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**MINUTES**

**THURSDAY 19 FEBRUARY 2009**

**9.18AM**

**Committee Room 1,  
Ground Floor, Council Offices,  
101 Wakefield Street  
Wellington**

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**PRESENT:**

Mayor Prendergast (Deputy Chair) (11.55am – 2.37pm)  
Councillor Best  
Councillor Cook  
Councillor Coughlan (9.19am – 12.41pm, 1.13pm – 2.38pm)  
Councillor Foster (9.24am – 12.41pm, 1.13pm – 2.38pm)  
Councillor Gill (9.18am – 11.25am, 1.11pm – 2.38pm)  
Councillor Goulden (9.18am – 12.04pm, 12.12pm – 12.41pm, 1.12pm – 1.19pm,  
2.06pm – 2.38pm)  
Councillor McKinnon (Chair)  
Councillor Morrison  
Councillor Pannett  
Councillor Pepperell (9.18am – 12.41pm, 1.12pm – 2.38pm)  
Councillor Ritchie  
Councillor Wade-Brown  
Councillor Wain

**APOLOGIES:**

Councillor Ahipene-Mercer  
Mayor Prendergast (Deputy Chair) (lateness)  
Councillor Foster (lateness)

010/09P **APOLOGIES**  
(1215/12/IM)

**NOTED:**

*THAT the Strategy and Policy Committee:*

1. *Accept apologies for absence from Councillor Ahipene-Mercer.*
2. *Accept apologies for lateness from Mayor Prendergast and Councillor Foster.*

011/09P **CONFLICT OF INTEREST DECLARATIONS**  
(1215/52/IM)

**NOTED:**

There were no conflicts of interest declared.

012/09P **DEPUTATION**  
(1215/52/IM)

(Councillor Foster joined the meeting at 9.24am.)

**NOTED:**

1. John Bishop and Joan Quinn addressed the Committee on behalf of Friends of the Town Belt. They noted the Town Belt has been held in public trust for 170 years for public use. They expressed concern that the Town Belt is under pressure from a number of different areas, including inner city growth. They asked that Council allow legislation to go ahead to protect the Town Belt for future generations.

013/09P **PUBLIC PARTICIPATION**  
(1215/52/IM)

**NOTED:**

1. Tom Law addressed the Committee regarding Report 6, Kerbside Recycling: Supplementary Report. He noted he has spoken to a number of recycling collectors regarding injuries. Mr Law noted his view that the change of collection is for financial reasons not health and safety issues.

2. Jim Candiliotis addressed the Committee on behalf of the Wellington Federation of Progressive Residents Association. He expressed concern that a statement by a public participant regarding the Indoor Community Sports Centre on Thursday 12 February 2009 is not the view of all Wellingtonians. He expressed his view that this statement was in breach of Council Standing Orders.
3. Sharon Jereb addressed the Committee on behalf of the Packaging Council of New Zealand regarding Report 6, Kerbside Recycling: Supplementary Report. Ms Jereb invited Elected Members to an open meeting on the packaging accord. She noted packaging is a complex issue and is driven by a number of different factors. She noted the packaging accord is voluntary but will have a stronger regulatory framework.

*Tabled,*

Supplementary paper - Sharon Jereb (1215/52/IM) A

4. Amanda Hargraves addressed the Committee regarding Report 6, Kerbside Recycling: Supplementary Report. She noted Wellingtonians need to know the options to improve recycling through the use of the Enviroflexinet. Ms Hargraves noted an Enviroflexinet helps to reduce injuries of collectors as well as containing recycling. She expressed concern that the wheelie bin option can result in polluted water from bins entering the stormwater system.
5. Graeme Soyer from the Ministry for the Environment addressed the Committee regarding Report 6, Kerbside Recycling: Supplementary Report. Mr Soyer expressed concern that introducing plastic bags for recycling will result in a four percent increase in waste to the landfills. He noted the Waste Minimisation Bill will introduce a target to reduce waste in landfills by 20 percent. Mr Soyer encouraged Council to find a domestic market for recycling.
6. Penny Garland addressed the Committee regarding Report 6, Kerbside Recycling: Supplementary Report. She noted Wellington City Council is in a position to take a leadership role on recycling. She noted glass is 100 percent recyclable, and can be lightened and strengthened as required. She noted there is money in recycling glass and asked that Council consider this when making a decision.

*Tabled,*

Supplementary paper - Penny Garland (1215/52/IM) B

7. Bernie Harris addressed the Committee regarding a number of issues. He expressed concern that the Encroachment Policy includes a fee increase. Mr Harris also expressed concern that the former Masonic Hall is receiving a heritage grant as this not a Masonic site. He

expressed his view that recycling should be funded through the landfill.

014/09P **REVIEW OF THE ROAD ENCROACHMENT AND SALE POLICY AND FEES**

Report of Adele Gibson, Senior Policy Advisor.  
(1215/52/IM)

(REPORT 1)

**Moved Councillor McKinnon, seconded Councillor Morrison, the substantive motion with the following amendment to the policy:**

“3 Definitions

*Significant trees and vegetation* (guide only):

Significant trees and vegetation are assessed by the Council on a case by case basis

1. A range of factors are considered when assessing the significance of a tree and vegetation and include, but are not limited to the following:
  - Maturity, for example, height, diameter, in relation to typical sizes for that species
  - Values, for example, ecological context, potential lifespan, indigenous/native to the region, amenity, aesthetic, rarity
  - Health, for example, form/structure, defects
  - Environmental situation, for example, root stability, wind zone, **clusters of associated vegetation**
2. Certain trees are noted in the District Plan as heritage trees and are protected under that Plan.”

(The meeting adjourned at 10.35am for morning tea and reconvened at 10.50am.)

**Moved Councillor Foster, seconded Councillor Best the following amendment:**

- “2. e. Adjust residential annual rental fees on a yearly basis under officer delegation to reflect Consumer Price Index changes, **and agree that annual rental fees be reviewed by Council as part of the LTCCP process every three years.** ~~without requiring the changes to be resolved by Council.~~

3 Definitions

*Significant trees and vegetation* (guide only):

Significant trees and vegetation are assessed by the Council on a case by case basis

1. A range of factors are considered when assessing the significance of a tree and vegetation and include, but are not limited to the following:
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- ~~Values, for example, ecological context, potential lifespan, indigenous/native to the region, amenity, aesthetic, rarity~~
  - ~~Health, for example, form/structure, defects~~
  - ~~Environmental situation, for example, root stability, wind zone, clusters of associated vegetation~~
  - trees or vegetation over two metres in height or with a circumference greater than 200mm measured at 1.45 metres from ground level
  - areas of vegetation with a site coverage of greater than five square metres excluding pest plants as defined by the Wellington City Council Pest Management Plan
  - existing roadside gardens or street trees formally planted and maintained by the Parks and Gardens Business Unit.
  - **Officers will also consider other values including maturity, ecological context, potential life span, whether the vegetation is indigenous to the region, its rarity, health and aesthetic quality.**
  - **Plans to landscape the area or replace lost vegetation**
2. Certain trees are noted in the District Plan as heritage trees and are protected under that Plan.”

The amendment was put and declared **CARRIED**.

The substantive motion as amended was put and declared **CARRIED**.

**RESOLVED:**

*THAT the Strategy and Policy Committee:*

1. *Receive the information as amended.*
2. *Agree, as part of the draft 2009-19 Long Term Council Community Plan, to consult on the following options for amending the fees associated with the Road Encroachment and Sale Policy:*
  - a. *Increase the application fee to \$400*
  - b. *Increase the administration fee to \$65*
  - c. *Increase the annual rental fee for residential encroachments to \$11.25/m<sup>2</sup>*
  - d. *Increase the minimum annual rental charge for residential encroachments to \$90*
  - e. *Adjust residential annual rental fees on a yearly basis under officer delegation to reflect Consumer Price Index changes, **and agree that annual rental fees be reviewed by Council as part of the LTCCP process every three years.** ~~without requiring the changes to be resolved by Council.~~*

*Note: All fees are exclusive of GST.*

3. *Agree to amend the Road Encroachment and Sale Policy as highlighted in Appendix 1 of the officers report and include reference to these proposed amendments in the draft LTCCP document.*
4. *Agree that the objectives, principles and fees associated with the Road Encroachment and Sale Policy be reviewed and reported back to the Strategy and Policy Committee by the end of 2010.*

**NOTED:**

1. Councillors Pepperell and Ritchie requested their dissenting vote be recorded.
2. The resolution differs from the recommendations in the officer's report as follows:

The Committee added the words in **bold**.

015/09P

**HERITAGE GRANTS**

Report of Alexandra Teague, Urban Designer-Heritage.  
(1215/52/IM)

(REPORT 2)

**Moved Councillor Wain seconded Councillor Foster the substantive motion.**

**The substantive motion was put and declared CARRIED.**

**RESOLVED:**

*THAT the Strategy and Policy Committee:*

1. *Receive the information.*
2. *Agree to the allocation of grants to applicants in the November 2008 round of the Built Heritage Incentive Fund, as assessed by Council officers as follows:*

<i>Project</i>	<i>Grant Approved</i>
<i>1) St Annes Church Hall, 69 Northland Rd, Northland</i>	<i>\$40,000.00</i>
<i>2) Gear Meat Co. Building, 130 Cuba St</i>	<i>\$2,500.00</i>
<i>3) Massey House, 126 Lambton Quay</i>	<i>\$16,250.00</i>
<i>4) Hannah Warehouse, 13 Leeds St, Te Aro</i>	<i>\$1,679.06</i>
<i>5) Hazel Court, 4 Claremont Grove, Mt Victoria</i>	<i>\$9,337.50</i>

6) House, 99 Cockayne Rd, Khandallah	\$5,612.25
7) Former Masonic Hall, 221 Clyde St, Island Bay	\$20,000.00
8) Lawson Scout Hall, 32 Salamanca, Kelburn	\$8,718.75
9) Roundhouse, Khandallah Bowling Club, 26 Woodmancote Rd	\$8,672.22
10) House, 8 Ascot St, Thorndon	\$2,500.00
11) Rita Angus Cottage, 194A Sydney Street West, Thorndon	\$1,777.50
12) Rita Angus Cottage, 194A Sydney Street West, Thorndon	\$1,185.00
13) Granny Cooper's Cottage, 30 Ascot St, Thorndon	\$5,179.81
14) Inverlochy House, 3 Inverlochy Place, Te Aro	\$30,000.00
<b>Total</b>	<b>\$153,412.09</b>

016/09P **QUARTERLY REPORT**  
 Report of Brian Hannah, Principal Advisor Accountability.  
 (1215/52/IM) (REPORT 3)

**Moved Councillor McKinnon, seconded Councillor Ritchie the substantive motion.**

(Councillor Gill left the meeting at 11.25am.)  
 (Mayor Prendergast joined the meeting at 11.55am.)

**The substantive motion was put and declared CARRIED.**

**RESOLVED:**

*THAT the Strategy and Policy Committee:*

1. *Receive the information.*

017/09P **TERMS OF REFERENCE – ‘SAFE AND SUSTAINABLE TRANSPORT REFERENCE GROUP’**  
 Report of Adele Gibson, Senior Policy Advisor.  
 (1215/52/IM) (REPORT 4)

**Moved Councillor McKinnon, seconded Councillor Wain the substantive motion.**

(Councillor Goulden left the meeting at 12.04pm.)

(Councillor Goulden returned to the meeting at 12.12pm.)

**Moved Councillor Foster, seconded Councillor Wade-Brown the following amendment to the Terms of Reference:**

- “5. Frequency of Meetings
- a. Safe and Sustainable Transport Reference Group will meet on an as required basis up to a maximum of ~~four~~ six times a year. **Specific issues may be raised and dealt with electronically (i.e. via email or web-based discussion fora) in between meetings of the full group.**
  - b. **Individual members may also be requested to attend additional meetings if they choose to participate in specific projects or brainstorming sessions.”**

**Paragraph a of the amendment moved by Councillor Foster was put and declared CARRIED.**

Councillor Pannett requested her dissenting vote to the first paragraph of the amendment moved by Councillor be recorded.

**Paragraph b of the amendment moved by Councillor Foster was put and declared CARRIED.**

**The substantive motion as amended was put and declared CARRIED.**

**RESOLVED:**

*THAT the Strategy and Policy Committee:*

1. *Receive the information.*
2. *Recommend that Council agree to expand the scope of the Road Safety Reference Group to include a focus on sustainable transport as well as road safety, and change the group’s name to the ‘Safe and Sustainable Transport Reference Group’.*
3. *Recommend that Council agree to the draft terms of reference for the proposed Safe and Sustainable Transport Reference Group (attached as Appendix 2 to the officers report as **amended**).*

**NOTED:**



The resolution differs from the recommendations in the officer's report as follows:

The Committee added the words in **bold**.

018/09P **KERBSIDE RECYCLING**  
Report of Mike Mendonca, Manager CitiOperations.  
(1215/52/IM) (REPORT 5)

**Moved Councillor Wade-Brown, seconded Councillor Goulden the substantive motion.**

**Moved Councillor Cook, seconded Councillor Wain the following amendment.**

“New 2. Note the information.

New 3. Agree that the information will be considered as part of Report 6: Kerbside Recycling: Supplementary Report.”

**The amendment was put and declared CARRIED.**

**The substantive motion as amended was put and declared CARRIED.**

**RESOLVED:**

*THAT the Strategy and Policy Committee:*

- 1. Receive the information.*
- 2. Note the information.*
- 3. Agree that the information will be considered as part of Report 6: Kerbside Recycling: Supplementary Report.*

**NOTED:**

The resolution differs from the recommendations in the officer's report as follows:

The Committee added the words in **bold**.

019/09P **KERBSIDE RECYCLING: SUPPLEMENTARY REPORT**  
Report of Mike Mendonca, Manager CitiOperations.  
(1215/52/IM) (REPORT 6)

**Moved Councillor Wade-Brown, seconded Councillor Pannett the substantive motion with amendments as follows:**

- “5. Note that as market opportunities and new initiatives emerge, the relative merits of collection for some types of material may change.
6. Agree to consult on the following container options for the provision of kerbside recycling collection:
  - a. Use of recycling bags, and the sorting of recyclables into different plastic bags by residents.
  - b. No recycling service provision.
  - c. Drop-off facilities.
  - d. Continued use of the existing green bins, and requiring residents to identify their bins and to tie or bag the recyclables. **This is the recommended option.**
  - e. Use of wheelie bins.
  - f. Pre-paid stickers on containers.
7. Agree to consult on the following funding options for the provision of kerbside recycling collection:
  - a. Alignment (reduction) of service levels to match available landfill levy funding.
  - b. 100% rates funding, with consequent reduction of landfill levy charges.
  - c. Raising the landfill levy to fully cover the cost of recycling services.
  - d. 100% user pays, costing participating households approximately \$60 annually, with consequent impact on landfill levy charges.
  - e. Continued landfill levy funding, supplemented by partial user pays through the purchase of recycling bags (currently estimated at 50%, or \$30 annually) to fill the shortfall.
  - f. Continued funding through the recycling levy and other waste activities as at present. **This is the recommended option.**
  - g. A combination of the levy, rates and user pays.
8. Note that funding options which propose a reallocation of existing charges from waste disposers to the users of recycling services will be perceived by some ratepayers as introducing a new user charge.
9. Agree to consult on the provision of a base service (either ongoing or for an introductory period only) funded through either the landfill levy or rates.
10. Note that this review of kerbside recycling is being undertaken as part of a wider programme of work required by 2012 under the Waste Minimisation Act 2008 and that officers will report to committee by the end of 2009 on progress.

11. Agree to lobby central government for early implementation of the Waste Minimisation Act 2008 so national solutions can take effect.
- 12. Agree that a comprehensive education campaign will be run on how residents can reduce their waste irrespective of the option chosen on how the city collects and pays for recycling.”**

(The meeting adjourned for lunch at 12.41pm. When it reconvened at 1.11pm Mayor Prendergast and Councillors Best, Cook, Gill, McKinnon, Morrison, Pannett, Ritchie, Wade-Brown and Wain were present.)

(Councillor Pepperell returned to the meeting at 1.12pm.)

(Councillor Goulden returned to the meeting at 1.12pm.)

(Councillor Foster returned to the meeting at 1.13pm.)

**Moved Councillor Ritchie, seconded Councillor Goulden the following amendment.**

(Councillor Coughlan returned to the meeting at 1.13pm.)

- “2. That the status quo remains.
3. That a City- wide waste minimisation- reduce, recycle, re-use education programme be planned and implemented.

Note – Delete current recommendations 2-12”

(Councillor Goulden left the meeting at 1.19pm.)

**The amendment moved by Councillor Ritchie lapsed for want of a seconder.**

**Moved Councillor Foster, seconded Councillor Cook the following amendment:**

- “11. Agree to lobby central government for early implementation of the Waste Minimisation Act 2008 so national solutions **including waste and recycling processing** can take effect.
13. Request officers to report back on terms of reference for a waste minimisation working party.”

**The amendment to recommendation 11 was accepted with the leave of the meeting.**

**The amendment for a new recommendation 13 was withdrawn with the leave of the meeting.**

(Councillor Goulden returned to the meeting at 2.06pm.)

**The Substantive recommendation 1 was put and declared CARRIED.**

**The Substantive recommendation 2 was put and declared CARRIED.**

**The Substantive recommendation 3 was put and declared CARRIED.**

Councillor Ritchie requested her dissenting vote to recommendation 3 be recorded.

**The Substantive recommendation 4 was put and declared CARRIED.**

Councillor Ritchie requested her dissenting vote to recommendation 4 be recorded.

**The Substantive recommendation 5 as amended was put and declared CARRIED.**

**The Substantive recommendation 6a as amended was put and declared CARRIED.**

Councillor Ritchie requested her dissenting vote to recommendation 6a be recorded.

(Mayor Prendergast left the meeting at 2.37pm)

**The Substantive recommendation 6b was put and declared CARRIED.**

Councillor Ritchie requested her dissenting vote to recommendation 6b be recorded.

**The Substantive recommendation 6c was put and declared CARRIED.**

Councillor Ritchie requested her dissenting vote to recommendation 6c be recorded.

**The Substantive recommendation 6d as amended was put and declared CARRIED.**

**The Substantive recommendation 6e was put and declared CARRIED.**

Councillor Ritchie requested her dissenting vote to recommendation 6e be recorded.

**The Substantive recommendation 6f was put and declared CARRIED.**

Councillor Ritchie requested her dissenting vote to recommendation 6f be recorded.

**The Substantive recommendation 7a was put and declared CARRIED.**

Councillor Ritchie requested her dissenting vote to recommendation 7a be recorded.

**The Substantive recommendation 7b was put and declared CARRIED.**

Councillor Ritchie requested her dissenting vote to recommendation 7b be recorded.

**The Substantive recommendation 7c was put and declared CARRIED.**

Councillor Ritchie requested her dissenting vote to recommendation 7c be recorded.

**The Substantive recommendation 7d was put and declared CARRIED.**

Councillor Ritchie requested her dissenting vote to recommendation 7d be recorded.

**The Substantive recommendation 7e was put and declared CARRIED.**

Councillor Ritchie requested her dissenting vote to recommendation 7e be recorded.

**The Substantive recommendation 7f as amended was put and declared CARRIED.**

**The Substantive recommendation 7g was put and declared CARRIED.**

Councillor Ritchie requested her dissenting vote to recommendation 7g be recorded.

**The Substantive recommendation 8 was put and declared CARRIED.**

**The Substantive recommendation 9 was put and declared CARRIED.**

Councillor Ritchie requested her dissenting vote to recommendation 9 be recorded.

**The Substantive recommendation 10 was put and declared CARRIED.**

**The Substantive recommendation 11 as amended was put and declared CARRIED.**

**The Substantive recommendation 12 as amended was put and declared CARRIED.**

Councillors Best and Ritchie requested their dissenting vote to recommendation 12 be recorded.

**The substantive motion was declared CARRIED.**

**RESOLVED:**

*THAT the Strategy and Policy Committee:*

1. *Receive the information.*
2. *Note that recyclable material collected through Wellington's kerbside collection services makes up a small proportion of the total waste volume managed by the Council, currently costs \$2.6m annually and earns \$165,000 in revenue.*
3. *Note that the merits of kerbside recycling are reduced landfilling, conservation of resources and positive public perception; rather than income from the sale of materials.*
4. *Note that a shortfall of \$1.1m in 2007/08 for recycling services was funded from other waste activities and that this shortfall is expected to increase as landfill waste volume and therefore levy revenue reduce, and the volume and cost for recyclables increase.*
5. *Note that as market opportunities and new initiatives emerge, the relative merits of collection for some types of material may change.*
6. *Agree to consult on the following container options for the provision of kerbside recycling collection:*
  - g. *Use of recycling bags, and the sorting of recyclables into different plastic bags by residents.*
  - h. *No recycling service provision.*
  - i. *Drop-off facilities.*
  - j. *Continued use of the existing green bins, and requiring residents to identify their bins and to tie or bag the recyclables.*  
***This is the recommended option.***
  - k. *Use of wheelie bins.*
  - l. *Pre-paid stickers on containers.*
7. *Agree to consult on the following funding options for the provision of kerbside recycling collection:*
  - h. *Alignment (reduction) of service levels to match available landfill levy funding.*

- i. *100% rates funding, with consequent reduction of landfill levy charges.*
  - j. *Raising the landfill levy to fully cover the cost of recycling services.*
  - k. *100% user pays, costing participating households approximately \$60 annually, with consequent impact on landfill levy charges.*
  - l. *Continued landfill levy funding, supplemented by partial user pays through the purchase of recycling bags (currently estimated at 50%, or \$30 annually) to fill the shortfall.*
  - m. *Continued funding through the recycling levy and other waste activities as at present. **This is the recommended option.***
  - n. *A combination of the levy, rates and user pays.*
8. *Note that funding options which propose a reallocation of existing charges from waste disposers to the users of recycling services will be perceived by some ratepayers as introducing a new user charge.*
9. *Agree to consult on the provision of a base service (either ongoing or for an introductory period only) funded through either the landfill levy or rates.*
10. *Note that this review of kerbside recycling is being undertaken as part of a wider programme of work required by 2012 under the Waste Minimisation Act 2008 and that officers will report to committee by the end of 2009 on progress.*
11. *Agree to lobby central government for early implementation of the Waste Minimisation Act 2008 so national solutions **including waste and recycling processing** can take effect.*
12. *Agree that a comprehensive education campaign will be run on how residents can reduce their waste irrespective of the option chosen on how the city collects and pays for recycling.*

**NOTED:**

The resolution differs from the recommendations in the officer's report as follows:

The Committee added the words in **bold**.

The meeting concluded at 2.38pm.

Confirmed: \_\_\_\_\_

Chair

/ /