h. Retain the Residential Coastal Edge area with further refinements to improve the effectiveness and clarity of the provisions, particularly those relating to how maximum heights (measured above sea level) will be applied to buildings and solid fences.
- i. Review the other matters raised in submissions and update the Residential and Suburban Centres review documents as appropriate.
- 4. Notes that the feedback received and the proposed ways forward will be communicated directly back to the submitters via a letter and to the general public via the Council's website and advertisements placed in the Dominion Post in the second quarter of 2009.
- 5. Notes that proposed plan changes for the Residential and Suburban Centre chapters of the District Plan will be reported back to Committee in August 2009 for approval to publicly notify the changes for formal consultation.

NOTED:

The resolution differs from the recommendations in the officer's report as follows:

The Committee added the text in **bold**.

(Councillor Goulden left the meeting at 1:53pm.)

097/09P QUEENS WHARF PRECINCT

Report of Ian Pike – Chief Executive Officer, Wellington Waterfront Limited and Warren Ulusele – Portfolio Manager. (1215/52/IM) (REPORT 2)

Moved Councillor Foster, seconded Councillor Ahipene-Mercer the substantive motion with recommendations 3 and 4 amended to become 5 and 6 and with new recommendations 3 and 4 inserted, as follows:

- 3. Agree that the final selected idea(s) will come back to SPC for approval and determination of next steps in August 2009.
- 4. Note this call for ideas is the first stage in possible options for the Outer T.
- 5. Agree to amend Wellington Waterfront Limited's work plan to enable the competition to be run in the timeframe recommended in this report.
- **6.** Agree to Appendix A & B forming the template for the competition including the provision of background information to assist the public process.

Moved Councillor Ritchie, seconded Councillor Pepperell the following amendments:

Amendment 1 6. Agr

6. Agree to Appendix A and B as amended.

Appendix B add the words:

"Queens Wharf: Framework p27 and p33:

- 'Outer-T a special and unique site – competition to explore options for an "iconic" structure, "A structure that reflects this iconic nature could be located on the Outer-T"

Amendment 2 New:

7. Agree that the Strategy and Policy Committee establish a selection panel which might include a landscape design architect, sculpture trust, marine expert, Councillors, and architect.

Amendment 3 New:

8. Agree that the Strategy and Policy Committee establishes the criteria for selection.

Amendment 4 New:

9. Agree that the Wellington Civic Trust and Waterfront Watch be consulted on the selection panel and criteria.

(Councillor Cook left the meeting at 2.50pm.)

Amendment 1 was put and declared CARRIED.

Amendment 2 was put and a **DIVISION** called.

Voting For: Councillors Pannett, Pepperell, and Ritchie.

Voting Against: Mayor Prendergast, Councillors Ahipene-Mercer,

Coughlan, Foster, Gill, McKinnon, Morrison,

Wade-Brown, and Wain.

Majority Vote: 3:9

Amendment 2 was declared **LOST**.

Amendment 3 was put and a **DIVISION** called.

Voting For: Councillors Foster, Pannett, Pepperell, and Ritchie.

Voting Against: Mayor Prendergast, Councillors Ahipene-Mercer,

Coughlan, Gill, McKinnon, Morrison, Wade-

Brown, and Wain.

Majority Vote: 4:8

Amendment 3 was declared **LOST**.

Amendment 4 was put and a DIVISION called.

Voting For: Councillors Pannett, Pepperell, Ritchie.

Voting Against: Mayor Prendergast, Councillors Ahipene-Mercer,

Coughlan, Foster, Gill, McKinnon, Morrison,

Wade-Brown, and Wain.

Majority Vote: 3:9

Amendment 4 was declared LOST.

(Councillor Ritchie left the meeting at 3.01pm.)

The substantive motion as amended was <u>put</u> and declared <u>CARRIED</u>.

RESOLVED:

THAT the Strategy and Policy Committee:

- 1. Receive the information.
- 2. Agree to Wellington Waterfront Limited initiating a public competition to explore options for the Outer T.
- 3. Agree that the final selected idea(s) will come back to SPC for approval and determination of next steps in August 2009.
- 4. Note this call for ideas is the first stage in possible options for the Outer T.
- 5. Agree to amend Wellington Waterfront Limited's work plan to enable the competition to be run in the timeframe recommended in this report.
- 6. Agree to Appendix A & B as amended forming the template for the competition including the provision of background information to assist the public process.

NOTED:

The resolution differs from the recommendations in the officer's report as follows:

The Committee added the text in **bold**.

(The meeting adjourned at 3.03pm for afternoon tea and reconvened at 3.10pm.)

(Councillors Ahipene-Mercer and Pepperell were not present when the meeting reconvened.)

098/09P ORDER OF BUSINESS

(1215/52/IM)

Moved by the Chair the motion that the Strategy and Policy Committee move to Report 4 – Submission on Greater Wellington Regional Council's Proposed Regional Policy Statement and then consider Report 5 – Submission to the Discussion Document 'Waste Minimisation in New Zealand' and then consider Report 3 – Draft Plan Change for Telecommunication Facilities and Emerging Electric Vehicle Technology and then consider Report 6 – Heritage Grants and then consider Report 7 – Quarterly Report (January – March 2009).

The motion was put and declared **CARRIED**.

RESOLVED:

THAT the Strategy and Policy Committee:

1. Moves to Report 4 - Submission on Greater Wellington Regional Council's Proposed Regional Policy Statement and then consider Report 5 - Submission to the Discussion Document 'Waste Minimisation in New Zealand' and then consider Report 3 - Draft Plan Change for Telecommunication Facilities and Emerging Electric Vehicle Technology and then consider Report 6 - Heritage Grants and then consider Report 7 - Quarterly Report (January - March 2009).

099/09P SUBMISSION ON GREATER WELLINGTON REGIONAL COUNCIL'S PROPOSED REGIONAL POLICY STATEMENT

Report of Adele Gibson – Senior Policy Advisor. (1215/52/IM) (REPORT 4)

Moved Mayor Prendergast, seconded Councillor Morrison the substantive motion.

Moved Councillor Wade-Brown the following amendments which were accepted with the leave of the Committee.

Additions to Appendix 2 of the submission:

Section 4.2. Policies that need to be given particular regard Paragraph 5:

On the first point, it is not recognised that various policies under Section 4.2 might be addressed either through regulatory or non-RMA/non regulatory approaches **or both**. For example the Councils Code of Practice for Land Development would be relevant for dealing with some storm water contamination issues and the recently adopted Biodiversity Action Plan is also relevant to making improvements in the ecological area. **As well as objectives to identify biodiversity and to work in partnership on restoration projects, the WCC Biodiversity Action Plan suggests that District Plan Conservation Sites be reviewed, that District Plan Changes adequately protect biodiversity values through objectives, policies and rules and strengthen provisions for retaining streams in a natural state and that existing biodiversity is conserved and enhanced in proposed development sites.**

14.4 Public access

The Council also notes that the statement on page 20, paragraph two which says "To date there has been no strategic planning in the region that has identified where public access should be enhanced" is incorrect. Although there may not have been a regional wide planning exercise, the Council has in fact undertaken such planning through the Open Space Access Plan. This plan identifies key parts of the coast and the stream where access needs to be improved, including such areas as the south west coast and Karori Stream. Greater Wellington's recent Regional Cycling Plan, page 5, also

identifies the Great Harbour Way from Fitzroy Bay to Sinclair Head and we note public access could be improved particularly between Petone and Kaiwharawhara Estuary.

(Councillors Ahipene-Mercer and Pepperell returned to the meeting at 3.15pm.)

The amended substantive motion was <u>put</u> and declared <u>CARRIED</u>.

RESOLVED:

THAT the Strategy and Policy Committee:

- 1. Receive the information.
- 2. Agree that the submission **as amended** (attached as Appendix 2 to the officers report) on the Proposed Regional Policy Statement be forwarded to the Greater Wellington Regional Council for their consideration.
- 3. Authorise the Chief Executive and the Mayor to make any minor editorial changes to the submission and to reflect any additional matters agreed by the Committee.
- 4. Agree that the Council request to be heard at the oral hearing and that the oral submission be made by the Mayor or her nominated representative.

NOTED:

The resolution differs from the recommendations in the officer's report as follows:

The Committee added the text in **bold**.

100/09P SUBMISSION TO THE DISCUSSION DOCUMENT 'WASTE MINIMISATION IN NEW ZEALAND'

Report of Ken Bowater – Senior Policy Advisor. (1215/52/IM)

(REPORT 5)

Moved Councillor Wade-Brown, seconded Councillor Foster the substantive motion.

The substantive was put and declared CARRIED.

RESOLVED:

THAT the Strategy and Policy Committee:

1. Receive the information.

- 2. Agree that the submission on the 'Waste Minimisation in New Zealand' discussion document, attached as Appendix 1, be forwarded to the Ministry for the Environment for their consideration.
- 3. Authorise the Chief Executive and the Environment Portfolio Leader to make any amendments necessary as a result of the decisions of this committee, prior to the submission being forwarded to the Ministry for the Environment.

101/09P DRAFT PLAN CHANGE FOR TELECOMMUNICATION FACILITIES AND EMERGING ELECTRIC VEHICLE TECHNOLOGY

Report of Elizabeth Moncrieff – Policy Advisor. (1215/52/IM)

(REPORT 3)

Moved Councillor Foster, seconded Councillor Ahipene-Mercer the substantive motion.

(Councillor Pepperell left the meeting at 3.26pm.) (Councillor Ritchie left the meeting at 3.28pm.) (Councillors Pepperell and Ritchie returned to the meeting at 3.34pm.)

The substantive motion was <u>put</u> and declared <u>CARRIED</u>.

RESOLVED:

THAT the Strategy and Policy Committee:

- 1. Receive the information.
- 2. Agrees to publicly release a draft plan change of the Utilities Chapter of the District Plan for public consultation (attached as Appendix 3).
- 3. Notes that the feedback received will be reported back to Committee as part of a Proposed Plan Change in September 2009.
- 4. Notes that the policies of the Plan will be continually reviewed to ensure that new vehicle technologies (such as electric car charging facilities) are appropriately acknowledged as the technology emerges.

(Councillor Ritchie stepped away from the table because of a declared conflict.)

102/09P HERITAGE GRANTS

Report of Alexandra Teague – Heritage Advisor (1215/52/IM)

(REPORT 6)

Moved Councillor Wain, seconded Councillor Foster the substantive motion.

Moved Councillor Pannett, seconded Councillor Pepperell an amendment to recommendation 2 as follows:

2. Agrees to the allocation of grants to applicants in the March 2009 round of the Built Heritage Incentive Fund, as assessed by Council officers as follows: below, with the exception of 100 Hobson Street which will be considered separately upon receipt of further information.

Project	Grant Approved
(1) 143-147 Vivian Street (formerly Liks Niteclub)	\$20,000.00
(2) Reid House, 191-195 Cuba Street	\$20,000.00
(3) House, 50 Tarikaka Street	\$15,000.00
(4) House, 52 Tarikaka Street	\$1,783.00
(5) House, 24 Ascot Street	\$3,722.50
(6) House, 11 Salisbury Garden Court	\$5,000.00
(7) Path, Salisbury Garden Court	\$1,050.00
(8) House, 100 Hobson Street, Thorndon	\$20,000.00
(9) Trades Hall, 124-128 Vivian Street	\$30,000.00
Total	\$116,555.50 \$96,555.50

The amendment was <u>put</u> and declared <u>CARRIED</u>.

Further discussion on Report 6 – Heritage Grants see 106/09P.

The meeting adjourned at 3.54pm and reconvened at 9.18am on Tuesday 19 May 2009.

PRESENT:

Mayor Prendergast

Councillor Ahipene-Mercer

Councillor Best

Councillor Cook

Councillor Gill

Councillor Goulden (9.18am-9.19am)

Councillor McKinnon

Councillor Morrison

Councillor Pannett

Councillor Pepperell

Councillor Wade-Brown

Councillor Wain

APOLOGIES:

Councillor Ritchie

ABSENT:

Councillor Coughlan Councillor Foster

(Councillor Goulden left the meeting at 9.19am)

The meeting adjourned for other business at 9.19am and reconvened at 1.02pm.

PRESENT:

Mayor Prendergast

Councillor Ahipene-Mercer

Councillor Best

Councillor Cook (1.02pm-1.28pm)

Councillor Foster (1.07pm-1.41pm)

Councillor Gill (1.26pm-1.41pm)

Councillor Goulden (1.25pm-1.41pm)

Councillor Morrison

Councillor Pannett

Councillor Pepperell

Councillor Wain

APOLOGIES:

Councillor Coughlan

Councillor Foster (lateness)

Councillor Gill (for early departure)

Councillor McKinnon

Councillor Ritchie

Councillor Wade-Brown

(Under Standing Order 54 in the absence of the Chair, Mayor Prendergast took the Chair as Deputy Chair of the Committee.)

103/09P ORDER OF BUSINESS

(1215/52/IM)

Moved by the Chair the motion that the Strategy and Policy Committee move to Report 7 – Quarterly Report (January – March 2009) and then consider Report 6 – Heritage Buildings.

The motion was put and declared CARRIED.

RESOLVED:

THAT the Strategy and Policy Committee:

1. Moves to Report 7 – Quarterly Report (January – March 2009) and then consider Report 6 – Heritage Buildings.

104/09P QUARTERLY REPORT (JANUARY – MARCH 2009)

Report of Marianne Cavanagh – Planning, Performance and Research (1215/52/IM) (REPORT 7)

Moved Mayor Prendergast, seconded Councillor Best the substantive motion.

(Councillor Foster joined the meeting at 1.07pm) (Councillor Goulden joined the meeting at 1.25pm) (Councillor Gill joined the meeting at 1.26pm) (Councillor Cook left the meeting at 1.28pm)

The substantive motion was put and declared CARRIED.

RESOLVED:

THAT the Strategy and Policy Committee:

1. Receive the information.

105/09P CONFLICT OF INTEREST DECLARATIONS

(1215/52/IM)

NOTED:

1. Councillor Goulden declared a conflict of interest regarding Report 7: Heritage Grants. He advised that he would not take part in debate and voting on these matters.

(Councillor Goulden stepped away from the table because of a declared conflict.)

106/09P HERITAGE GRANTS (CONTINUED)

Report of Alexandra Teague – Heritage Advisor (1215/52/IM)

(REPORT 6)

Council Officers provided the Strategy and Policy Committee with additional information relating to Report 6 – Heritage Grants.

See 102/09P for the amendment to the substantive which was approved by the Strategy and Policy Committee.

The leave of the Strategy and Policy Committee meeting was granted to refer the report, as amended, to Council for consideration.

RESOLVED:

THAT the Strategy and Policy Committee:

1. Refer to Council the recommendations of officers, as amended, for Report 6 – Heritage Grants.

The meeting concluded at 1.41pm.	
Confirmed:	
Chair	
/ /	